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H. R. 3937

Entitled the "Export Administration Act of 1994".

IN THE HOUSE OF REPRESENTATIVES

MARCH 2, 1994

 $\begin{array}{c} \text{Mr. Gejdenson (by request) introduced the following bill; which was referred} \\ \text{to the Committee on Foreign Affairs} \end{array}$

A BILL

Entitled the "Export Administration Act of 1994".

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

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SECTION 1. TITLE.

- 2 This Act may be cited as the "Export Administration
- 3 Act of 1994" and shall hereafter be referred to as the
- 4 "Act".

5 SEC. 2. FINDINGS.

- 6 The Congress makes the following findings:
- 7 (1) Export controls shall be a part of a com-
- 8 prehensive response to national security threats.
- 9 United States exports should be restricted only for
- significant national security, non-proliferation, and
- foreign reasons.
- 12 (2) The proliferation of weapons of mass de-
- struction, their delivery systems, and other signifi-
- cant military capabilities has become one of the most
- serious threats to world pace and to our national
- security.
- 17 (3) Since growing exports are essential to fu-
- ture economic growth, restrictions on exports must
- be evaluated in terms of their effects on the United
- 20 States economy. Economic interests must play a key
- 21 role in decisions on export controls and the rigor of
- economic analysis and data available in the decision-
- 23 making process must be enhanced.
- 24 (4) Exports of certain commodities, technology,
- and software may adversely affect the national secu-
- 26 rity and foreign policy of the United States, by mak-

ing a significant contribution to the military potential of individual countries or by disseminating the capability to design, develop, test, produce, stockpile, or use weapons of mass destruction, missile delivery systems, and other significant military capabilities. The administration of export controls should emphasize the control of exports that could make a significant contribution to the military potential of any country which would be detrimental to the national security and foreign policy of the United States and the control of items that could disseminate the capability to produce and use weapons of mass destruction, missile delivery systems, and other significant military capabilities.

(5) The acquisition of sensitive commodities, technology, and software by those countries and end users whose actions or policies run counter to United States national security or foreign policy interests may enhance the military-industrial capabilities of those countries, particularly their ability to design, develop, test, produce, stockpile, use, and deliver nuclear, chemical, and biological weapons, missile delivery systems, and other significant military capabilities. This enhancement threatens the security of the United States, its allies, and other friendly nations,

- and places additional demands on the defense budget of the United States. Availability to certain countries and end users of items that contribute to military capabilities or the proliferation of weapons of mass destruction is a fundamental concern of the United States and should be eliminated through negotiations and other appropriate means whenever possible.
 - (6) The national security of the United States depends not only on wise foreign policies and a strong defense, but also a vibrant national economy. To be truly effective, export controls should be applied uniformly by all suppliers.
 - (7) The United States export control system must not be overly restrictive or bureaucratic, or undermine the competitive position of American industry. The export control system must be efficient, responsive, transparent, and effective.
 - (8) Export controls should be focused on those items that materially contribute to a country's or end user's military or proliferation potential. The United States must pursue the maximum effectiveness of multilateral export control regimes, including comprehensive enforcement measures. The United States recognizes the importance of comprehensive

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- enforcement measures to maximize the effectiveness of multilateral controls. Therefore, the United States must level the playing field for United States trade and enhance the effectiveness of controls by pursuing multilateral controls and harmonizing their implementation.
 - (9) Except in the event the United States is the sole source of critical supplies, unilateral export controls may not be truly effective in influencing the behavior of other governments and impeding access by target countries to controlled items. Unilateral controls may therefore impede access to United States sources of supply without affecting the ability of target countries to obtain controlled items elsewhere. Unilateral controls may therefore permit foreign competitors to serve markets the United States Government denies to American firms and workers and impair the reliability of United States suppliers in comparison with their foreign competitors.
 - (10) While the United States may at times have to act unilaterally, we should strive to avoid unilateral action if it damages United States commercial interests without effectively promoting our non-proliferation and other national security and foreign policy objectives. At the same time, the need to lead

- the international community or overriding national security or foreign policy interests may justify unilateral controls in specific cases.
 - (11) The multilateral export control system, which helped contain military threats posed by the former Soviet Bloc countries, should be replaced by an effective and efficient multilateral export control program furthering vital interests of the United States in the post-Cold War era.
 - (12) International treaties, such as the Chemical Weapons Convention, and international agreements and arrangements intended to control, lessen or eliminate weapons of mass destruction should be fully implemented by, inter alia, imposing restrictions on imports and exports of designated items, establishing, monitoring and transmitting reports on the products, processing, consumption, export and import of designated items, and complying with verification regimes mandated by such treaties, agreements, and arrangements.
 - (13) Restrictions that negatively affect the United States industrial base may ultimately weaken United States military capabilities and lead to dependencies on foreign sources for key components. The availability of certain items in the United States

- and from abroad may affect the welfare of the domestic economy.
- (14) It is important that the administration of 3 export controls imposed for foreign policy purposes give special emphasis to the need to control exports 5 of items and substances hazardous to the public 6 7 health and the environment which are banned or severely restricted for use in the United States, and 8 9 which, if exported, could affect the international rep-10 utation of the United States as a responsible trading 11 partner.

12 SEC. 3. POLICY STATEMENT.

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- It is the policy of the United States:
 - (1) To minimize uncertainties in export control policy and to encourage trade with all countries with which the United States has diplomatic or trading relations, except those countries with which such trade has been determined by the President to be against the national interest.
 - (2) That the United States should not restrict export trade by its citizens except when necessary for significant national security, non-proliferation, foreign policy, or short supply objectives and such restrictions are administered consistent with basic standards of fairness, and are implemented only

| 1 | after full consideration of the impact on the economy |
|----|---|
| 2 | of the United States and only to the extent nec- |
| 3 | essary— |
| 4 | (A) to stem the proliferation of weapons of |
| 5 | mass destruction and the means to deliver them |
| 6 | by— |
| 7 | (i) leading international efforts to con- |
| 8 | trol the proliferation of chemical and bio- |
| 9 | logical weapons, nuclear explosive devices, |
| 10 | missile delivery systems, and other signifi- |
| 11 | cant military capabilities; |
| 12 | (ii) controlling involvement and con- |
| 13 | tributions by United States persons to for- |
| 14 | eign programs intended to design, develop, |
| 15 | test, produce, stockpile, or use chemical |
| 16 | and biological weapons, nuclear explosive |
| 17 | devices, missile delivery systems, and other |
| 18 | significant military capabilities and the |
| 19 | means to design, develop, test, produce, |
| 20 | stockpile, or use them; and |
| 21 | (iii) implementing international agree- |
| 22 | ments and arrangements that provide for |
| 23 | controls on imports and exports of des- |
| 24 | ignated items, reports on the production, |
| 25 | processing, consumption, exports and im- |

- ports of such items, and compliance with 1 2 verification programs; (B) to restrict the export of items that 3 would make a significant contribution to the military potential of countries that would prove detrimental to the national security and foreign 6 7 policy of the United States; (C) to restrict the export of items where 8 necessary to significantly further the foreign 9 policy of the United States or to fulfill its de-10 11 clared international commitments: and 12 (D) to restrict the export of items where 13 necessary to protect the domestic economy from the excessive drain of scarce materials or to se-14 15 cure the removal by foreign countries of restric-16 tions on access to supplies where such restric-17 tions have or may have a serious inflationary 18 impact, have caused or may cause a serious do-19 mestic shortage, or have been imposed for pur-20 poses of influencing the foreign policy of the United States. 21 22
 - (3) To further increase the reliance of the United States upon multilateral coordination of controls through effective control regimes that maintain lists of controlled items that are truly critical to the

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- control objectives, strive to increase membership to include all relevant countries, maintain common criteria and procedures for licensing, and harmonize member countries' licensing practices. It is the policy of the United States that multilateral controls are the best means of achieving the objectives of the United States.
 - (4) To encourage all countries that produce items that are controlled by multilateral regimes to adhere to the guidelines and controls of the regimes and to join the regime if they meet the relevant criteria for membership.
 - (5) To make every effort to achieve effective multilateral export controls in all cases where the United States imposes export controls.
 - (6) To avoid unilateral export controls and policies except when dictated by overriding national interests, to continue to work with other supplier nations to make export controls multilateral and to harmonize their implementation, and to avoid unilateral action if it damages United States commercial interests without effectively promoting our non-proliferation and other national security and foreign policy objectives. The United States will therefore

1 impose unilateral export controls only when the fol-2 lowing conditions are met: (A) Diplomatic efforts have failed or clear-3 ly would be unsuccessful in establishing a multi-4 lateral regime. 6 (B) The national security, nonproliferation, 7 or foreign policy objectives expected to be achieved by the unilateral control justify any 8 9 expected loss of sales, jobs, and reliability on 10 the part of United States exporters. 11 (7) To eliminate unilateral dual-use export con-12 trols and policies unless their continuation in force is essential to United States national security, non-13 14 proliferation, or foreign policy interests. 15 (8) To eliminate unnecessary and ineffective ex-16 port controls. 17 (9) To make all licensing decisions in a timely 18 manner so undue delays in the licensing process will 19 not cause a United States firm to lose an export 20 sale. (10) To ensure that control lists are periodically 21 22 updated to reflect the changing proliferation threat, advances in technology, and a realistic appraisal of 23

what is beyond the reach of effective control.

- (11) To maintain a presumption of approval of applications for authority to export dual-use goods to civil end uses and end users under this Act, absent sound reasons for denial based on national security, nonproliferation and foreign policy grounds, based upon the commitment of the United States to an open international trading system and the need to ensure American competitiveness.
 - (12) To use export controls to encourage other countries to take immediate steps to prevent the use of their territories or resources to aid, encourage or give sanctuary to those persons directing, supporting or participating in acts of international terrorism. To achieve this objective, the President shall make reasonable and prompt efforts to secure the removal or reduction of such assistance to international terrorists through international cooperation and agreement before imposing export controls.
 - (13) To sustain vigorous scientific enterprise. To do so involves sustaining the ability of scientists and other scholars freely to communicate research findings, in accordance with the applicable provisions of law, by means of publication, teaching, conferences, and other forms of scholarly exchange.

- (14)(A) To oppose restrictive trade practices or boycotts fostered or imposed by foreign countries against other countries friendly to the United States or against any United States persons; and
- (B) to encourage and, in specified cases, require United States persons engaged in the export of commodities, software, technology and other information to refuse to take actions, including furnishing information or entering into or implementing agreements, which have the effect of furthering or supporting the restrictive trade practices or boycotts fostered or imposed by any foreign country against a country friendly to the United States or against any United States persons.
- (15) To ensure that United States economic interests play a key role in decisions on export controls and take immediate action to increase the rigor of economic analysis and data available in the decision-making process.
- (16) To streamline export licensing functions and thereby better serve the exporting public by reducing and eliminating overlapping, conflicting, and inconsistent regulatory burdens; and further, to create a more efficient, responsive, transparent, and effective export control process.

- which the United States has defense treaty commitments or common strategic objectives in restricting the export of goods and technology which would make a significant contribution to the military potential of any country or combination of countries which would prove detrimental to the national security of the United States and of those countries with which the United States has defense treaty commitments or common strategic objectives, and to encourage other friendly countries to cooperate in restricting the sale of goods and technology that can harm our mutual security.
 - (18) To promote the national security of the United States which requires that the nation's economy shall flourish, its geographic integrity is maintained, its political and foreign policy views are respected, the freedom and well being of its citizens are assured, and that American values are preserved. The United States as a world power must protect its national security against direct and indirect threats through the promotion of nonproliferation policies in all areas of the world.
 - (19) To implement export controls and diplomatic activity needed to sustain multilateral and bi-

lateral activities and thereby complement and reinforce each other.

(20) To enhance the national security and non-proliferation interests of the United States. To this end and consistent with the other policies of this section and the criteria of section 5(b) of this Act, the United States will use multilateral and unilateral controls when necessary to ensure that access to weapons of mass destruction, missile delivery systems, and other significant military capabilities is restricted. While the multilateral nonproliferation regimes will be the primary instruments through which the United States will pursue its nonproliferation goals, it will also engage in bilateral agreements and, when consistent with the policies of this section and the criteria of section 5(b), take unilateral action.

(21) To deter and punish acts of international terrorism and to encourage other countries to take immediate steps to do so, or to terminate their support for, encouragement of, or use of their territories to aid or give sanctuary to, persons and groups involved in international terrorism. To this end and consistent with the policies of this section and the criteria of section 5(b) of this Act, the United States should distance itself from countries that have vio-

- lated international norms of behavior by repeatedly supporting acts of international terrorism by restricting exports to those countries. The United States may establish such controls on exports as may be appropriate to induce such countries to change their unacceptable policies.
 - (22) To promote international peace, stability, and respect of fundamental human rights. The United States may establish controls on exports to countries that threaten regional stability, abuse of fundamental rights of their citizens, or to promote other important foreign policy objectives of the United States consistent with the policies of this section and the criteria of section 5(b) of this Act.
 - (23) In developing changes to multilateral control lists, to seek to focus controls on only that set of items that, if taken together and if denied to target countries, would carry out the policy of the United States to deny such countries the ability to design, develop, test, produce, stockpile, or use relevant conventional military capability, weapons of mass destruction, their delivery systems, or other capabilities the denial of which are the goals of United States export control policy.

SEC. 4. GENERAL PROVISIONS.

- 2 (a) Types of Licenses.—The Secretary may re-
- 3 quire any type of validated or general license under such
- 4 terms and conditions as may be imposed by the Secretary
- 5 for the effective and efficient implementation of this Act.
- 6 (b) CONTROL LIST.—In accordance with the proce-
- 7 dures specified in sections 5 and 11 of this Act, the Sec-
- 8 retary shall establish and maintain a list (hereinafter in
- 9 this Act referred to as the "Commerce Control List" or
- 10 "Control List") stating license requirements for exports
- 11 of items under this Act.
- 12 (c) MILITARILY CRITICAL TECHNOLOGIES LIST.—
- 13 The Secretary of Defense shall bear primary responsibility
- 14 for establishing and maintaining the Militarily Critical
- 15 Technologies List (hereinafter in the Act referred to as
- 16 the MCTL) identifying equipment and technologies critical
- 17 to the design, development, test, production, stockpiling,
- 18 or use of weapons of mass destruction and other signifi-
- 19 cant military capabilities, including nuclear, biological and
- 20 chemical weapons, and manned and unmanned vehicles ca-
- 21 pable of delivering such weapons.
- 22 (d) RIGHT OF EXPORT.—No authority or permission
- 23 to export may be required under this Act, or under regula-
- 24 tions issued under this Act, except to carry out the policies
- 25 set forth in section 3 of this Act.

1 (e) Delegation of Authority.—The President may delegate the power, authority, and discretion conferred upon him by this Act to such departments, agencies, or officials of the Government as he may consider 4 appropriate, except that no authority under this Act may be delegated to, or exercised by, any official of any department or agency the head of which is not appointed by the President, by and with the advice and consent of the 8 Senate. 10 (f) Notification of the Public; Consultation WITH BUSINESS.—The Secretary shall keep the public fully apprised of changes in export control policy and procedures instituted in conformity with this Act with a view to encouraging trade. The Secretary shall meet regularly with representatives of a broad spectrum of enterprises, labor organizations, and citizens interested in or affected by export controls, in order to obtain their views on United States export control policy and the foreign availability of 19 items subject to controls. 20 (g) TECHNICAL ADVISORY COMMITTEES.— 21 (1) Upon his or her own initiative or upon writ-22 ten request by representatives of a substantial segment of any industry which produces any items sub-23

ject to export controls under this Act or being con-

sidered for such controls, the Secretary shall appoint

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technical advisory committees. Such technical advisory committees shall advise the United States on all aspects of controls imposed or proposed under this Act. Each such committee shall consist of representatives of United States industry and Government, including the Department of Commerce and such other departments and agencies as appropriate. The Secretary shall permit the widest possible participation by the business community on the technical advisory committees.

under paragraph (1) shall advise and assist the Secretary and any other department, agency, or official of the Government of the United States to which the President delegates authority under this Act, on actions designed to carry out the policies of this Act. Such committees, where they have expertise in such matters, shall be consulted on questions involving (A) technical matters, (B) worldwide availability and actual utilization of production technology, (C) licensing procedures which affect the level of export controls applicable to any items, (D) revisions of the Control List (as provided in subsection (b), including proposed revisions of multilateral controls in which the United States participates), (E) the issuance of

- regulations, (F) the impact and interpretation of existing regulations, (G) processes and procedures for review of licenses and policy, and (H) any other questions relating to actions designed to carry out this Act. Nothing in this subsection shall prevent the United States Government from consulting, at any time, with any person representing industry or the general public, regardless of whether such person is a member of a technical advisory committee. Members of the public shall be given a reasonable opportunity, pursuant to regulations prescribed by the Secretary, to present evidence to such committees.
 - (3) Upon request of any member of any such committee, the Secretary may, if the Secretary determines it appropriate, reimburse such member for travel, subsistence, and other necessary expenses incurred by such member in connection with the duties of such member.
 - (4) Each such committee shall elect a chairman, and shall meet at least every three months at the call of the chairman, unless the chairman determines, in consultation with the other members of the committee, that such a meeting is not necessary to achieve the purposes of this subsection. Each such committee shall be terminated after a period of 2

- years, unless extended by the Secretary for additional periods of 2 years. The Secretary shall consult each such committee on such termination or extension of that committee.
- (5) To facilitate the work of the technical advi-6 sory committees, the Secretary, in conjunction with 7 other departments and agencies participating in the 8 administration of this Act, shall disclose to each 9 such committee adequate information, consistent 10 with national security, pertaining to the reasons for 11 the export controls which are in effect or con-12 templated for the items or policies for which that 13 committee furnishes advice. Information provided by 14 the technical advisory committees shall not be subject to disclosure under section 552 of title 5, United 15 16 States Code, and such information shall not be pub-17 lished or disclosed unless the Secretary determines 18 that the withholding thereof is contrary to the 19 national interest.
- 20 (h) FEES.—No fee may be charged in connection 21 with the submission or processing of an export license 22 applications.
- 23 SEC. 5. NONPROLIFERATION, NATIONAL SECURITY, AND
 24 FOREIGN POLICY CONTROL AUTHORITIES.
- 25 (a) AUTHORITY.—

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- (1) In order to carry out the policies enumerated in section 3 of this Act, the President may, in accordance with the provisions of this section and section 15(e), prohibit or curtail the export of any item subject to the jurisdiction of the United States or exported by any person subject to the jurisdiction of the United States. The President may regulate domestic and foreign conduct, consistent with the policies of this Act. Such authority shall include, but not be limited to, the authority to prohibit activity such as financing, contracting, servicing or employment, to deny access to items in the United States and abroad, to conduct audits of records and inspections of facilities, to compel reports, and to implement international commitments of the United States with respect to the control of exports.
 - (2) Except as otherwise specified in this Act, the authority contained in this Act shall be exercised by the Secretary, in consultation with appropriate departments and agencies.
 - (3) As directed by the President, annual policy guidance shall be issued to provide detailed implementing guidance to licensing officials in all appropriate departments and agencies.

- 1 (4) To develop the annual policy guidance, ex2 port controls and other regulations to implement
 3 policies contained in section 3 shall be reviewed an4 nually. This annual policy review shall include an
 5 evaluation of benefits and costs, including economic
 6 impact, of export controls. The review should in7 clude—
 - (A) an assessment by the Secretary of Commerce at least 30 days in advance of determinations to extend controls describing the economic consequences of the controls during the preceding 12 months, including estimates of any lost United States exports and jobs;
 - (B) an assessment by the Secretary of State at least 30 days in advance of determinations to extend controls describing objectives of the controls and the extent to which the controls have attained those objectives over the preceding 12 months;
 - (C) an assessment by the Secretary of Defense at least 30 days in advance of determinations to extend controls describing the impact export controls have had in the preceding 12 months on the national security of the United States:

- 1 (D) solicitation of public comments for 2 submission of such comments at least 60 days 3 in advance of determinations to extend controls; 4 and
 - (E) a systematic review by the Secretary of the above in consultation with appropriate departments and agencies.
 - (5) Based upon the review required by paragraph (4) above, the Secretary, in consultation with appropriate departments and agencies, shall determine at least annually whether the national interest requires that he or she terminate unilateral controls and regulations or maintain them for an additional 12 months. Unilateral controls imposed under (b)(1)(B) of this section shall expire by operation of law after one year from the most recent imposition or renewal of such controls unless extended by the Secretary based upon his or her findings consistent with the criteria and other requirements of this Act. Such findings shall be provided to the Congress pursuant to subsection (e)(2) of this section.

(b) Criteria.—

(1) Controls may be imposed, expanded or extended under this section only if the President determines that—

| 1 | (A) the control is essential to advancing |
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| 2 | the nonproliferation, national security, or for- |
| 3 | eign policies of the United States provided in |
| 4 | section 3 above; and like-minded states have |
| 5 | agreed with the United States on the utility of |
| 6 | such controls in obtaining a shared objective |
| 7 | and procedures for implementing that objective; |
| 8 | or |
| 9 | (B) the control is essential to advancing |
| 10 | the nonproliferation, national security, or for- |
| 11 | eign policies of the United States provided in |
| 12 | section 3 above; and the objective of the control |
| 13 | is in the overall national interest of the United |
| 14 | States and cannot be attained by means other |
| 15 | than the control. |
| 16 | (2) The President should make the determina- |
| 17 | tion described in subparagraph (1)(B) above for the |
| 18 | purpose of imposing or expanding a unilateral con- |
| 19 | trol, only if— |
| 20 | (A) such controls are likely to make sub- |
| 21 | stantial progress toward achieving the intended |
| 22 | purpose of— |
| 23 | (i) changing, modifying or constrain- |
| 24 | ing the undesirable conduct or policies of |
| 25 | the target country or countries; |

| 1 | (ii) denying access by the target coun- |
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| 2 | try to controlled items from all sources; |
| 3 | (iii) establishing multilateral coopera- |
| 4 | tion to deny the target country access to |
| 5 | controlled items from all sources; or |
| 6 | (iv) denying exports or assistance that |
| 7 | significantly and directly contribute to the |
| 8 | proliferation of weapons, of mass destruc- |
| 9 | tion, terrorism, human rights abuses, or |
| 10 | regional instability; |
| 11 | (B) the proposed controls are compatible |
| 12 | with the foreign policy objectives of the United |
| 13 | States and with overall United States policy to- |
| 14 | ward the target country; |
| 15 | (C) the reaction of other countries to the |
| 16 | imposition or expansion of such export controls |
| 17 | by the United States is not likely to render the |
| 18 | controls ineffective in achieving the intended |
| 19 | purpose or to be counter-productive to United |
| 20 | States policy interests; |
| 21 | (D) the effect of the proposed controls on |
| 22 | the export performance of the United States, |
| 23 | the competitive position of the United States as |
| 24 | a supplier of items, or on the economic well- |
| 25 | being of individual United States companies |

| 1 | and their employees and communities does not |
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| 2 | exceed the benefit to the United States foreign |
| 3 | policy, nonproliferation, or national security in- |
| 4 | terests; and |
| 5 | (E) the United States has the ability to en- |
| 6 | force the proposed controls effectively. |
| 7 | (3) The President should make the determina- |
| 8 | tion described in subparagraph (1)(B) above for the |
| 9 | purpose of extending a control, only if— |
| 10 | (A) such controls are likely to continue to |
| 11 | make substantial progress toward achieving the |
| 12 | intended purpose of— |
| 13 | (i) changing, modifying or constrain- |
| 14 | ing the undesirable conduct or policies of |
| 15 | the target country or countries; |
| 16 | (ii) denying access by the target coun- |
| 17 | try to controlled items from all sources; |
| 18 | (iii) establishing multilateral coopera- |
| 19 | tion to deny the target country access to |
| 20 | controlled items from all sources; or |
| 21 | (iv) denying exports or assistance that |
| 22 | significantly and directly contribute to the |
| 23 | proliferation of weapons of mass destruc- |
| 24 | tion, terrorism, human rights abuses, or |
| 25 | regional instability; |

- 1 (B) the impact of the controls has been 2 compatible with the foreign policy objectives of 3 the United States and with overall United 4 States policy toward the target country;
 - (C) the reaction of other countries to the imposition or expansion of such export controls by the United States has not rendered the controls ineffective in achieving the intended purpose and have not been counter-productive to United States policy interests;
 - (D) the effect of the proposed controls on the export performance of the United States, the competitive position of the United States as a supplier of items, and the economic well-being of individual United States companies and their employees and communities has not exceeded the benefit to the United States foreign policy, nonproliferation, or national security interests; and
 - (E) the United States has enforced the controls effectively.
- (c) Consultation With Industry.—The Secretary, in every possible instance, shall consult with and seek advice from affected United States public, industries, and technical advisory committees and seek public com-

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- 1 ment before the imposition, expansion, or extensions of
- 2 any export control under this section. Such consultation
- 3 shall include advice on the criteria set forth in subsection
- 4 (b) and such other matters as the Secretary considers ap-
- 5 propriate.
- 6 (d) Consultation With Other Countries.—
- 7 When imposing, expanding, or extending export controls
- 8 under this section, the Secretary of State shall, in con-
- 9 sultation with appropriate departments and agencies and
- 10 at the earliest appropriate opportunity, consult with the
- 11 countries with which the United States maintains export
- 12 controls cooperatively and with such other countries as ap-
- 13 propriate to advise them of the reasons for the action and
- 14 to urge them to adopt similar controls.
- 15 (e) Consulations With the Congress.—
- 16 (1) The Secretary, in consultation with appro-
- priate departments and agencies, shall keep the Con-
- gress fully apprised of changes in export control pol-
- icy and procedures pursuant to this Act. The Sec-
- retary or his designates, in consultation with rep-
- 21 resentatives of other appropriate departments and
- agencies shall consult with the Committee on For-
- eign Affairs of the House of Representatives and the
- 24 Committee on Banking, Housing and Urban Affairs
- of the Senate on changes in export control policy,

| 1 | procedures, and other developments related to this |
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| 2 | Act. |
| 3 | (2) The Secretary may not impose, expand, or |
| 4 | extend unilateral export controls under this section |
| 5 | until the Secretary has submitted to the Congress a |
| 6 | report— |
| 7 | (A) specifying the purpose of the controls; |
| 8 | (B) specifying the determinations of the |
| 9 | Secretary described in subsection (b), the bases |
| 10 | for such determinations (or considerations), and |
| 11 | any possible adverse foreign policy consequences |
| 12 | of the controls; |
| 13 | (C) describing the nature, the subjects, |
| 14 | and the results of, or the plans for, the con- |
| 15 | sultation with industry and the interested pub- |
| 16 | lic pursuant to subsection (c) and with other |
| 17 | countries pursuant to subsection (d); |
| 18 | (D) specifying the nature and results of |
| 19 | any alternative means attempted to achieve the |
| 20 | objective of the control, or the reasons for im- |
| 21 | posing, expanding, or extending the controls |
| 22 | without attempting any such alternative means; |
| 23 | and |
| 24 | (E) describing the availability from other |
| 25 | countries of items comparable to the items sub- |

ject to the proposed export controls, and describing the nature and results of the efforts made to secure the cooperation of foreign governments in controlling the foreign availability of such comparable goods or technology.

> Such report shall also indicate how such controls will further significantly the policies of the United States as set forth in section 3 or will further its declared international obligations.

> (3) To the extent necessary to further the effectiveness of the export controls, portions of a report required by paragraph (2) may be submitted to the Congress on a classified basis, and shall be subject to the provisions of section 11(c) of this Act. Each such report shall, at the same time it is submitted to the Congress, also be submitted to the General Accounting Office for the purpose of assessing the report's full compliance with the intent of this subsection.

(f) Multilateral Control Regimes.—

(1) Policy.—In order to carry out the policies of section 3 and the criteria of section 5(b), the Secretary of State, in consultation with appropriate departments and agencies, should seek multilateral arrangements that are intended to secure effective

- achievement of these policies and criteria and in so doing also establish fairer and more predictable competitive opportunities for United States exporters.
 - (2) STANDARDS FOR NATIONAL SYSTEMS.—In the establishment and maintenance of multilateral regimes, the Secretary of State, in consultation with appropriate departments and agencies, shall take steps to attain the cooperation of members in the effective implementation of export control systems. Such systems should contain the following elements:
 - (A) National laws providing sufficient enforcement authorities, civil and criminal penalties, and statutes of limitations sufficient to deter potential violations and punish violators.
 - (B) A program to evaluate export license applications that includes sufficient technical expertise to assess the licensing status of exports and ensure the reliability of end users.
 - (C) An enforcement mechanism that provides authority for trained enforcement officers to investigate and prevent illegal exports.
 - (D) A system of export control documentation to verify the movement of items.

| 1 | (E) Procedures for the coordination and |
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| 2 | exchange of information concerning licensing, |
| 3 | end users, and enforcement. |
| 4 | (F) Adequate national resources devoted to |
| 5 | subparagraphs (A) through (E) of this sub- |
| 6 | section. |
| 7 | (3) Standards for multilateral re- |
| 8 | GIMES.—In the establishment and maintenance of |
| 9 | multilateral regimes, the Secretary of State, in con- |
| 10 | sultation with appropriate departments and agen- |
| 11 | cies, shall seek, consistent with the policies of section |
| 12 | 3 and the criteria of section 5(b), the following fea- |
| 13 | tures for the multilateral control regimes in which |
| 14 | the United States participates: |
| 15 | (A) Full membership.—Achieve mem- |
| 16 | bership of all supplier countries whose policies |
| 17 | and activities are consistent with the objectives |
| 18 | and membership criteria of the multilateral ar- |
| 19 | rangement. |
| 20 | (B) Effective enforcement and com- |
| 21 | PLIANCE.—Promote enforcement and compli- |
| 22 | ance with the rules and guidelines of the mem- |
| 23 | bers of the regime through maintenance of an |

effective control list.

- 1 (C) PUBLIC UNDERSTANDING.—Enhance
 2 public understanding of each regime's purpose
 3 and procedures.
 - (D) EFFECTIVE IMPLEMENTATION PROCE-DURES.—Achieve procedures for effective implementation of the regime rules and guidelines through uniform and consistent interpretations of export controls agreed to by the governments participating in the regime.
 - (E) Enhanced cooperation among regime in defining the agreement of governments outside the regime to restrict the export of items controlled by the regime, to establish an ongoing mechanism in the regime to coordinate planning and implementation of export control measures related to such agreements, and to remove items from the list if the control of such items no longer serves the objectives of the members of the regime.
 - (F) PERIODIC HIGH-LEVEL MEETINGS.— Conduct periodic meetings of high-level representatives of participating governments for the purpose of coordinating export control poli-

| 1 | cies and issuing policy guidance to the regime |
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| 2 | members. |
| 3 | (G) COMMON LIST OF CONTROLLED |
| 4 | ITEMS.—Reach agreement on a common list of |
| 5 | items controlled by the regime. |
| 6 | (4) Incentives for partnership.—Consist- |
| 7 | ent with the policies of this Act and consistent with |
| 8 | the objectives, rules and guidelines of the individual |
| 9 | regime— |
| 10 | (A) the Secretary, in consultation with ap- |
| 11 | propriate departments and agencies, may pro- |
| 12 | vide for exports free of validated license require- |
| 13 | ments to and among members of a multilateral |
| 14 | regime for items subject to controls under such |
| 15 | a multilateral regime; and |
| 16 | (B) the Secretary, in consultation with ap- |
| 17 | propriate departments and agencies, may adjust |
| 18 | licensing policies for access to items controlled |
| 19 | pursuant to this Act depending on a country or |
| 20 | other entity's degree of adherence to the export |
| 21 | control policies of section 5. |
| 22 | (g) Publication of Elements of Multilateral |
| 23 | CONTROL REGIMES.—Consistent with arrangements in |
| 24 | multilateral regimes, the United States shall publish the |
| 25 | following information: |

- (1) Purpose(s) of the control regime. 1 2 (2) Member countries. 3 (3) Licensing policy. (4) Items subject to controls together with all public notes, understandings, and other aspects of 5 6 such agreement and all changes thereto. 7 (5) Target countries or regions (if any), target 8 end uses, and target end users (including projects of 9 concern). (6) Rules of interpretation. 10 11 (7) Major policy actions. 12 (8) The rules and procedures of the regime for establishing and modifying the above elements of the 13 14 regime and for reviewing export license applications as provided for by the regime. 15 Subject to commitments required by multilateral regimes, 16 within 6 months after the date of the enactment of this Act or thereafter within 2 months of joining or organizing a new multilateral regime, the Secretary, in consultation 19 with appropriate departments and agencies, shall publish 21 the above information. In addition, the Secretary shall publish changes in the above information within 2 months of adoption of such changes by a regime. 23
- 25 EDAL COMEDOLG For all unilatoral controls the Con

(h) SEEKING MULTILATERAL SUPPORT FOR UNILAT-

25 ERAL CONTROLS.—For all unilateral controls, the Sec-

- 1 retary of State, in consultation with appropriate depart-
- 2 ments and agencies, shall have a continuing duty to seek
- 3 support for such controls by other countries and by effec-
- 4 tive multilateral control regimes.
- 5 (i) REGULATION INDICATING NATURE OF UNILAT-
- 6 ERAL CONTROLS.—Regardless of the reason for control,
- 7 all unilateral controls shall be indicated as such by regula-
- 8 tion.

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(j) Implementation.—

(1) Nonproliferation.—

(A) Countries participating in certain agreements.—The Secretary of State, in consultation with appropriate departments and agencies, shall be responsible for conducting negotiations with those countries participating in the groups known as the Coordinating Committee, the Missile Technology Control Regime ("MTCR"), the Australia Group, the Nuclear Suppliers' Group, and other regimes that may be established, regarding their cooperation in restricting the export of items in order to carry out the policies set forth in section 3.

Such negotiations shall cover, among other issues, which items should be subject to multilaterally agreed export restrictions, and the implementation

- of the restrictions consistent with the principles in this Act.
 - (B) OTHER COUNTRIES.—The Secretary of State, in consultation with appropriate departments and agencies, shall be responsible for conducting negotiations with countries and groups of countries not referred to in subparagraph (A) regarding their cooperation in restricting the export of items consistent with purposes set forth in this Act.
 - (2) MISSILE TECHNOLOGY.—The Secretary, consistent with section 3, section 5(b), section 5(f), and in consultation with appropriate departments and agencies—
 - (A) shall, consistent with section 11(e), establish and maintain, as part of the Control List, dual-use items on the MTCR Annex;
 - (B) may include, as part of the Control List, items that would provide a material contribution to the design, development, test, production, stockpiling, or use of missile delivery systems, which items are not included in the MTCR Annex but which the United States proposes to the other MTCR adherents for inclusion in the MTCR Annex; and

| 1 | (C) shall require an individual validated li- |
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| 2 | cense, consistent with MTCR arrangements, |
| 3 | for— |
| 4 | (i) any export of items on the list re- |
| 5 | ferred to under paragraph (2) to any coun- |
| 6 | try, except as provided for in subsection |
| 7 | (f)(4) of this section; and |
| 8 | (ii) any export of items that the ex- |
| 9 | porter knows is destined for a project or |
| 10 | facility for the design, development, or |
| 11 | manufacture of a missile in a country that |
| 12 | is not an MTCR adherent. |
| 13 | (3) Chemical and biological weapons.— |
| 14 | The Secretary, consistent with section 3, section |
| 15 | 5(b), section $5(f)$, and in consultation with appro- |
| 16 | priate departments and agencies— |
| 17 | (A) shall, consistent with section 11(e), es- |
| 18 | tablish and maintain, as part of the Control |
| 19 | List, dual-use items listed by the Australia |
| 20 | Group or by the Chemical Weapons Convention; |
| 21 | (B) may include, as part of the Control |
| 22 | List, items that would provide a material con- |
| 23 | tribution to the design, development, test, pro- |
| 24 | duction, stockpiling, or use of chemical or bio- |
| 25 | logical weapons, which items are not listed by |

| 1 | the Australia Group but which the United |
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| 2 | States proposes to the other Australia Group |
| 3 | adherents for inclusion in its list of controlled |
| 4 | items; and |
| 5 | (C) shall require an individual validated li- |
| 6 | cense, consistent with the arrangements in the |
| 7 | Australia Group and the Chemical Weapons |
| 8 | Convention, for— |
| 9 | (i) any export of items on the list re- |
| 10 | ferred to under paragraph (3) to any coun- |
| 11 | try, except as provided for in subsection |
| 12 | (f)(4) of this section; and |
| 13 | (ii) any export of items that the ex- |
| 14 | porter knows is destined for a project or |
| 15 | facility for the design, development, or |
| 16 | manufacture of a chemical or biological |
| 17 | weapon. |
| 18 | (4) International terrorism.— |
| 19 | (A) A validated license shall be required |
| 20 | for the export of items to a country if the Sec- |
| 21 | retary of State has made the following deter- |
| 22 | minations: |
| 23 | (i) The government of such country |
| 24 | has repeatedly provided support for acts of |
| 25 | international terrorism. |

- (ii) The export of such items could 1 2 make a significant contribution to the military potential of such country, including its 3 military logistics capability, or could enhance the ability of such country to sup-6 port acts of international terrorism. 7 (B) The Secretary and the Secretary of State shall notify the Committee on Foreign Af-8 9 fairs of the House of Representatives and the Committee on Banking, Housing, and Urban 10 11 Affairs and the Committee on Foreign Rela-12 tions of the Senate at least 30 days before issuing any validated license required by paragraph 13 14 (A). 15 (C) Each determination of the Secretary of State under paragraph (A)(i), including each 16 17 determination in effect on the date of the enact-18 ment of the Antiterrorism and Arms Export 19 Act of 1989 (December 12, Amendments 20 1989), shall be published in the Federal Register. 21 22 (D) A determination made by the Sec
 - retary of State under paragraph (A)(i) may not be rescinded unless the President submits to the Speaker of the House of Representatives

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| 1 | and the chairman of the Committee on Bank- |
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| 2 | ing, Housing, and Urban Affairs and the chair- |
| 3 | man of the Committee on Foreign Relations of |
| 4 | the Senate— |
| 5 | (i) before the proposed rescission |
| 6 | would take effect, a report certifying |
| 7 | that— |
| 8 | (I) there has been a fundamental |
| 9 | change in the leadership and policies |
| 10 | of the government of the country con- |
| 11 | cerned; |
| 12 | (II) that government is not sup- |
| 13 | porting acts of international terror- |
| 14 | ism; and |
| 15 | (III) that government has pro- |
| 16 | vided assurances that it will not sup- |
| 17 | port acts of international terrorism in |
| 18 | the future; or |
| 19 | (ii) at least 45 days before the pro- |
| 20 | posed rescission would take effect, a report |
| 21 | justifying the rescission and certifying |
| 22 | that— |
| 23 | (I) the government concerned has |
| 24 | not provided any support for inter- |

| 1 | national terrorism during the preced- |
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| 2 | ing 6-month period; and |
| 3 | (II) the government concerned |
| 4 | has provided assurances that it will |
| 5 | not support acts of international ter- |
| 6 | rorism in the future. |
| 7 | (5) Human rights and crime control.— |
| 8 | (A) Crime control and detection instru- |
| 9 | ments and equipment shall be approved for ex- |
| 10 | port by the Secretary only pursuant to a vali- |
| 11 | dated export license. Notwithstanding any other |
| 12 | provision of the Act— |
| 13 | (i) any determination of the Secretary |
| 14 | of what items shall be included on the Con- |
| 15 | trol List established pursuant to section |
| 16 | 11(e) as a result of the export restriction |
| 17 | imposed under this subsection shall be |
| 18 | made with the concurrence of the Sec- |
| 19 | retary of State; and |
| 20 | (ii) any determination of the Sec- |
| 21 | retary to approve or deny an export license |
| 22 | application to export crime control and de- |
| 23 | tection instruments or equipment shall be |
| 24 | made with the concurrence of the Sec- |
| 25 | retary of State, except that, if the Sec- |

retary does not agree with the Secretary of

State with respect to any determination

under subparagraph (i) or (ii), the matter

shall be referred to the President for reso
lution.

- (B) The provisions of this subsection shall not apply to exports to Canada, countries which are members of the European Union, Norway, Iceland, Japan, Australia, or New Zealand, or to such countries as the President shall designate consistent with the purposes of this subsection and section 502B of the Foreign Assistance Act of 1961 (22 U.S.C. 2304).
- 14 (k) Unfair Impact on United States Ex-15 porter.—
 - (1) Policy.—It is the policy of the United States that no United States exporter should be placed at a competitive disadvantage vis-a-vis its commercial competitors because of export control policies or practices unless relief from such controls would create a significant risk to the foreign policy, nonproliferation, or national security interests of the United States.
 - (2) Relief from export controls.—A person may petition the Secretary for relief from cur-

- rent export control requirements on any one or more of the following grounds and the Secretary may conduct evaluations for relief on his or her own initiative based upon any one or more of the following grounds:
 - (A) FOREIGN AVAILABILITY.—The controlled item is available in fact in sufficient quantity and comparable quality to the proposed countries of export or end users from sources outside the United States so that the requirement for a validated license is or would be ineffective in achieving the purpose of the control.
 - (B) INEFFECTIVE CONTROLS.—The controlled items are so widely available in the United States that the Government cannot enforce the controls effectively, unless the Secretary has reliable evidence that the controls have been effective in denying such target destination access to the controlled items originating in the United States.

(C) Competitive disadvantage.—

(i) Differences between the export control policies or procedures of the United States and that of governments of foreign

| 1 | suppliers effectively has placed or will place |
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| 2 | the United States exporter at a near-term |
| 3 | commercial disadvantage vis-a-vis its com- |
| 4 | petitors abroad. |
| 5 | (ii) Changes to the domestic control |
| 6 | lists of the United States and foreign gov- |
| 7 | ernments result in similar items being con- |
| 8 | trolled differently thus resulting in a com- |
| 9 | petitive disadvantage. |
| 10 | (3) Provisions for relief.—Consistent with |
| 11 | multilateral arrangements, the Secretary, in con- |
| 12 | sultation with appropriate departments and agen- |
| 13 | cies, shall make determinations of facts under para- |
| 14 | graph (2) and, subject to paragraph 4, provide the |
| 15 | following relief to firms that meet the criteria in |
| 16 | paragraph (2): |
| 17 | (A) Change the control status of all or |
| 18 | some of the items in question so as to eliminate |
| 19 | any significant competitive disadvantage. |
| 20 | (B) Selectively approve the sale of con- |
| 21 | trolled goods so as to eliminate any significant |
| 22 | competitive disadvantage. |
| 23 | (C) Seek multilateral support to eliminate |
| 24 | the source of foreign availability or to enhance |

a control to make it effective. If this relief is

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chosen and if such efforts fail to achieve multilateral support to eliminate the source of foreign availability or to make the control effective, then not later than 330 days from the date of the Secretary's initiation of an assessment, the Secretary shall provide other relief pursuant to (A) or (B) above or conclude pursuant to paragraph (4) that the granting of such relief would create a significant risk to United States nonproliferation, foreign policy or national security interests. Provided, however, if the Secretary of State, in consultation with appropriate departments and agencies, finds that substantial progress is being made to achieve multilateral support to eliminate the source of foreign availability or to make the control effective, then the Secretary shall provide other relief pursuant to (A) or (B) above or conclude pursuant to paragraph (4) that the granting of such relief would create a significant risk to United States nonproliferation, foreign policy or national security interests, and shall do so within an additional 180 days. Except as provided in paragraph (5), a determina-

Except as provided in paragraph (5), a determination that a petitioner qualifies for relief under para-

- graph (2) above shall not compel the United States to decontrol an item that remains subject to control by a multilateral regime in which the United States is a member or adherent.
 - (4) EXCEPTIONS FROM RELIEF.—The Secretary shall provide relief to a petitioner who qualifies for relief under paragraph (2) unless the Secretary concludes that the granting of such relief would create a significant risk to United States nonproliferation, foreign policy, or national security interests. In the event the Secretary determines to grant such relief, he or she may do so unless the President determines that such relief would create a significant risk to the foreign policy, nonproliferation, or national security interests of the United States.
 - (5) Relief from traditional east west cocom controls.—Relief under paragraph (2) shall compel either the elimination of the foreign availability or decontrol as provided in this paragraph for an item controlled by the United States based solely on its undertakings in the Coordinating Committee prior to October of 1993 so long as the Coordinating Committee shall continue in existence. For such an item, the Secretary may not, after the determination is made under paragraph (2), require

- a validated license for the export of such items during the period that such determination remains in effect, unless the President determines that the absence of export controls under this section on the items would prove detrimental to the national security of the United States.
 - (6) PROCEDURES.—In any case in which the President or the Secretary determines that export controls under this section must be maintained not-withstanding the existence of facts that constitute a basis for granting relief, the Secretary shall publish that determination, together with a concise statement of its basis and the estimated economic impact of the decision.
 - (A) NOTICE OF ASSESSMENTS.—Whenever the Secretary undertakes an assessment under paragraph (2), the Secretary shall publish notice of initiation of such assessment in the Federal Register.
 - (B) PROCEDURES FOR MAKING DETER-MINATIONS.—During the conduct of an assessment under this subsection, the Secretary shall consult with other appropriate departments and agencies concerning the conduct of the assessment. The Secretary shall make a determina-

| 1 | tion as to whether relief is required under para- |
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| 2 | graph (2) within 120 days of the date of the |
| 3 | Secretary's initiation of an assessment and shall |
| 4 | so notify the applicant. If the Secretary has de- |
| 5 | termined that relief is appropriate, the Sec- |
| 6 | retary shall, upon making such a determination, |
| 7 | submit the determination for review to appro- |
| 8 | priate departments and agencies for consulta- |
| 9 | tions regarding the findings and selected relief. |
| 10 | The Secretary's determination as to eligibility |
| 11 | for relief and the nature of the relief to be |
| 12 | granted does not require the concurrence or ap- |
| 13 | proval of any official, department, or agency to |
| 14 | which such a determination is submitted. Not |
| 15 | later than 150 days from the date of the Sec- |
| 16 | retary's initiation of an assessment, the Sec- |
| 17 | retary shall respond in writing to the petitioner |
| 18 | and submit for publication in the Federal Reg- |
| 19 | ister, that— |
| 20 | (i) relief is required and— |
| 21 | (I) the requirement of a validated |
| 22 | license has been removed; |
| 23 | (II) the control status of all or |
| 24 | some of the items in question has |

| 1 | been changed so as to eliminate any |
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| 2 | significant competitive disadvantage; |
| 3 | (III) the sale of controlled items |
| 4 | have been approved so as to eliminate |
| 5 | any significant competitive disadvan- |
| 6 | tage; |
| 7 | (IV) pursuant to paragraph (5), |
| 8 | export controls under this section |
| 9 | must be maintained notwithstanding |
| 10 | the finding under paragraph (2) and |
| 11 | the applicable steps are being taken |
| 12 | under subparagraph (C) this para- |
| 13 | graph; or |
| 14 | (V) The United States rec- |
| 15 | ommendation to remove the validated |
| 16 | license requirement or change the con- |
| 17 | trol status will be submitted to a rel- |
| 18 | evant multilateral regime for consider- |
| 19 | ation for a period of not more than |
| 20 | 180 days beginning on the date of the |
| 21 | publication; or |
| 22 | (ii) a right to relief under paragraph |
| 23 | (2) does not exist. |
| 24 | In any case in which the submission for publi- |
| 25 | cation is not made within 150 days of the date |

of the Secretary's initiation of an assessment, the Secretary may not thereafter require a license for the export of items that are the subject of the allegation under paragraph (2). In the case of a determination made under subsection (k)(6)(B)(i)(V) to refer a proposed relief to the relevant multilateral regime, no license for such export may be required after 330 days from the date of the Secretary's initiation of an assessment unless the Secretary shall make a finding under paragraph (4) or grant other relief under paragraph (3).

(C) NEGOTIATIONS TO ELIMINATE FOR-EIGN AVAILABILITY.—

(i) In any case in which export controls are maintained under this section pursuant to paragraph (4), the Secretary of State shall actively pursue negotiations with the governments of the appropriate foreign countries for the purpose of eliminating such foreign availability or competitive disadvantage. No later than the commencement of such negotiations, the Secretary of State shall notify in writing the Committee on Banking, Housing, and

Urban Affairs of the Senate and the Committee on Foreign Affairs of the House of Representatives that he has begun such negotiations and why he believes it is important that export controls on the items involved be maintained to avoid a significant risk to the foreign policy, nonproliferation, or national security interests of the United States.

- (ii) Whenever the Secretary of State has reason to believe that items subject to export controls by the United States may become available from other countries to target countries and that such availability can be prevented or eliminated by means of negotiations with such other countries, the Secretary of State shall promptly initiate negotiations with the governments of such other countries to prevent such foreign availability.
- (7) Sharing of information.—Each department or agency of the United States, including any intelligence agency, and all contractors with any such department or agency, shall, upon the request of the Secretary and consistent with the protection

- of intelligence sources and methods, furnish information to the Commerce Department concerning for-eign availability of items subject to export controls under this section. Consistent with the protection of intelligence sources and methods and classification restrictions, each such department or agency shall allow the Commerce Department access to such information from a laboratory or other facility within such department or agency.
 - (8) Availability defined.—For the purposes of this subsection, the term "available in fact to target countries" includes production or availability of any item from any country—
 - (A) where the item is not restricted for export to any target country; or
 - (B) where the export restrictions are determined by the Secretary to be ineffective.
 - For purposes of subparagraph (B), the mere inclusion of items on a list of items subject to multilateral export controls shall not alone constitute credible evidence that a government of a country provides an effective means of controlling the export of such items to target countries.
 - (9) Congressional notification and reporting requirements.—The Secretary shall each

year notify the Committee on Foreign Relations of the House of Representatives and the Committee on Banking, Housing, and Urban Affairs of the Senate of all petitions for relief and the status of all such petitions.

(I) Unilateral Controls Prohibited.—

- (1) Any export controls imposed unilaterally by the United States for purposes adopted by the group known as the Coordinating Committee shall expire six months after the date of enactment of this paragraph, or six months after the export control is imposed, whichever date is later, except that—
 - (A) any such export controls on those items for which a determination of the Secretary that there is no foreign availability has been made under this section before the end of the applicable six-month period and is in effect may be renewed for periods of not more than six months each; and
 - (B) any such export controls on those items with respect to which the President, by the end of the applicable six-month period, is actively pursuing negotiations with other countries to achieve multilateral export controls on

- those items may be renewed for two periods of not more than six months each.
- 2) Export controls on items described in subparagraph (A) or (B) of paragraph (1) above may be renewed only if, before each renewal, the Secretary submits to the Congress a report setting forth all the controls being renewed and stating the specific reasons for such renewal.
- 8 9 (m) International Obligations.—Notwithstand-10 ing other provisions of this Act containing limitations on authority to control imports and exports, pursuant to this paragraph and in order to fulfill obligations of the United States pursuant to resolutions of the United Nations, treaties, or other international agreements to which the United States is a party, the Secretary, in consultation with appropriate departments and agencies, may impose controls on exports and imports to and from a target country or region. The Secretary may regulate domestic and foreign conduct consistent with the policies of such United Nations resolutions, treaties, and international agreements. Such authority shall include, but not be limited to, 21 the authority to prohibit activity such as financing, contracting, servicing or employment, to deny access to items

in the United States and abroad, to conduct audits of

- 1 records and inspections of facilities, to compel reports, and
- 2 to curtail travel.
- 3 (n) Information Sharing.—The Secretary and ap-
- 4 propriate officials of the intelligence community, as deter-
- 5 mined by the Director of Central Intelligence, and other
- 6 appropriate Government agencies shall establish a proce-
- 7 dure for information sharing.
- 8 (0) Denied Parties, Sanctioned Parties, Spe-
- 9 CIALLY DESIGNATED NATIONALS, AND OTHER PARTIES
- 10 Presenting Unacceptable Risks of Diversion.—
- 11 (1) DENIED PARTIES, SANCTIONED PARTIES,
- 12 SPECIALLY DESIGNATED NATIONALS.—The Sec-
- retary shall publish parties denied export privileges
- under this Act, parties sanctioned for prohibited pro-
- liferation activity under this Act or other statutes,
- and specially designated nationals named under the
- 17 International Emergency Economic Powers Act, as
- amended, (50 U.S.C. 1701, et seq. (1988)).
- 19 (2) OTHER PARTIES.—The Secretary shall
- 20 maintain a list of parties for whom licenses will be
- 21 presumptively denied.
- 22 (p) Freedom of Information Act Exemption.—
- 23 The identity of parties maintained or disclosed pursuant
- 24 to subsection (o)(2) is not subject to disclosure under sec-
- 25 tion 552 of title 5, United States Code.

1 SEC. 6. SHORT SUPPLY CONTROLS.

| (| <u>^</u> | AUTHORITY.— | |
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| (| a) | AUTHURITI.— | • |

- (1) In order to carry out the policy set forth in section 3(2)(D) of this Act, the President may prohibit or curtail the export of any items subject to the jurisdiction of the United States or exported by any person subject to the jurisdiction of the United States. In curtailing exports to carry out the policy set forth in section 3(2)(D) of this Act, the President shall allocate a portion of export licenses on the basis of factors other than a prior history of exportation. Such factors shall include the extent to which a country engages in equitable trade practices for United States items and treats the United States equitably in times of short supply.
- (2) Upon imposing quantitative restrictions on exports of any items to carry out the policy set forth in section 3(2)(D) of this Act, the Secretary shall include in a notice published in the Federal Register regarding such restrictions an invitation to all interested parties to submit written comments within 15 days from the date of publication on the impact of such restrictions and the method of licensing used to implement them.
- (3) Notwithstanding subsection 4(h) of this Act, in imposing export controls under this section,

the President's authority shall include, but not be limited to, the imposition of export license fees.

(b) Monitoring.—

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(1) In order to carry out the policy set forth in section 3(2)(D) of this Act, the Secretary shall monitor exports, and contracts for exports, of any good (other than a commodity which is subject to the reporting requirements of section 812 of the Agricultural Act of 1970 (7 U.S.C. 612c-3)) when the volume of such exports in relation to domestic supply contributes, or may contribute, to an increase in domestic prices or a domestic shortage, and such price increase or shortage has, or may have, a serious adverse impact on the economy or any sector thereof. Any such monitoring shall commence at a time adequate to assure that the monitoring will result in a data base sufficient to enable policies to be developed, in accordance with section 3(2)(D) of this Act, to mitigate a short supply situation or serious inflationary price rise or, if export controls are needed, to permit imposition of such controls in a timely manner. Information which the Secretary requires to be furnished in effecting such monitoring shall be confidential, except as provided in paragraph (2) of this subsection.

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(2) The results of such monitoring shall, to the extent practicable, be aggregated and included in weekly reports setting forth, as to each item monitored, actual and anticipated exports, the destination by country, and the domestic and worldwide price, supply, and demand. Such reports may be made monthly if the Secretary determines that there is insufficient information to justify weekly reports.

(c) Domestically-Produced Crude Oil.—

(1) Notwithstanding any other provision of this Act and notwithstanding subsection (u) of section 28 of the Mineral Leasing Act of 1920 (30 U.S.C. 185), no domestically-produced crude oil transported by pipeline over right-of-way granted pursuant to section 203 of the TransAlaska Pipeline Authorization Act (43 U.S.C. 1652) (except any such crude oil which: (A) is exported to an adjacent foreign country to be refined and consumed therein in exchange for the same quantity of crude oil being exported from that country to the United States, which exchange must result, through convenience or increased efficiency of transportation, in lower prices for consumers of petroleum products in the United States as described in paragraph (2)(A)(ii) of this subsection; (B) is temporarily exported for conven-

| 1 | ience or increased efficiency of transportation across |
|----|--|
| 2 | parts of an adjacent foreign country and reenters |
| 3 | the United States; or (C) is transported to Canada, |
| 4 | to be consumed therein, in amounts not to exceed an |
| 5 | annual average of 50,000 barrels per day, in addi- |
| 6 | tion to exports under subparagraphs (2)(A) and |
| 7 | (2)(B), except that any ocean transportation of such |
| 8 | oil shall be by vessels documented under section |
| 9 | 12106 of title 46, United States Code) may be ex- |
| 10 | ported from the United States, or any of its terri- |
| 11 | tories and possessions, subject to paragraph (2) of |
| 12 | this subsection. |
| 13 | (2) Crude oil subject to the prohibition con- |
| 14 | tained in paragraph (1) may be exported only if— |
| 15 | (A) the President so recommends to the |
| 16 | Congress after making and publishing express |
| 17 | findings that exports of such crude oil, includ- |
| 18 | ing exchanges— |
| 19 | (i) will not diminish the total quantity |
| 20 | or quality of petroleum refined within, |
| 21 | stored within, or legally committed to be |
| 22 | transported to and sold within the United |
| 23 | States; |
| 24 | (ii) will, within 3 months following the |
| 25 | initiation of such exports or changes, result |

| 1 | in (I) acquisition costs to the refiners |
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| 2 | which purchase the imported crude oil |
| 3 | being lower than the acquisition costs such |
| 4 | refiners would have to pay for the domesti- |
| 5 | cally-produced oil in the absence of such |
| 6 | an export or exchange, and (II) not less |
| 7 | than 75 percent of such savings in costs |
| 8 | being reflected in wholesale and retail |
| 9 | prices of products refined from such im- |
| 10 | ported crude oil; |
| 11 | (iii) will be made only pursuant to |
| 12 | contracts which may be terminated if the |
| 13 | crude oil supplies of the United States are |
| 14 | interrupted, threatened, or diminished; |
| 15 | (iv) are clearly necessary to protect |
| 16 | the national interest; and |
| 17 | (v) are in accordance with the provi- |
| 18 | sion of this Act; and |
| 19 | (B) the President includes such findings in |
| 20 | his or her recommendation to the Congress and |
| 21 | the Congress, within 60 days after receiving |
| 22 | that recommendation, agrees to a joint resolu- |
| 23 | tion which approves such exports on the basis |
| 24 | of those findings, and which is thereafter en- |

acted into law.

(3) Notwithstanding any other provision of this section or any other provision of law, including subsection (u) of section 28 of the Mineral Leasing Act of 1920 (30 U.S.C. 185(u)), the President may export oil to any country pursuant to a bilateral international oil supply agreement entered into by the United States with such nation before June 25, 1979, or to any country pursuant to the International Emergency Oil Sharing Plan of the International Energy Agency.

(d) AGRICULTURAL COMMODITIES.—

shall not be exercised for any agricultural commodity, including fats and oils or animal hides or skins, without the approval of the Secretary of Agriculture. The Secretary of Agriculture shall not approve the exercise of such authority for any such commodity during any period for which the supply of such commodity is determined by the Secretary of Agriculture to be in excess of the requirements of the domestic economy except to the extent the President determines that such exercise of authority is required to carry out the policies set forth in subparagraph (B) or (C) of paragraph (2) of section 3 of this Act. The Secretary of Agriculture shall, by exercising the au-

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thority which the Secretary of Agriculture has under other applicable provisions of law, collect data on export sales of animal hides and skins.

(2) Upon approval of the Secretary, in consultation with the Secretary of Agriculture, agricultural commodities purchased by or for use in a foreign country may remain in the United States for export at a later date free from any quantitative limitations on export which may be imposed to carry out the policy set forth in section 3(2)(D) of this Act subsequent to such approval. The Secretary may not grant such approval unless the Secretary receives adequate assurance and, in conjunction with the Secretary of Agriculture, finds (A) that such commodities will eventually be exported, (B) that neither the sale nor export thereof will result in an excessive drain of scarce materials and have a serious domestic inflationary impact, (C) that storage of such commodities in the United States will not unduly limit the space available for storage of domesticallyowned commodities, and (D) that the purpose of such storage is to establish a reserve of such commodities for later use, not including resale to or use by another country. The Secretary may issue such

regulations as may be necessary to implement this paragraph.

(3)(A) If the President imposes export controls on any agricultural commodity in order to carry out the policy set forth in paragraph (2)(B), (2)(C), 2(D), or (12) of section 3 of this Act, the President shall immediately transmit a report on such action to the Congress, setting forth the reasons for the controls in detail and specifying the periods of time, which may not exceed 1 year, that the controls are proposed to be in effect. If the Congress, within 60 days after the date of its receipt of the report, adopts a joint resolution pursuant to paragraph (4) approving the imposition of the export controls, then such controls shall remain in effect for the period specified in the report, or until terminated by the President, whichever occurs first. If the Congress, within 60 days after the date of its receipt of such report, fails to adopt a joint resolution approving such controls, then such controls shall cease to be effective upon the expiration of that 60-day period.

- (B) The provisions of subparagraph (A) and paragraph (4) shall not apply to export controls—
- (i) which are extended under this Act if the controls, when imposed, were approved by

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- the Congress under subparagraph (A) and paragraph (4); or
- 3 (ii) which are imposed on exports to a 4 country as part of the prohibition or curtail-5 ment of all exports to that country.
 - (4)(A) For purposes of this paragraph, the term "joint resolution" means only a joint resolution the matter after the resolving clause of which is as follows: "That pursuant to section 6(d)(3) of the Export Administration Act of 1979, the President may impose export control as specified in the report submitted to the Congress on .", with the blank space being filled with the appropriate date.
 - (B) On the day on which a report is submitted to the House of Representatives and the Senate under paragraph (3), a joint resolution on the export controls specified in such report shall be introduced (by request) in the House by the chairman of the Committee on Foreign Affairs, for himself and the ranking minority member of the Committee, or by Members of the House designated by the chairman and ranking minority member; and shall be introduced (by request) in the Senate by the majority leader of the Senate, for himself and the minority leader of the Senate, or by Members of the Senate

- designated by the majority leader and minority leader of the Senate. If either House is not in session on the day on which such a report is submitted, the joint resolution shall be introduced in that House, as provided in the preceding sentence, on the first day thereafter on which that House is in session.
 - (C) All joint resolutions introduced in the House of Representatives shall be referred to the appropriate committee and all joint resolutions introduced in the Senate shall be referred to the Committee on Banking, Housing, and Urban Affairs.
 - (D) If the committee of either House to which a joint resolution has been referred has not reported the joint resolution at the end of 30 days after its referral, the committee shall be discharged from further consideration of the resolution or of any other joint resolution introduced on the same matter.
 - (E) A joint resolution under this paragraph shall be considered in the Senate in accordance with the provisions of section 601(b)(4) of the International Security Assistance and Arms Export Control Act of 1976 (22 U.S.C. 2151 et seq., Public Law 94–329, June 30, 1976). For the purpose of expediting the consideration and passage of joint resolutions reported or discharged pursuant to the

- provisions of this paragraph, it shall be in order for 1 2 the Committee on Rules of the House of Representatives to present for consideration a resolution of the 3 House of Representatives providing procedures for the immediate consideration of a joint resolution 5 under this paragraph which may be similar, if appli-6 7 cable, to the procedures set forth in section 601(b)(4) of the International Security Assistance 8 and Arms Export Control Act of 1976. 9
 - (F) In the case of a joint resolution described in subparagraph (A), if, before the passage by one House of a joint resolution of that House, that House receives a resolution on the same matter from the other House, then—
 - (i) the procedure in that House shall be the same as if no joint resolution has been received from the other House; but
 - (ii) the vote on final passage shall be on the joint resolution of the other House.
 - (5) In the computation of the period of 60 days referred to in paragraph (3) and the period of 30 days referred to in subparagraph (D) of paragraph (4) there shall be excluded the days on which either House of Congress is not in session because of an adjournment of more than 3 days to a day certain

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or because of an adjournment of the Congress sine 1 2 die. (e) Barter Agreements.— 3 (1) The exportation pursuant to a barter agree-5 ment of any items which may lawfully be exported from the United States, for any items which may 6 7 lawfully be imported into the United States, may be exempted, in accordance with paragraph (2) of this 8 9 subsection, from any quantitative limitation on ex-10 ports (other than any reporting requirement) im-11 posed to carry out the policy set forth in section 3(2)(D) of this Act. 12 (2) The Secretary shall grant an exemption 13 under paragraph (1) if the Secretary finds, after 14 15 consultation with the appropriate department or agency of the United States, that— 16 17 (A) for the period during which the barter 18 agreement is to be performed— 19 (i) the average annual quantity of the 20 items to be exported pursuant to the barter agreement will not be required to sat-21 22 isfy the average amount of such items estimated to be required annually by the do-23 24 mestic economy and will be surplus there-

to; or

| 1 | (ii) the average annual quantity of the |
|----|--|
| 2 | items to be imported will be less than the |
| 3 | average amount of such items estimated to |
| 4 | be required annually to supplement domes- |
| 5 | tic production; and |
| 6 | (B) the parties to such barter agreement |
| 7 | have demonstrated adequately that they intend |
| 8 | and have the capacity, to perform such barter |
| 9 | agreement. |
| 10 | (3) For purposes of this subsection, the term |
| 11 | "barter agreement" means any agreement which is |
| 12 | made for the exchange, without monetary consider- |
| 13 | ation, of any items produced in the United States |
| 14 | for any items produced outside of the United States. |
| 15 | (4) This subsection shall apply only to barter |
| 16 | agreements entered into after September 30, 1979. |
| 17 | (f) Unprocessed Red Cedar.—No unprocessed |
| 18 | western red cedar logs (Thuja plicata) harvested from |
| 19 | State or Federal lands may be exported from the United |
| 20 | States. |
| 21 | (1) Unprocessed western red cedar logs shall |
| 22 | not be considered to be an agricultural commodity |
| 23 | for purposes of subsection (d) of this section. |

| 1 | (2) As used in this subsection, the term "un- | | | | | | |
|----|---|--|--|--|--|--|--|
| 2 | processed western red cedar" means red cedar tim- | | | | | | |
| 3 | ber which has not been processed into— | | | | | | |
| 4 | (A) lumber of American Lumber Stand- | | | | | | |
| 5 | ards Grades of Number 3 dimension or better, | | | | | | |
| 6 | or Pacific Lumber Inspection Bureau Expor | | | | | | |
| 7 | R-List Grades of Number 3 common or better | | | | | | |
| 8 | (B) chips, pulp, and pulp products; | | | | | | |
| 9 | (C) veneer and plywood; | | | | | | |
| 10 | (D) poles, posts, or pilings cut or treated | | | | | | |
| 11 | with preservative for use as such and not in- | | | | | | |
| 12 | tended to be further processed; or | | | | | | |
| 13 | (E) shakes and shingles. | | | | | | |
| 14 | (3) The State of Alaska is exempt from the pro- | | | | | | |
| 15 | visions of this subsection (Public Law 96-126, 93 | | | | | | |
| 16 | Stat. 954, 308 (1979)). | | | | | | |
| 17 | (g) Effect of Controls on Existing Con- | | | | | | |
| 18 | TRACTS.—The export restrictions contained in subsection | | | | | | |
| 19 | (f) of this section and any export controls imposed under | | | | | | |
| 20 | this section shall not affect any contract to harvest un- | | | | | | |
| 21 | processed western red cedar from State lands which was | | | | | | |
| 22 | entered into before October 1, 1979, and the performance | | | | | | |
| 23 | of which would make the red cedar available for export. | | | | | | |
| 24 | Any export controls imposed under this section on any ag- | | | | | | |
| 25 | ricultural commodity (including fats, oils, and animal | | | | | | |

- 1 hides and skins) or on any forest product or fishery prod-
- 2 uct, shall not affect any contract to export entered into
- 3 before the date on which such controls are imposed. For
- 4 purposes of this subsection, the term "contract to export"
- 5 includes, but is not limited to, an export sales agreement
- 6 and an agreement to invest in an enterprise which involves
- 7 the export of goods or technology.
- 8 (h) OIL EXPORTS FOR USE BY UNITED STATES
- 9 MILITARY FACILITIES.—For purposes of subsection (c) of
- 10 this section, and for purposes of any export controls im-
- 11 posed under this Act, shipments of crude oil, refined petro-
- 12 leum products, or partially refined petroleum products
- 13 from the United States for use by the Department of De-
- 14 fense or United States-supported installations or facilities
- 15 shall not be considered to be exports.

16 SEC. 7. FOREIGN BOYCOTTS.

- 17 (a) Prohibitions and Exceptions.—
- 18 (1) For the purpose of implementing the poli-
- cies set forth in subparagraph (A) or (B) of para-
- graph (14) of section 3 of this Act, the President
- shall issue regulations prohibiting any United States
- person, with respect to his or her activities in the
- interstate or foreign commerce of the United States,
- from taking or knowingly agreeing to take any of
- 25 the following actions with the intent to comply with,

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by a foreign country against a country which is friendly to the United States and which is not itself the object of any form of boycott pursuant to United States law or regulation:

(A) Refusing, or requiring any other person to refuse, to do business with or in the boycotted country, with any business concern organized under the laws of the boycotted country, with any national or resident of the boycotted country, or with any other person, pursuant to an agreement with, a requirement of, or a request from or on behalf of the boycotting country. The mere absence of a business relationship with or in the boycotted country with any business concern organized under the laws of the boycotted country, with any national or resident of the boycotted country, or with any other person, does not indicate the existence of the intent required to establish a violation of regulations issued to carry out this subparagraph.

(B) Refusing, or requiring any other person to refuse, to employ or otherwise discriminate against any United States person on the basis of race, religion, sex, or national origin of

- that person or of any owner, officer, director, or employee of such person.
 - (C) Furnishing information with respect to the race, religion, sex, or national origin of any United States person or of any owner, officer, director, or employee of such person.
 - (D) Furnishing information about whether any person has, has had, or proposes to have, any business relationship (including a relationship by way of sale, purchase, legal or commercial representation, shipping or other transport, insurance, investment, or supply) with or in the boycotted country, with any business concern organized under the laws of the boycotted country, with any national or resident of the boycotted country, or with any other person known or believed to be restricted from having any business relationship with or in the boycotted country. Nothing in this paragraph shall prohibit the furnishing of normal business information in a commercial context as defined by the Secretary.
 - (E) Furnishing information about whether any person is a member of, has made contribution to, or is otherwise associated with or in-

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volved in the activities of any charitable or fraternal organization which supports the boycotted country.

- (F) Paying, honoring, confirming, or otherwise implementing a letter of credit which contains any condition or requirement compliance with which is prohibited by regulations issued pursuant to this paragraph, and no United States person shall, as a result of the application of this paragraph, be obligated to pay or otherwise honor or implement such letter of credit.
- (2) Regulations issued pursuant to paragraph(1) shall provide exceptions for—
 - (A) complying or agreeing to comply with requirements (i) prohibiting the import of items or services from the boycotted country or items produced or services provided by any business concern organized under the laws of the boycotted country or by nationals or residents of the boycotted country, or (ii) prohibiting the shipment of items to the boycotted country on a carrier of the boycotted country, or by a route other than that prescribed by the boycotting country or the recipient of the shipment;

(B) complying or agreeing to comply with import and shipping document requirements with respect to the country of origin, the name of the carrier and route of shipment, the name of the supplier of the shipment or the name of the provider of other services, except that no information knowingly furnished or conveyed in response to such requirements may be stated in negative, blacklisting, or similar exclusionary terms, other than with respect to carriers or route of shipment as may be permitted by such regulations in order to comply with precautionary requirements protecting against war risks and confiscation;

(C) complying or agreeing to comply in the normal course of business with the unilateral and specific selection by a boycotting country, or national or resident thereof, of carriers, insurers, suppliers of services to be performed within the boycotting country or specific items which, in the normal course of business, are identifiable by source when imported into the boycotting country;

(D) complying or agreeing to comply with export requirements of the boycotting country

relating to shipments or transshipment of exports to the boycotted country, to any business concern of or organized under the laws of the boycotted country, or to any national or resident of the boycotted country;

(E) compliance by an individual or agreement by an individual to comply with the immigration or passport requirements of any country with respect to such individual or any member of such individual's family or with requests for information regarding requirements of employment of such individual within the boycotting country; and

(F) compliance by a United States person resident in a foreign country or agreement by such person to comply with the laws of the country with respect to his or her activities exclusively therein, and such regulations may contain exceptions for such resident complying with the laws or regulations of the foreign country governing imports into such country of trademarked, trade named, or similarly specifically identifiable products, or components of products for his or her own use, including the

- performance of contractual services within that country, as may be defined by such regulations.
 - (3) Regulations issued pursuant to paragraphs (2)(C) and (2)(F) shall not provide exceptions from paragraphs (1)(B) and (1)(C).
 - (4) Nothing in this subsection may be construed to supersede or limit the operation of the antitrust or civil rights laws of the United States.
 - (5) This section shall apply to any transaction or activity undertaken, by or through a United States person or any other person, with intent to evade the provisions of this section as implemented by the regulations issued pursuant to this subsection, and such regulations shall expressly provide that the exceptions set forth in paragraph (2) shall not permit activities or agreements (expressed or implied by a course of conduct, including a pattern of responses) otherwise prohibited, which are not within the intent of such exceptions.

(b) REGULATIONS.—

(1) In addition to the regulations issued pursuant to subsection (a) of this section, regulations issued under this subsection of the Act shall implement the policies set forth in section 3(14).

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(2) Such regulations shall require that any United States person receiving a request for the furnishing of information, the entering into or implementing of agreements, or the taking of any other action referred to in section 3(14) shall report that fact to the Secretary, together with such other information concerning such request as the Secretary may require for such action as the Secretary considers appropriate for carrying out the policies of that section. Such person shall also report to the Secretary whether such person intends to comply and whether such person has complied with such request. Any report filed pursuant to this paragraph shall be made available promptly for public inspection and copying, except that information regarding the quantity, description, and value of any items to which such report relates may be kept confidential if the Secretary determines that disclosure thereof would place the United States person involved at a competitive disadvantage. The Secretary shall periodically transmit summaries of the information contained in such reports to the Secretary of State for such action as the Secretary of State, in consultation with the Secretary, considers appropriate for carry-

| 1 | ing out the policies set forth in section $3(14)$ of this |
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| 2 | Act. |
| 3 | (c) PREEMPTION.—The provisions of this section and |
| 4 | the regulations issued pursuant thereto shall preempt any |
| 5 | law, rule, or regulation of any of the several States or the |
| 6 | District of Columbia, or any of the territories or posses- |
| 7 | sions of the United States, or of any governmental subdivi- |
| 8 | sion thereof, which law, rule, or regulation pertains to par- |
| 9 | ticipation in, compliance with, implementation of, or the |
| 10 | furnishing of information regarding restrictive trade prac- |
| 11 | tices or boycotts fostered or imposed by foreign countries |
| 12 | against other countries. |
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| 13 | SEC. 8. PROCEDURES FOR PROCESSING EXPORT LICENSE |
| 13 14 | SEC. 8. PROCEDURES FOR PROCESSING EXPORT LICENSE APPLICATIONS; OTHER INQUIRIES. |
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| 14 | APPLICATIONS; OTHER INQUIRIES. |
| 14 15 | APPLICATIONS; OTHER INQUIRIES. (a) PRIMARY RESPONSIBILITY OF THE SEC- |
| 141516 | APPLICATIONS; OTHER INQUIRIES. (a) PRIMARY RESPONSIBILITY OF THE SEC- RETARY.— |
| 14151617 | APPLICATIONS; OTHER INQUIRIES. (a) Primary Responsibility of the Secretary.— (1) All export license applications required |
| 1415161718 | APPLICATIONS; OTHER INQUIRIES. (a) Primary Responsibility of the Secretary.— (1) All export license applications required under this Act shall be submitted by the applicant |
| 141516171819 | APPLICATIONS; OTHER INQUIRIES. (a) Primary Responsibility of the Secretary.— (1) All export license applications required under this Act shall be submitted by the applicant to the Secretary. All determinations on any such ap- |
| 14151617181920 | APPLICATIONS; OTHER INQUIRIES. (a) PRIMARY RESPONSIBILITY OF THE SECRETARY.— (1) All export license applications required under this Act shall be submitted by the applicant to the Secretary. All determinations on any such applications shall be made by the Secretary, subject to |
| 14 15 16 17 18 19 20 21 | APPLICATIONS; OTHER INQUIRIES. (a) PRIMARY RESPONSIBILITY OF THE SECRETARY.— (1) All export license applications required under this Act shall be submitted by the applicant to the Secretary. All determinations on any such applications shall be made by the Secretary, subject to the procedures provided in this section. |
| 14 15 16 17 18 19 20 21 22 | APPLICATIONS; OTHER INQUIRIES. (a) Primary Responsibility of the Secretary.— (1) All export license applications required under this Act shall be submitted by the applicant to the Secretary. All determinations on any such applications shall be made by the Secretary, subject to the procedures provided in this section. (2) To the extent necessary, the Secretary shall |

- tered under this Act. Such departments and agencies shall cooperate fully and promptly in rendering information and recommendations.
 - (3) In regulations that implements this section, the Secretary shall describe the procedures required by this section, the responsibilities of the Secretary and of other departments and agencies in reviewing applications, the rights of the applicant, and the extent of any multilateral review of a given license application.
 - (4) In calculating the processing times set forth in this section, the Secretary shall use calendar days; provided that if the final day for a required action falls on a weekend or holiday, that action shall be taken no later than the following business day.
 - (5) In reviewing applications for validated export licenses, the Secretary may in each case consider the reliability of the parties to the proposed export. In making such an evaluation, the Secretary may consider all sources of information, including intelligence information. However, the consideration of intelligence information in connection with the evaluation of the reliability of parties shall not authorize the direct or indirect disclosure of classified

information or sources and methods of gathering 1 classified information. 2 (b) Initial Screening.— 3 4 (1) Upon receipt of an export license application, the Secretary shall include receipt and status 5 information regarding the application in the records 6 7 of the Department. (2) Within 9 days of receipt of any license ap-8 plication, the Secretary shall— 9 (A) contact the applicant if the application 10 is improperly completed or if additional infor-11 12 mation is required, and hold the application for a reasonable time while the applicant provides 13 the necessary corrections or information. Such 14 time shall not be counted in calculating the 15 16 time periods prescribed in this section; 17 (B) refer the application and all necessary 18 recommendations and analyses by the Secretary 19 to all other agencies, when such referral is re-20 quested, and forward to the agencies any relevant information submitted by the applicant 21 22 that could not be reduced to electronic form; and 23 24 (C) assure the stated classification on the

application is correct; return the application if

- a validated license is not required; and, if referral to other agencies is not requested, grant the application or notify the applicant of the Secretary's intent to deny the application.
- 5 (c) ACTION BY OTHER DEPARTMENTS AND AGEN-6 CIES.—
 - (1) At the direction of the President, the Secretary shall refer license applications to appropriate departments and agencies to make recommendations and provide information to the Secretary.
 - (2) Reviewing agencies shall organize their resources and units to plan for the prompt and expeditious internal dissemination of export license applications, if necessary, so as to avoid delays in responding to the Secretary's request for information and recommendations.
 - (3) Each referral agency or department shall specify to the Secretary any information that is not in the application that would be required to make a determination, and the Secretary shall promptly request such information from the applicant. The time that may elapse between the date the information is requested from the applicant and the date the information is received by the Secretary shall not be

- 1 counted in calculating the time periods prescribed in 2 this section.
 - (4) Within thirty days of receipt of a referral, the agency or department shall provide the Secretary with a recommendation either to approve the license or to deny the license. As appropriate, such recommendation shall be with the benefit of consultation and discussions in interagency groups established to provide expertise and coordinate interagency consultation. A recommendation that the Secretary deny a validated license shall include a statement of reasons that are consistent with the provisions of this Act, and shall cite both the statutory and the regulatory basis for the recommendation to deny. A department or agency that fails to provide a recommendation within thirty days with a statement of reasons and the statutory and regulatory basis shall be deemed to have no objection to the decision of the Secretary.
 - (5) An interagency committee shall be established by and the chairman selected by the Secretary to review initially all license applications on which the reviewing agencies are not in agreement. The chairman of such committee shall consider the recommendations of the reviewing agencies and inform

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- them of his or her decision. Appeals from such decisions may be made in writing by an official of such department or agency who is appointed by the President by and with the advice and consent of the Senate, or an officer properly acting in such capacity, consistent with procedures established by the President in accordance with subsection (d).
 - (6) Upon receiving all comments from other departments and agencies regarding an application upon which there is no disagreement, or forty-nine days following receipt of a license application upon which there has been disagreement, whichever comes first, the Secretary shall either—
- 14 (A) approve the application and issue the 15 license; or
 - (B) notify the applicant of the intent to deny the license; or
- 18 (C) notify the applicant the application has 19 been referred to a process established by the 20 President to resolve matters in dispute.
- 21 (d) INTERAGENCY RESOLUTION.—The President 22 may establish a process for the review and determination 23 of export license applications as to which a reviewing agen-24 cy has objected pursuant to subsection (c). Any such proc-25 ess shall (1) be chaired by the Secretary or his designee;

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(2) insure that license applications are resolved or referred to the President no later than 90 days from the date of filing of the license application; and (3) provide that a de-4 partment or agency that fails to take a timely position shall be deemed to have no objection to the pending decision. 6 7 (e) ACTIONS BY THE SECRETARY.— (1) When no referral to other departments or 8 9 agencies is required, the Secretary shall issue a license or notify the applicant of the intent to deny 10 11 within nine days of receipt of the application. (2) In cases where the Secretary has deter-12 mined that an application should be denied, the ap-13 plicant shall be informed in writing of— 14 15 (A) the determination to deny; 16 (B) the statutory and regulatory basis for 17 the proposed denial; 18 (C) what, if any, modifications in or re-19 strictions on the items for which the license was 20 sought would allow such export to be compatible with export controls imposed under this 21 22 Act, and which officer or employee of the Department of Commerce would be in a position 23

to discuss modifications or restrictions with the

applicant;

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- 1 (D) to the extent consistent with the na-2 tional security and foreign policy of the United 3 States, the specific considerations that led to 4 the determination to deny the application; and
 - The Secretary shall allow the applicant 20 days to respond to the determination before the license application is denied.

(E) the availability of appeal procedures.

- (3) The Secretary and the applicant may, at any time, agree mutually to suspend the time periods prescribed by this section in order to negotiate modifications to the application and obtain agreement to such modifications from the foreign parties to the transaction.
- 15 (f) MULTILATERAL CONTROLS.—When an application recommended for approval must be submitted to a 16 multilateral review process, pursuant to a multilateral regime, formal or informal, to which the United States is a party, the application shall be referred to the multilat-19 eral regime within 5 days of the decision to approve. Any such application shall be considered in accordance with the 21 review procedures established by the relevant multilateral export control regime, and the license shall be issued or 23 a notice of intent to deny issued within 5 days of receipt of a decision by the multilateral regime.

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| 1 | (g) Exceptions From Required Time Periods.— |
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| 2 | All license applications shall be resolved or referred to the |
| 3 | President no later than 90 days from the date of filing |
| 4 | of the license application. The following actions related to |
| 5 | processing an application shall not be counted in calculat- |
| 6 | ing the time periods prescribed in this section: |
| 7 | (1) AGREEMENT OF THE APPLICANT.—Delays |
| 8 | in processing required by unusually complex tech- |
| 9 | nical review or by need to complete a high-level pol- |
| 10 | icy review, when the Secretary and the applicant |
| 11 | mutually agree to the delay. |
| 12 | (2) Prelicense checks.—Prelicense checks |
| 13 | through government channels that may be required |
| 14 | to establish the identity and reliability of the recipi- |
| 15 | ent of items controlled under this Act, provided— |
| 16 | (A) the need for such prelicense check is |
| 17 | established by the Secretary, or by another de- |
| 18 | partment or agency, if the request for |
| 19 | prelicense check is made by such department or |
| 20 | agency; |
| 21 | (B) the request for such prelicense check is |
| 22 | sent by the Secretary within 5 days of the de- |
| 23 | termination that the prelicense check is re- |
| 24 | quired; and |

- 1 (C) the analysis of the response to the request for prelicense check is completed by the Secretary within 5 days.
- 4 (3) Requests for government-to-govern-5 MENT ASSURANCES.—Requests for government-togovernment assurances of suitable end use of items 6 7 approved for export, when failure to obtain such as-8 surances would result in rejection of the application, 9 provided that the request for such assurances is sent 10 to the Secretary of State within five days of the de-11 termination that the assurances are required, provided the Secretary of State initiates the request of 12 13 the relevant government within 10 days thereafter, 14 and provided the license is issued within 5 days of 15 receipt by the Secretary of the requested assurances. Whenever such prelicense checks and assurances are not 16 requested within the time periods set forth above, they 17 must be accomplished within the time periods established 19 by this section.
- 20 (4) MULTILATERAL REVIEW.—Multilateral re-21 view of a license application as provided for in sub-22 section (f) so long as such multilateral review is re-23 quired by the relevant multilateral regime.

1 (5) CONGRESSIONAL NOTIFICATION.—Such 2 time as required for mandatory congressional notifi-3 cations under this Act.

(h) APPEALS.—

- (1) The Secretary shall establish appropriate procedures for any applicant to appeal to the Secretary the denial of an export license application or other administrative action.
- (2) In any case in which any action prescribed in this section is not taken on the license application within the time periods established by this section (except in the case of a time period extended under subsection (g)(4) of which the applicant is notified), the applicant may file a petition with the Secretary requesting compliance with the requirements of this section. When such petition is filed, the Secretary shall take immediate steps to correct the situation giving rise to the petition and shall immediately notify the applicant of such steps.
- (3) If, within 20 days after a petition is filed under paragraph (2), the processing of the applicant has not been brought into conformity with the requirements of this section, or the application has been brought into conformity with such requirements but the Secretary has not so notified the ap-

- plicant, the applicant may bring an action in an appropriate United States district court for an order requiring compliance with the temporal requirements of this section. The United States district courts shall have jurisdiction to provide such relief, as appropriate.
- 7 (i) Classification Requests and Other Inquir-8 ies.—
- 9 (1) In any case in which the Secretary receives 10 a written request asking for the proper classification 11 of an item on the Control List, the Secretary shall, 12 within 14 days after receipt of the request, inform 13 the person making the request of the proper classi-14 fication.
 - (2) In any case in which the Secretary receives a written request for information about the applicability of export license requirements under this Act to a proposed export transaction or series of transactions, the Secretary shall, within 30 days after the receipt of the request, reply with that information to the person making the request.
- 22 SEC. 9. VIOLATIONS.

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- 23 (a) Criminal Penalties.—
- 24 (1) VIOLATIONS BY AN INDIVIDUAL.—Except as 25 provided in paragraph (3) below, any individual who

- knowingly violates or conspires to or attempts to violate any provision of this Act or any regulation, license, or order issued thereunder shall be fined not more than five times the value of the exports involved or \$500,000 per violation, whichever is greater, or imprisoned not more than 10 years, or both.
- (2) VIOLATIONS BY A PERSON OTHER THAN AN INDIVIDUAL.—Except as provided in paragraph (3) below, any person other than an individual who knowingly violates or conspires to or attempts to violate any provision of this Act or any regulation, license or order issued thereunder shall be fined not more than 10 times the value of the exports involved or \$1,000,000 per violation, whichever is greater.
- (3) Antiboycott violations.—Any individual who knowingly violates or conspires to or attempts to violate any provision of section 7 of this Act concerning foreign boycotts or any regulation or order issued thereunder shall be fined not more than five times the value of the exports involved or \$250,000 per violation, whichever is greater, or imprisoned not more than 10 years, or both. Any person other than an individual who knowingly violates or conspires to or attempts to violate any provision of section 7 of this Act or any regulation or order issued there-

| 1 | under shall be fined not more than 5 times the value |
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| 2 | of the exports involved or \$500,000 per violation, |
| 3 | whichever is greater. |
| 4 | (b) Forfeiture of Property Interest and Pro- |
| 5 | CEEDS.— |
| 6 | (1) Any person who is convicted under sub- |
| 7 | section (a)(1) or (2) shall, in addition to any other |
| 8 | penalty, forfeit to the United States— |
| 9 | (A) any of that person's interest in, secu- |
| 10 | rity of, claim against, or property or contractual |
| 11 | rights of any kind in the goods or tangible |
| 12 | items that were the subject of the violation; |
| 13 | (B) any of that person's interest in, secu- |
| 14 | rity of, claim against, or property or contractual |
| 15 | rights of any kind in tangible property that was |
| 16 | used in the export or attempt to export that |
| 17 | was the subject of the violation; and |
| 18 | (C) any of that person's property con- |
| 19 | stituting, or derived from, any proceeds ob- |
| 20 | tained directly or indirectly as a result of the |
| 21 | violation. |
| 22 | (2) The procedures in any forfeiture under this |
| 23 | subsection, and the duties and authority of the |
| 24 | courts of the United States and the Attorney Gen- |
| 25 | eral with respect to any forfeiture action under this |

- subsection or with respect to any property that may
- 2 be subject to forfeiture under this subsection, shall
- 3 be governed by the provisions of chapter 46 of title
- 4 18, United States Code.
- 5 (c) Civil Penalties; Administrative Sanc-
- 6 TIONS.—

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- 7 (1) The Secretary may impose a civil penalty 8 not to exceed \$250,000 for each violation of this Act 9 or any regulation, license or order issued under this Act, either in addition to or in lieu of any other li-10 11 ability or penalty which may be imposed, except that 12 the civil penalty for each such violation involving 13 section 7 of this Act concerning foreign boycotts 14 may not exceed \$50,000.
 - (2) The Secretary may deny the export privileges of any person, including suspending or revoking the authority of any person to export or receive any item subject to this Act, for any violation of the provisions of this Act or any regulation, license or order issued under this Act.
- 21 (d) Procedures Relating to Civil Penalties
- 22 AND SANCTIONS.—
- 23 (1) Any administrative sanction imposed under
- subsection (c) above may be imposed only after no-
- 25 tice and opportunity for an agency hearing on the

- record in accordance with sections 554 through 557
 of title 5, United States Code. The imposition of any
 such administrative sanction shall be subject to judicial review in accordance with sections 701 through
 706 of title 5, United States Code.
 - (2) Any charging letter or other document initiating administrative proceedings for the imposition of sanctions for violations of the regulations issued pursuant to section 7(a) of this Act shall be made available for public inspection and copying.
- 11 (e) Payment of Civil Penalties.—The payment of any civil penalty imposed pursuant to subsection (c) may be made a condition, for a period not exceeding one year after the penalty has become due but has not been paid, to the granting, restoration, or continuing validity of any export license, permission, or privilege granted or to be granted to the person upon whom such penalty is imposed. In addition, the payment of any civil penalty imposed under subsection (c) may be deferred or suspended in whole or in part for a period of time no longer than 21 any probation period (which may exceed 1 year) that may be imposed upon such person. Such deferral or suspension shall not operate as a bar to the collection of the penalty in the event that the conditions of the suspension, deferral, or probation are not fulfilled.

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| 1 | (f) Refunds.—Any amount paid in satisfaction of |
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| 2 | any civil penalty imposed pursuant to subsection (c) shall |
| 3 | be covered into the Treasury as a miscellaneous receipt. |
| 4 | The head of the department or agency concerned may, in |
| 5 | his discretion, refund any such civil penalty imposed pur- |
| 6 | suant to subsection (c), within 2 years after payment, on |
| 7 | the ground of a material error of fact or law in the imposi- |
| 8 | tion of the penalty. Notwithstanding section 1346(a) of |
| 9 | title 28, United States Code, no action for the refund of |
| 10 | any such penalty may be maintained in any court. |
| 11 | (g) COLLECTION.—If any person fails to pay a civil |
| 12 | penalty imposed pursuant to subsection (c) of this Act, |
| 13 | the Secretary may ask the Attorney General to bring a |
| 14 | civil action in an appropriate district court to recover the |
| 15 | amount imposed (plus interest at currently prevailing |
| 16 | rates from the date of the final order). Any such action |
| 17 | must be commenced within 5 years after the order impos- |
| 18 | ing the civil penalty becomes final. In such an action, the |
| 19 | validity, amount, and appropriateness of such penalty |
| 20 | shall not be subject to review. |
| 21 | (h) Prior Convictions.— |
| 22 | (1) At the discretion of the Secretary, export |
| 23 | privileges under this Act may be denied for a period |
| 24 | of up to 10 years from the date of conviction to any |
| 25 | person convicted of a violation of this Act or its |

predecessor statute, the Export Administration Act 1 2 of 1979; the International Emergency Economic Powers Act, title 50, United States Code, sections 3 1701–1706; sections 793, 794, 798, of title 18, 5 United States Code; section 4(b) of the Internal Se-6 curity Act of 1950, title 50, United States Code, sec-7 tion 783(b); section 16 of the Trading with the Enemy Act, title 50, United States Code appendix, 8 9 section 16; section 38 of the Arms Export Control 10 Act, title 22, United States Code, section 2778; any 11 regulation, license, or order issued under any of the above statutes; or section 371 or 1001 of title 18, 12 13 United States Code, if the conviction arises out of 14 an activity subject to 1 or more of the statutes enu-15 merated above. The Secretary may also revoke any 16 export license under this Act in which such person 17 had an interest at the time of the conviction.

(2) The Secretary may exercise the authority under paragraph (1) with respect to any person related, through affiliation, ownership, control, or position of responsibility, to any person convicted of any violation of a law set forth in paragraph (1), upon a showing of such relationship with the convicted person, after providing notice and opportunity for hearing.

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(i) STATUTE OF LIMITATIONS.—Any case in which 1 a civil penalty or other administrative sanction (other than a temporary denial order) is sought under section 9(c) of 3 4 this Act must be instituted within 5 years of the date from the alleged violation, except that, in any case in which a criminal indictment alleging a violation of this Act is returned within the time limits prescribed by law for the 8 institution of such action, the statute of limitations for bringing a proceeding to impose a civil penalty or other administrative sanction under this Act shall, upon the re-10 turn of the criminal indictment, be tolled against all persons named as a defendant. The tolling of the statute of limitations shall continue for a period of not more than 6 months from the date a conviction is entered or the in-15 dictment is dismissed.

(j) Imposition of Temporary Denial Orders.—

(1) In any case in which there is reasonable cause to believe that a person is engaged in or is about to engage in any act or practice which constitutes or would constitute a violation of the Act, or any regulation, order, or license issued under the Act, or in any case in which a criminal indictment has been returned against a person alleging a violation of the Act or any of the statutes listed in section 9(h) of the Act, the Secretary may, without a

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hearing, issue an order temporarily denying that person's United States export privileges (hereinafter in this subsection referred to as a "temporary denial order"). A temporary denial order may be effective for no longer than 180 days, but may be renewed by the Secretary, following notice and an opportunity for a hearing, for additional 180-day periods.

(2) The person or persons subject to the issuance or renewal of a temporary denial order may appeal the issuance or renewal of the temporary denial order, supported by briefs and other material, to an administrative law judge who shall, within 15 working days after the appeal is filed, issue a decision affirming, modifying, or vacating the temporary denial order. The temporary denial order shall be affirmed if it is shown that there is reasonable cause to believe that the person subject to the order is engaged in or is about to engage in any act or practice which constitutes or would constitute a violation of the Act, or any regulation, order, or license issued under the Act, or if it is shown that a criminal indictment has been returned against the person subject to the order alleging a violation of the Act or any of the statutes listed in section 9(h) of the Act. The decision of the administrative law judge shall be final

unless, within 10 working days from the date of the administrative law judge's decision, an appeal is filed with the Secretary. On appeal, the Secretary shall either affirm, modify, reverse, or vacate the decision of the administrative law judge by written order within 10 working days after receiving the appeal. The written order of the Secretary shall be final and is not subject to judicial review except as provided in paragraph (3). The materials submitted to the administrative law judge and the Secretary shall constitute the administrative record for purposes of review by the court.

(3) An order of the Secretary affirming, in whole or in part, the issuance or renewal of a temporary denial order may, within 15 days after the order is issued, be appealed by a person subject to the order to the United States Court of Appeals for the District of Columbia Circuit, which shall have jurisdiction of the appeal. The court may review only those issues necessary to determine whether the issuance of the temporary denial order was based on reasonable cause to believe that the person subject to the order was engaged in or was about to engage in any act or practice which constitutes or would constitute a violation of the Act, or any regulation,

- order or license issued under the Act, or if a crimi-
- 2 nal indictment has been returned against the person
- 3 subject to the order alleging a violation of the Act
- 4 or any of the statutes listed in section 9(h) of the
- 5 Act. The court shall vacate the Secretary's order if
- 6 the court finds that the Secretary's order is arbi-
- 7 trary, capricious, an abuse of discretion, or other-
- 8 wise not in accordance with law.
- 9 (k) VIOLATIONS DEFINED BY REGULATION.—Noth-
- 10 ing in this section shall limit the power of the Secretary
- 11 to define by regulation violations under this Act.
- 12 (l) OTHER AUTHORITIES.—Nothing in subsection
- 13 (c), (e), (f), (g), (h), or (i) limits—
- 14 (1) the availability of other administrative or
- judicial remedies with respect to violations of this
- Act, or any regulation, order, or license issued under
- this Act:
- 18 (2) the authority to compromise and settle ad-
- ministrative proceedings brought with respect to vio-
- lations of this Act, or any regulation, order, or li-
- cense issued under this Act; or
- 22 (3) the authority to compromise, remit, or miti-
- gate seizures and forfeitures pursuant to section
- 1(b) of title VI of the Act of June 15, 1917, title
- 25 22, United States Code, section 401(b).

SEC. 10. ENFORCEMENT.

| (a) | GENERAL | AUTHORITY | AND | DESIGNAT | TION.— |
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(1) The Secretary, in consultation with the Secretary of the Treasury and the heads of other appropriate departments and agencies, shall be responsible for providing policy guidance on the enforcement of this Act.

(2) To the extent necessary or appropriate to the enforcement of this Act or to the imposition of any penalty, forfeiture, or liability arising under the Export Administration Act of 1979, as amended, officers or employees of the Department of Commerce designated by the Secretary and officers and employees of the United States Customs Service designated by the Commissioner may exercise the enforcement authorities described in paragraph (3). In carrying out these enforcement authorities—

(A) the Commissioner of Customs, and employees of the United States Customs Service designated by the Commissioner, may make investigations within or outside the United States and at those ports of entry or exit from the United States where officers of the United States Customs Service are authorized by law to carry out such enforcement responsibilities. Subject to paragraph (3), the United States

Customs Service is authorized, in the enforcement of this Act, to search, detain (after search), and seize goods or technology at those ports of entry or exit from the United States where officers of the Customs Service are authorized by law to conduct such searches, detentions, and seizures, and at those places outside the United States where the Customs Service, pursuant to agreements or other arrangements with other countries, is authorized to perform enforcement activities;

(B) the Secretary, and officers and employees of the Department of Commerce designated by the Secretary, may make investigations within the United States, and shall conduct, outside the United States, pre-license and post-shipment verifications of items licensed for export and investigations in the enforcement of section 7 of this Act. The Secretary, and officers and employees of the Department of Commerce designated by the Secretary, are authorized to search, detain (after search), and seize items at those places within the United States other than those ports and borders specified in paragraph (2)(A) above. The search, detention

- (after search), or seizure of items at those ports and borders specified in paragraph (2)(A) may only be conducted by officers and employees of the Department of Commerce with the concurrence of the Commissioner of Customs or a person designated by the Commissioner; and
 - (C) the Secretary and the Commissioner of Customs may enter into agreements and arrangements for the enforcement of this Act, including foreign investigations and information exchange.
 - (3) Any officer or employee designated in accordance with paragraph (2) may do the following in carrying out the enforcement authority under this Act, except that the authorities enumerated in subparagraphs (F) and (G) below may be carried out only by officers and employees of the United States Customs Service designated by the Commissioner:
 - (A) Make investigations of, obtain information from, make inspection of any books, records, or reports, as well as any writings required to be kept by the Secretary, premises, or property of, and take the sworn testimony of, any person.

| 1 | (B) Administer oaths or affirmations, and |
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| 2 | by subpoena require any person to appear and |
| 3 | testify or to appear and produce books, records, |
| 4 | and other writings, or both. In the case of con- |
| 5 | tumacy by, or refusal to obey a subpoena issued |
| 6 | to, any such person, a district court of the |
| 7 | United States, after notice to any such person |
| 8 | and hearing, shall have jurisdiction to issue an |
| 9 | order requiring such person to appear and give |
| 10 | testimony or to appear and produce books, |
| 11 | records, and other writings, or both and any |
| 12 | failure to obey such order of the court may be |
| 13 | punished by such court as a contempt thereof. |
| 1.4 | (C) Everyte any warment on other process |

- (C) Execute any warrant or other process issued by a court or officer of competent jurisdiction with respect to the enforcement of the provisions of this Act.
- (D) Make arrests without warrant for any violation of this Act committed in his or her presence or view, or if the officer or employee has probable cause to believe that the person to be arrested has committed, is committing, or is about to commit such a violation.
- (E) Carry firearms.

- (F) Stop, search, and examine a vehicle,
 vessel, aircraft, or person on which or whom the
 officer or employee has reasonable cause to suspect there is any item that has been, is being,
 or is about to be exported from or transited
 through the United States in violation of this
 Act.

 (G) Detain and search any package or container in which the officer or employee has rea-
 - (G) Detain and search any package or container in which the officer or employee has reasonable cause to suspect there is any item that has been, is being, or is about to be exported from or transited through the United States in violation of this Act.
 - (H) Detain (after search) or seize any item, for purposes of securing for trial or forfeiture to the United States, on or about such vehicle, vessel, aircraft, or person, or in such package or container, if the officer or employee has probable cause to believe the item has been, is being, or is about to be exported from or transited through the United States in violation of this Act.
 - (I) The authorities conferred by this section are in addition to any authorities conferred under other laws.

| 1 | (b) FORFEITURE.—All goods or tangible items law- |
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| 2 | fully seized under subsection (a) of this section by des- |
| 3 | ignated officers or employees shall be forfeited to the |
| 4 | United States. Those provisions of law relating to— |
| 5 | (1) the seizure, summary and judicial forfeiture, |
| 6 | and condemnation of property for violations of the |
| 7 | customs laws; |
| 8 | (2) the disposition of such property or the pro- |
| 9 | ceeds from the sale thereof; |
| 10 | (3) the remission or mitigation of such forfeit- |
| 11 | ures; and |
| 12 | (4) the compromise of claims; |
| 13 | shall apply to seizures and forfeitures incurred, or alleged |
| 14 | to have been incurred, under the provisions of this sub- |
| 15 | section, insofar as applicable and not inconsistent with |
| 16 | this Act, except that such duties as are imposed upon the |
| 17 | customs officer or any other person with respect to the |
| 18 | seizure and forfeiture of property under the customs laws |
| 19 | may be performed with respect to seizures and forfeitures |
| 20 | of property under this subparagraph by the Secretary or |
| 21 | such officers or employees of the Department of Com- |
| 22 | merce as may be authorized or designated for that purpose |
| 23 | by the Secretary, or, upon the request of the Secretary, |
| 24 | by any other agency that has authority to manage and |
| 25 | dispose of seized property. |

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| (c) Undercover Investigative Operation |)NS.— |
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(1) With respect to any undercover investigative operation conducted by the Office of Export Enforcement of the Department of Commerce (hereinafter in this subsection referred to as "OEE") necessary for the detection and prosecution of violations of this Act—

(A) funds made available for export enforcement under this Act may be used to purchase property, buildings, and other facilities, and to lease space within the United States, without regard to sections 1341 and 3324 of title 31, United States Code, the third undesignated paragraph under the heading "MIS-CELLANEOUS" of the Act of March 3, 1877, title 40, United States Code, section 34, sections 3732(a) and 3741 of the Revised Statutes of the United States, title 41, United States Code, sections 11(a) and 22, and subsections (a) and (c) of section 304, and section 305, of the Federal Property and Administrative Services Act of 1949 and title 41, United States Code, sections 254(a) and (c) and 255;

(B) funds made available for export enforcement under this Act may be used to estab-

- lish or to acquire proprietary corporations or business entities as part of an OEE undercover operation, and to operate such corporations or business entities on a commercial basis, without regard to section 9102 of title 31, United States Code;
 - (C) funds made available for export enforcement under this Act and the proceeds from OEE undercover operations may be deposited in banks or other financial institutions without regard to the provisions of section 648 of title 18, United States Code, and section 3302 of title 31, United States Code; and
 - (D) the proceeds from OEE undercover operations may be used to offset necessary and reasonable expenses incurred in such operations without regard to the provisions of section 3302 of title 31, United States Code; if the Director of OEE (or an officer or employee designated by the Director) certifies, in writing, that any action authorized by clause (A), (B), (C), or (D) is necessary for the conduct of the undercover operation.
 - (2) If a corporation or business entity established or acquired as part of an OEE undercover op-

eration with a net value of more than \$50,000 is to be liquidated, sold, or otherwise disposed of, OEE shall report the circumstances to the Secretary and the Comptroller General, as much in advance of such disposition as the Director of OEE or his or her designee determines is practicable. The proceeds of the liquidation, sale, or other disposition, after obligations incurred by the corporation or business enterprises are met, shall be deposited in the Treasury of the United States as miscellaneous receipts.

(3) As soon as the proceeds from an undercover investigative operation with respect to which an action is authorized and carried out under this paragraph are no longer necessary for the conduct of such operation, such proceeds or the balance of such proceeds remaining at the time shall be deposited into the Treasury of the United States as miscellaneous receipts.

(4) AUDIT AND REPORT.—

(A) The Director of OEE shall conduct a detailed financial audit of each undercover investigative operation which is closed and shall submit the results of the audit in writing to the Secretary. Not later than 180 days after an OEE undercover operation is closed, the Sec-

| 1 | retary shall submit to the Congress a report on |
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| 2 | the results of the audit. |
| 3 | (B) The Secretary shall submit a report |
| 4 | annually to the Congress, which report may be |
| 5 | included in the annual report under section 13, |
| 6 | specifying the following information: |
| 7 | (i) The number of OEE undercover |
| 8 | investigative operations pending as of the |
| 9 | end of the period for which such report is |
| 10 | submitted. |
| 11 | (ii) The number of OEE undercover |
| 12 | investigative operations commenced in the |
| 13 | 1-year period preceding the period for |
| 14 | which such report is submitted. |
| 15 | (iii) The number of OEE undercover |
| 16 | investigative operations closed in the 1- |
| 17 | year period preceding the period for which |
| 18 | such report is submitted and, with respect |
| 19 | to each such closed undercover operation, |
| 20 | the results obtained and any civil claims |
| 21 | made with respect thereto. |
| 22 | (5) For purposes of subparagraph (4)— |
| 23 | (A) the term "closed" refers to the earliest |
| 24 | point in time at which all criminal proceedings |
| 25 | (other than appeals) are concluded, or covert |

| 1 | activities are concluded, whichever occurs later; |
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| 2 | and |
| 3 | (B) the terms "undercover investigative |
| 4 | operation" and "undercover operation" mean |
| 5 | any undercover investigative operation con- |
| 6 | ducted by OEE— |
| 7 | (i) in which the gross receipts (exclud- |
| 8 | ing interest earned) exceed \$25,000, or ex- |
| 9 | penditures (other than expenditures for |
| 10 | salaries of employees) exceed \$75,000; and |
| 11 | (ii) which is exempt from section 3302 |
| 12 | or 9102 of title 31, United States Code, |
| 13 | except that clauses (i) and (ii) shall not |
| 14 | apply with respect to the report to the |
| 15 | Congress required by paragraph (B) of |
| 16 | subparagraph (4); and |
| 17 | (C) the term "employees" means employ- |
| 18 | ees, as defined in section 2105 of title 5, United |
| 19 | States Code, of the Department of Commerce. |
| 20 | (d) Reference to Enforcement.—For purposes |
| 21 | of this section, a reference to the enforcement of this Act |
| 22 | or to a violation of this Act includes a reference to the |
| 23 | enforcement or a violation of any regulation, license, or |
| 24 | order issued under this Act. |

SEC. 11. AUTHORITY AND PROCEDURES.

- 2 (a) Under Secretary of Commerce.—The Presi-
- 3 dent shall appoint, by and with the advice and consent
- 4 of the Senate, and Under Secretary of Commerce for Ex-
- 5 port Administration who shall carry out all functions of
- 6 the Secretary under this Act, under other statutes that
- 7 relate to national security, and under such other statutes
- 8 as the Secretary may delegate. The President shall ap-
- 9 point, by and with the advice and consent of the Senate,
- 10 two Assistant Secretaries of Commerce to assist the Under
- 11 Secretary in carrying out such functions.
- 12 (b) REGULATIONS.—The Secretary may issue such
- 13 regulations as are necessary to carry out the provisions
- 14 of this Act, and amend or revise them as necessary. Such
- 15 regulations may apply to financing, transporting, or other
- 16 servicing of exports subject to this Act and the participa-
- 17 tion therein by any person. The Secretary shall consult
- 18 with the appropriate technical advisory committees au-
- 19 thorized under this Act in formulating or amending regu-
- 20 lations issued under this Act. Any regulations to carry out
- 21 the provisions of section 5 may be issued only after the
- regulations are submitted for review to such departments
- 23 or agencies as the Secretary considers appropriate. The
- 24 requirement for prior agency review does not confer the
- 25 right of concurrence or approval by any official, depart-
- 26 ment, or agency to which such regulations are submitted.

| (c) | CONFIDENTIALITY OF | INFORMATION.— |
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(1) Exemptions from disclosure.—

- (A) Except as otherwise provided by the third sentence of section 7(b)(2) of this Act, information obtained under the Export Administration Act of 1979 and its predecessor statutes on or before June 30, 1980, which is deemed confidential, including Shipper's Export Declarations, or with reference to which a request for confidential treatment is made by the person furnishing such information, shall not be subject to disclosure under section 552 of title 5, United States Code, and such information shall not be published or disclosed unless the Secretary determines that the withholding thereof is contrary to the national interest.
- (B) Except as otherwise provided by the third sentence of section 7(b)(2) of this Act, information obtained under this Act, under the Export Administration Act of 1979 after June 30, 1980, or under the Export Administration Regulations as maintained and amended under the authority of the International Emergency Economic Powers Act (50 U.S.C. 1706) may be withheld only to the extent permitted by stat-

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ute, except that information submitted, obtained or considered in connection with an application for an export license or other export authorization, including the export license or other export authorization itself, classification information obtained during requests, course of a foreign availability assessment, information or evidence obtained in the course of any investigation, and information obtained or furnished in connection with multilateral agreements, treaties, or obligations under this Act, under the Export Administration Act of 1979 after June 30, 1980, or under the Export Administration Regulations as maintained and amended under the authority of the International Emergency Economic Powers Act (50 U.S.C. 1706) shall not be subject to disclosure under section 552 of title 5, United States Code, and such information shall not be published or disclosed unless the Secretary determines that the withholding thereof is contrary to the national interest.

(2) Information to congress and gao.—

(A) IN GENERAL.—Nothing in this Act shall be construed as authorizing the withhold-

| 1 | ing of information from the Congress or from |
|---|--|
| 2 | the General Accounting Office. |

(B) AVAILABILITY TO THE CONGRESS.—

(i) IN GENERAL.—All information obtained at any time under this Act or previous Acts regarding the control of exports, including any report or license application required under this Act, shall upon request be made available to the Committee on Foreign Affairs and the Subcommittee on International Economic Policy and Trade of the House of Representatives and the Committee on Banking, Housing and Urban Affairs and the Subcommittee on International Finance and Monetary Policy of the Senate. Each of the above designated committees and subcommittees may provide other members of Congress information obtained under this authority provided that such information may not be further disclosed except upon a finding made under the following subparagraph.

(ii) PROHIBITION ON FURTHER DIS-CLOSURE.—No such committee or subcommittee, or member thereof, and no

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other committee, subcommittee, or member of Congress shall disclose any information obtained under this Act or previous Acts regarding the control of exports which is submitted pursuant to this subsection unless one of the above-described full committees determines that the withholding of that information is contrary to the national interest.

(C) AVAILABILITY TO THE GAO.—

GENERAL.—Notwithstanding paragraph (1), information referred to in subparagraph (B) shall, consistent with the protection of intelligence, counterintelligence, and law enforcement sources, methods, and activities, as determined by the agency that originally obtained the information, and consistent with the provisions of section 313 of the Budget and Accounting Act of 1921, be made available only by the agency, upon request, to the Comptroller General of the United States or to any officer or employee of the General Accounting Office authorized by the

| 1 | Comptroller General to have access to such |
|---|--|
| 2 | information. |

- (ii) PROHIBITION ON FURTHER DIS-CLOSURES.—No officer or employee of the General Accounting Office shall disclose, except to the Congress in accordance with this paragraph, any such information which is submitted on a confidential basis and from which any individual can be identified.
- (3) COMMERCE/CUSTOMS INFORMATION EXCHANGE.—Notwithstanding the provisions of section 11(c)(1), the Secretary and the Commissioner of Customs shall exchange any licensing and enforcement information with each other which is necessary to facilitate enforcement efforts and effective license decisions.
- (4) Penalties for disclosure of confidential information.—Any officer or employee of the United States, or any department or agency thereof, who publishes, divulges, discloses, or makes known in any manner or to any extent not authorized by law any information coming to him in the course of his or her employment or official duties or by reason of any examination or investigation made

by, report or record made to or filed with, such department or agency, or officer or employee thereof, which information is exempt from disclosure under this subsection, shall be fined not more than \$1,000, or imprisoned not more than one year, or both, and may be removed from office or employment and shall be subject to an administrative fine of not more than

cedures of section 10 of this Act.

\$1,000 to be enforced under the authorities and pro-

- 10 (d) Public Participation.—It is the intent of the Congress that, to the extent practicable, all regulations 11 imposing controls on exports under this Act be issued in 12 proposed form with meaningful opportunity for public comment before taking effect. In cases where a regulation 14 imposing controls under this Act is issued with immediate 15 effect, it is the intent of the Congress that meaningful op-16 portunity for public comment also be provided and that the regulation be reissued in final form after public comments have been fully considered.
 - (e) Control List Development and Review.—

 (1) In general.—The Secretary shall establish and maintain a Control List comprising all items requiring a validated license for export to designated countries under this Act. The Control List and other implementing regulations shall clearly identify the

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specific items controlled to each country. The Secretary shall establish validated license requirements on the Control List.

(2) DEVELOPMENT AND REVIEW OF THE CON-TROL LIST.—The Secretary shall consult with appropriate departments and agencies regarding the addition, deletion, or maintenance of a license requirement for a given item. The Secretary of State, in consultation with appropriate departments and agencies, shall be responsible for conducting negotiations and developing negotiating positions with other countries regarding multilateral arrangements for restricting the export of items to carry out the policies of this Act. All appropriate departments and agencies shall consult to develop initial technical parameters and item definitions in connection with the development of proposals within the United States Government to be made to multilateral regimes in consultation with the Technical Advisory Committees as provided in paragraph (3) below.

For items controlled by a multilateral regime, the Secretary shall conduct periodic reviews scheduled sufficiently in advance of regime deliberations to permit the United States to present appropriate proposals after consultation with United States in-

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dustry and the technical advisory committees. The Secretary shall seek the advice of United States industry and appropriate technical advisory committees as to the control of items subject to this Act. This review shall serve as a basis for United States proposals for revision of items subject to multilateral regimes. The Secretary of State shall seek to ensure that each multilateral regime in which the United States is a member shall review each item on its list of controlled items at least once every 2 years. In any case when such a multilateral regime fails to review an entry on its list of controlled items within 2 years of the prior review, the Secretary of State shall propose a review by the relevant multilateral regime of such an entry. Regardless of the frequency of list reviews by a given regime, the Secretary shall review each item controlled in cooperation with a multilateral regime at least once every 2 years.

(3) TECHNICAL ADVISORY COMMITTEES AND THE PUBLIC.—The appropriate technical advisory committee appointed under section 4(g) shall be consulted by the Secretary with respect to changes in the Control List established pursuant to this subsection, and such technical advisory committee may submit recommendations to the Secretary with re-

spect to such changes. The Secretary shall consider 1 the recommendations of the technical advisory com-2 3 mittee and shall inform the committee of the disposition of its recommendations. The Secretary shall also seek comments and recommendations from the 6 public in connection with changes in the Control List 7 established pursuant to this subsection. To the maxi-8 mum extent practicable and consistent with the con-9 duct or international negotiations, in every possible 10 instance, such comments and recommendations shall 11 be taken into consideration in the development of 12 United States Government proposals for all list revi-13 sions and positions to be taken in multilateral re-14 gimes.

15 (f) AUTHORITY FOR SEMINAR AND PUBLICATIONS FUND.—The Secretary is authorized to cooperate with 16 17 public agencies, other governments, international organizations, private individuals, private associations, and other 19 groups in connection with seminars, publications, and related activities to carry out export activities, including 21 educating the public or government officials on the application of this Act and the regulations issued under this Act. The Secretary is further authorized to accept contributions of funds, property, or services in connection with such activities to recover the cost of such programs

- 1 and activities over time. Contributions shall include pay-
- 2 ments for materials or services provided as part of these
- 3 activities. The contributions collected may be retained for
- 4 use in covering the costs of these activities, and for sup-
- 5 porting all outreach functions of the Department in con-
- 6 nection with this Act and other export control programs
- 7 of the United States and other governments.
- 8 (g) Support of Other Countries' Export Con-
- 9 TROL PROGRAM.—The Secretary may participate in the
- 10 education and training of officials of other countries on
- 11 the principles and procedures for the implementation of
- 12 effective export controls.
- 13 (h) Applicability of Administrative Proce-
- 14 DURES ACT.—
- 15 (1) EXEMPTION.—Except as provided in sub-
- section (d) of section 9, the functions exercised
- under this Act are excluded from the operation of
- sections 551, 553 through 559, and 701 through
- 19 706 of title 5, United States Code.
- 20 (2) JUDICIAL REVIEW.—Except as provided by
- subsections (d), (g), and (j) of section 9, a final
- agency action under this Act may be reviewed by ap-
- peal to the United States Court of Appeals for the
- 24 District of Columbia Circuit, to the extent provided

| 1 | in this paragraph. The court's review in any such |
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| 2 | appeal shall be limited to determining whether— |
| 3 | (A) a regulation— |
| 4 | (i) fails to take an action compelled by |
| 5 | this Act; |
| 6 | (ii) takes an action prohibited by this |
| 7 | Act; or |
| 8 | (iii) otherwise violates this Act; |
| 9 | (B) an agency action violates this Act; |
| 10 | (C) an agency action violates an agency |
| 11 | regulation establishing time requirements or |
| 12 | other procedural requirements of a non-discre- |
| 13 | tionary nature; |
| 14 | (D) the issuance of regulations compelled |
| 15 | by this Act complies with time restrictions im- |
| 16 | posed by this Act; |
| 17 | (E) license decisions are made and appeals |
| 18 | thereof are concluded in compliance with time |
| 19 | restrictions imposed by this Act; |
| 20 | (F) classifications and advisory opinions |
| 21 | are issued in compliance with time restrictions |
| 22 | imposed by this Act; |
| 23 | (G) unfair impact determinations are in |
| 24 | compliance with time restrictions imposed by |
| 25 | this Act; or |

| 1 | (H) the United States has complied with |
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| 2 | the requirements of section 5(k) after an unfair |
| 3 | impact determination has been rendered. |
| 4 | (i) Incorporated Commodities, Technology, |
| 5 | and Software.— |
| 6 | (1) Commodities containing controlled |
| 7 | PARTS AND COMPONENTS.—Export licenses may not |
| 8 | be required under this Act or any other provision of |
| 9 | law for a commodity solely because the commodity |
| 10 | contains parts or components subject to export con- |
| 11 | trol under this Act if such parts or components— |
| 12 | (A) are essential to the functioning of the |
| 13 | good; |
| 14 | (B) are customarily included in sales of the |
| 15 | item in countries other than target countries; |
| 16 | and |
| 17 | (C) comprise 25 percent or less of the total |
| 18 | value of the good, unless the good itself, if ex- |
| 19 | ported, would by virtue of the functional char- |
| 20 | acteristics of the good as a whole make a sig- |
| 21 | nificant contribution to the military or pro- |
| 22 | liferation potential of a target country or end |
| 23 | user which would prove detrimental to the na- |
| 24 | tional security of the United States. |

| 1 | (2) Reexports of foreign-made items in- |
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| 2 | CORPORATING UNITED STATES ITEMS.—Except for |
| 3 | countries embargoed under this Act, the Inter- |
| 4 | national Emergency Economic Powers Act or the |
| 5 | Trading with the Enemy Act, and except for coun- |
| 6 | tries named as terrorist-supporting countries under |
| 7 | section $5(j)(4)$, no authority or permission may be |
| 8 | required under this Act to— |
| 9 | (A) reexport a foreign-made commodity in- |
| 10 | corporating United States origin commodities |
| 11 | valued at 25 percent or less of the total value |
| 12 | of the foreign-made commodity; |
| 13 | (B) reexport foreign-made software incor- |
| 14 | porating United States origin software valued |
| 15 | at 25 percent or less of the total value of the |
| 16 | foreign-made software; or |
| 17 | (C) reexport foreign technology commin- |
| 18 | gled with or drawn from United States origin |
| 19 | technology valued at 25 percent or less of the |
| 20 | total value of the foreign technology. |
| 21 | For countries embargoed under this Act, the Inter- |
| 22 | national Emergency Economic Powers Act or the |
| 23 | Trading with the Enemy Act, and except for coun- |
| 24 | tries named as terrorist-supporting countries under |

| 1 | section $5(j)(4)$, no authority or permission may be |
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| 2 | required under this Act to— |
| 3 | (D) reexport a foreign-made commodity in- |
| 4 | corporating United States origin commodities |
| 5 | valued at 10 percent or less of the total value |
| 6 | of the foreign-made commodity; |
| 7 | (E) reexport foreign-made software incor- |
| 8 | porating United States origin software valued |
| 9 | at 10 percent or less of the total value of the |
| 10 | foreign-made software; or |
| 11 | (F) reexport foreign technology commin- |
| 12 | gled with or drawn from United States origin |
| 13 | technology valued at 10 percent or less of the |
| 14 | total value of the foreign technology. |
| 15 | For purposes of this subsection, technology and |
| 16 | source code used to design or produce foreign-made |
| 17 | commodities or software are not incorporated into |
| 18 | such foreign-made commodities or software. |
| 19 | Notwithstanding the above provisions, the Secretary |
| 20 | may require firms to report to the Department of Com- |
| 21 | merce their proposed calculations and underlying data suf- |
| 22 | ficient for the Department of Commerce to evaluate the |
| 23 | adequacy of those calculations and data related to com- |
| 24 | modities, technology, and software before a reexporter |
| 25 | may rely upon this exclusion from controls. |

| 1 | (j) Exceptions for Medical and Humanitarian |
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| 2 | Purposes.—This Act does not authorize controls on— |
| 3 | (1) medical instruments and equipment subject |
| 4 | to the provisions of subsection $(j)(1)$ of this section; |
| 5 | (2) medicine or medical supplies; or |
| 6 | (3) donations of items that are intended to |
| 7 | meet basic human needs including food, educational |
| 8 | materials, seeds, hand tools, water resources equip- |
| 9 | ment, clothing and shelter materials, and basic |
| 10 | household supplies. |
| 11 | (k) SANCTITY OF EXISTING CONTRACTS AND LI- |
| 12 | CENSES.— |
| 13 | (1) IN GENERAL.—Under a unilateral control |
| 14 | imposed under section 5 of this Act, the President |
| 15 | may not prohibit the export or reexport of items- |
| 16 | (A) in performance of a contract, agree- |
| 17 | ment, or other contractual commitment entered |
| 18 | into before the effective date of any export con- |
| 19 | trols mandated by this law, or the date on |
| 20 | which the President reports to the Congress the |
| 21 | President's intention to impose controls on the |
| 22 | export or reexport of such items; or |
| 23 | (B) under a validated license issued under |
| 24 | this Act before the effective date of any export |
| 25 | controls mandated by this law, or the date on |

| 1 | which the President reports to the Congress the |
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| 2 | President's intention to impose controls on the |
| 3 | export or reexport of such items. |
| 4 | (2) Exception.—The prohibition in paragraph |
| 5 | (1) shall not apply if the President determines and |
| 6 | certifies to the Congress that— |
| 7 | (A) a breach of the peace poses a serious |
| 8 | and direct threat to the strategic interest of the |
| 9 | United States; |
| 10 | (B) the prohibition or curtailment of each |
| 11 | such contract, agreement, commitment, license, |
| 12 | or authorization to be controlled will be directly |
| 13 | instrumental in remedying the situation posing |
| 14 | the direct threat; and |
| 15 | (C) the emergency controls will continue |
| 16 | only so long as the direct threat persists. |
| 17 | (3) The determination authority provided to the |
| 18 | President in this subparagraph (2) may not be dele- |
| 19 | gated. |
| 20 | (l) Fact-Finding Authority.— |
| 21 | (1) To the extent necessary or appropriate to |
| 22 | the administration of this Act or any multilateral re- |
| 23 | gime in which the United States participates pursu- |
| 24 | ant to this Act, the Secretary (and officers or em- |
| 25 | ployees of the Department of Commerce designated |

- by the Secretary), the Commissioner of Customs, or the head of any other department or agency designated by the Secretary may exercise the authorities described in paragraph (2).
 - (2) Any officer or employee designated by the Secretary may do the following in carrying out the authority of this Act:
 - (A) Make investigations of, obtain information from, require reports or the keeping of such records by, make inspection of the books, records, and other writings, premises, or property of, and take the sworn testimony of, any person.
 - (B) Administer oaths or affirmations, and by subpoena require any person to appear and testify or to appear and produce books, records, and other writings, or both. In the case of contumacy by, or refusal to obey a subpoena issued to, any such person, a district court of the United States, after notice to any such person and hearing, shall have jurisdiction to issue an order requiring such person to appear and give testimony or to appear and produce books, records, and other writings, or both, and any

| 1 | failure to obey such order of the court may be |
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| 2 | punished by such court as a contempt thereof. |
| 3 | (m) Militarily Critical Technologies List De- |
| 4 | VELOPMENT, REVIEW AND USE.— |
| 5 | (1) In developing the Militarily Critical Tech- |
| 6 | nologies List (MCTL), established pursuant to sub- |
| 7 | section 4(c) of this Act, primary emphasis shall be |
| 8 | given to— |
| 9 | (A) development and production tech- |
| 10 | nology; |
| 11 | (B) test, inspection, and production equip- |
| 12 | ment; |
| 13 | (C) advanced materials, chemicals, and bi- |
| 14 | ological agents; |
| 15 | (D) unique software; and |
| 16 | (E) systems, subsystems, assemblies and |
| 17 | components. |
| 18 | (2) The list referred to in paragraph (1) shall |
| 19 | be sufficiently specific to guide the determinations of |
| 20 | any official exercising export licensing responsibil- |
| 21 | ities under this Act. For purposes of completeness |
| 22 | and cross-reference, the MCTL shall include both |
| 23 | dual-use items controlled by this Act and other mili- |
| 24 | tarily critical items that may be controlled under |

- other authorities, including the Arms Export Control
 Act (22 U.S.C. 2770 et seq.)
 - (3) Consistent with the policies or section 3 and the criteria of section 5, the Secretary and the Secretary of Defense shall propose integration of items on the list of militarily critical technologies into the Control List in accordance with the requirements of paragraph (1) of this subsection. Any disagreement between the Secretary and the Secretary of Defense regarding the integration of an item on the list of militarily critical technologies into the Control List shall be resolved by the President.
 - (4) The Secretary of Defense shall establish a procedure for reviewing the MCTL on an ongoing basis for the purpose of removing from the MCTL any items that are no longer militarily critical. The Secretary of Defense may add to the MTCL any item that the Secretary of Defense determines is militarily critical, consistent with the provisions of paragraph (1) of this subsection. If the Secretary and the Secretary of Defense disagree as to whether any change in the MCTL by the addition or removal of an item should also be made in the Control List, the President shall resolve the disagreement.

| 1 | (5) The establishment of adequate export con- |
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| 2 | trols for militarily critical technology, equipment, |
| 3 | and materials shall be accompanied by suitable re- |
| 4 | ductions in the controls on the products of that tech- |
| 5 | nology, equipment, and materials. |
| 6 | SEC. 12A. SANCTIONS FOR PROLIFERATION ACTIVITY AND |
| 7 | THE USE OF CHEMICAL AND BIOLOGICAL |
| 8 | WEAPONS AND MISSILES. |
| 9 | (a) Determinations.— |
| 10 | (1) DETERMINATION OF ACTIVITY SUPPORTING |
| 11 | THE PROLIFERATION OF CHEMICAL AND BIOLOGICAL |
| 12 | WEAPONS AND MISSILES.—The President shall de- |
| 13 | termine whether any foreign person has, on or after |
| 14 | the date of the enactment of this section, knowingly |
| 15 | or with reason to know contributed materially to the |
| 16 | efforts of any government, group, entity, or project |
| 17 | to use, design, develop, produce, stockpile, or other- |
| 18 | wise acquire chemical or biological weapons or mis- |
| 19 | siles— |
| 20 | (A) through the export or transfer of— |
| 21 | (i) any item on the MTCR Annex |
| 22 | whether or not of United States-origin; or |
| 23 | (ii) any chemicals, biological agents, |
| 24 | or equipment which may contribute to a |
| 25 | chemical or biological weapons program |

| 1 | such as those listed by the Australia |
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| 2 | Group, whether or not of United States- |
| 3 | origin; |
| 4 | (B) by participating in any financial trans- |
| 5 | action related to the activity described in para- |
| 6 | graphs (1)(A) or (1)(B); or |
| 7 | (C) by facilitating the activity described in |
| 8 | paragraphs (1)(A) or (1)(B); and |
| 9 | (D) this subsection does not apply— |
| 10 | (i) under $(a)(1)(A)(i)$ to an export or |
| 11 | transfer that is authorized by the govern- |
| 12 | ment of a country that is an adherent to |
| 13 | the MTCR or is to a country that is an ad- |
| 14 | herent to the MTCR; or |
| 15 | (ii) under $(a)(1)(A)(ii)$ for an export |
| 16 | or transfer that is to a country that is both |
| 17 | authorized by a country that is an adher- |
| 18 | ent to the Australia Group or a signatory |
| 19 | to the Chemical Weapons Convention and |
| 20 | is to a country that is an adherent to the |
| 21 | Australia Group or a signatory to the |
| 22 | Chemical Weapons Convention. |
| 23 | (2) Determination of use of chemical or |
| 24 | BIOLOGICAL WEAPONS.—Whenever persuasive infor- |
| 25 | mation becomes available to the executive branch in- |

- 1 dicating the substantial possibility that, on or after 2 the date of enactment of this Act, the government 3 of a foreign country has made substantial preparation to use chemical or biological weapons, the President shall, within 60 days after the receipt of such 6 information by the executive branch, determine whether that government, on or after such date of 7 8 enactment, has used chemical or biological weapons 9 in violation of international law or has used lethal 10 chemical or biological weapons against its own na-11 tionals.
- 12 (b) Persons Against Which Sanctions are To
 13 Be Imposed.—In the event of an affirmative determina14 tion under subsection (a)(1)(A)(i) or (a)(1)(A)(ii), the
 15 President shall impose sanctions described under sub16 section (c) on the foreign person that engaged in, facili17 tated, or solicited the conduct that is the subject of the
 18 determination, on other persons as the President deter19 mines should be subject to sanctions because they are re20 lated to that person, and on any successor of a sanctioned
 21 person.
- 22 (c) SANCTIONS.—
- 23 (1) MANDATORY SANCTIONS.—The following 24 sanctions shall be imposed for a minimum of 2 years

| 1 | in the event the President makes a determination |
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| 2 | under subsections (a)(1)(A)(i) or (a)(1)(A)(ii): |
| 3 | (A) If the determination is for activity re- |
| 4 | lated to missile proliferation, validated licenses |
| 5 | for items on the MTCR annex shall be denied |
| 6 | under this Act and the Arms Export Control |
| 7 | Act and imports of such items from such enti- |
| 8 | ties shall be prohibited. |
| 9 | (B) If the determination is for activity re- |
| 10 | lated to chemical or biological weapons pro- |
| 11 | liferation, validated licenses for items listed by |
| 12 | the Australia Group shall be denied under this |
| 13 | Act and the Arms Export Control Act and im- |
| 14 | ports of such items from such entities shall be |
| 15 | prohibited. |
| 16 | (C) The United States Government shall |
| 17 | not procure, or enter into any contract for the |
| 18 | procurement of, any services, commodities, soft- |
| 19 | ware, and technology, or other products from or |
| 20 | produced by any entity described in subsection |
| 21 | (a)(2). |
| 22 | (2) DISCRETIONARY SANCTIONS.—In addition |
| 23 | to the sanctions described in paragraph (1), the |

President may also take any of the actions listed in

paragraphs (3) and (5), if the President determines

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| 1 | that such additional measures would further the ob- |
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| 2 | jectives of this section. Such additional sanctions |
| 3 | shall be proportionate to the harm the sanctioned |
| 4 | behavior has caused or will cause the national secu- |
| 5 | rity or nonproliferation interests of the United |
| 6 | States. |
| 7 | (3) Mandatory sanctions for use of |
| 8 | CHEMICAL OR BIOLOGICAL WEAPONS.—The follow- |
| 9 | ing sanctions shall be imposed in the event the |
| 10 | President makes a determination under subsection |
| 11 | (a)(2): |
| 12 | (A) Foreign assistance.—The United |
| 13 | States Government shall terminate assistance to |
| 14 | that country under the Foreign Assistance Act |
| 15 | of 1961, except for urgent humanitarian assist- |
| 16 | ance and food or other agricultural commodities |
| 17 | or products. |
| 18 | (B) Arms sales.—The United States |
| 19 | Government shall terminate— |
| 20 | (i) sales to that country under the |
| 21 | Arms Export Control Act of any defense |
| 22 | articles, defense services, or design and |
| 23 | construction services; and |

| 1 | (ii) licenses for the export to that |
|----|--|
| 2 | country of any item on the United States |
| 3 | Munitions List. |
| 4 | (C) Arms sales financing.—The United |
| 5 | States Government shall terminate all foreign |
| 6 | military financing for that country under the |
| 7 | Arms Export Control Act. |
| 8 | (D) Denial of united states govern- |
| 9 | MENT CREDIT OR OTHER FINANCIAL ASSIST- |
| 10 | ANCE.—The United States Government shall |
| 11 | deny to that country any credit, credit guaran- |
| 12 | tees, or other financial assistance by any de- |
| 13 | partment, agency, or instrumentality of the |
| 14 | United States Government, including the Ex- |
| 15 | port-Import Bank of the United States. |
| 16 | (E) Exports of national security- |
| 17 | SENSITIVE ITEMS.—The authorities of this Act |
| 18 | shall be used to prohibit the export to that |
| 19 | country of any items controlled for non-pro- |
| 20 | liferation, regional stability, or national security |
| 21 | reasons. |
| 22 | (4) Additional sanctions if certain condi- |
| 23 | TIONS NOT MET.—Unless, within three (3) months |
| 24 | after making a determination pursuant to subsection |
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(a)(2) with respect to a foreign government, the

| 1 | President determines and certifies, in writing, to the |
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| 2 | Congress that— |
| 3 | (A) the government is no longer using |
| 4 | chemicals or biological weapons in violation of |
| 5 | international law or using lethal chemicals or |
| 6 | biological weapons against its own nationals; |
| 7 | (B) the government has provided reliable |
| 8 | assurances that it will not, in the future, en- |
| 9 | gage in any such activities; and |
| 10 | (C) the government is willing to allow on- |
| 11 | site inspections by United Nations observers or |
| 12 | other internationally-recognized, impartial ob- |
| 13 | servers, or other reliable means exist, to ensure |
| 14 | that government is not using chemical or bio- |
| 15 | logical weapons in violation of international law |
| 16 | and is not using lethal chemical or biological |
| 17 | weapons against its won nationals, then the |
| 18 | President, after consultation with the Congress, |
| 19 | shall impose on that country the sanctions set |
| 20 | forth in at least three (3) of subparagraphs (A) |
| 21 | through (F) of paragraph (5). |
| 22 | (5) Additional sanctions for use of |
| 23 | CHEMICAL OR BIOLOGICAL WEAPONS.—The sanc- |

tions referred to in paragraph (4) are the following:

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| 1 | (A) Multilateral development bank |
| 2 | ASSISTANCE.—The United States Government |
| 3 | shall oppose, in accordance with Section 701 of |
| 4 | the International Financial Institutions Act (22 |
| 5 | U.S.C. 262d), the extension of any loan or fi- |
| 6 | nancial or technical assistance to that country |
| 7 | by international financial institutions. |
| 8 | (B) BANK LOANS.—The United States |
| 9 | Government shall prohibit any United States |
| 10 | bank from making any loan or providing any |
| 11 | credit to the government of that country, except |
| 12 | for loans or credits for the purpose of purchas- |
| 13 | ing food or other agricultural commodities or |

- (C) FURTHER EXPORT RESTRICTIONS.— The authorities of this Act may be used to prohibit exports to the country of all other items (excluding food and other agricultural commodities and products).
- (D) IMPORT RESTRICTIONS.—Restriction shall be imposed on the importation into the United States of articles (which may include petroleum or any petroleum product) that are the growth, product, or manufacture of that country.

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products.

| 1 | (E) DIPLOMATIC RELATIONS.—The Presi- |
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| 2 | dent shall use constitutional authorities to |
| 3 | downgrade or suspend diplomatic relations be- |
| 4 | tween the United States and the government of |
| 5 | that country. |
| 6 | (F) Presidential action regarding |
| 7 | AVIATION.— |
| 8 | (i)(I) The President is authorized to |
| 9 | notify the government of a country with re- |
| 10 | spect to which the President has made a |
| 11 | determination, pursuant to subsection |
| 12 | (12(a), regarding intention to suspend the |
| 13 | authority of foreign air carriers owned or |
| 14 | controlled by the government of that coun- |
| 15 | try to engage in foreign air transportation |
| 16 | to or from the United States. |
| 17 | (II) Within 10 days after the date of |
| 18 | notification of a government under |
| 19 | subclause (I), the Secretary of Transpor- |
| 20 | tation shall take all steps necessary to sus- |
| 21 | pend at the earliest possible date the au- |
| 22 | thority of any foreign air carrier owned or |
| 23 | controlled, directly or indirectly, by that |
| 24 | government to engage in foreign air trans- |

portation to or from the United States,

| 1 | notwithstanding any agreement relating to |
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| 2 | air services. |
| 3 | (ii)(I) The President may direct the |
| 4 | Secretary of State to terminate any air |
| 5 | service agreement between the United |
| 6 | States and a country with respect to which |
| 7 | the President has made a determination |
| 8 | pursuant to subsection (a), in accordance |
| 9 | with the provisions of that agreement. |
| 10 | (II) Upon termination of an agree- |
| 11 | ment under this clause, the Secretary of |
| 12 | Transportation shall take such steps as |
| 13 | may be necessary to revoke at the earliest |
| 14 | possible date the right of any foreign air |
| 15 | carrier owned, or controlled, directly or in- |
| 16 | directly, by the government of that country |
| 17 | to engage in foreign air transportation to |
| 18 | or from the United States. |
| 19 | (iii) The Secretary of Transportation |
| 20 | may provide for such exceptions from |
| 21 | clauses (i) and (ii) as the Secretary consid- |
| 22 | ers necessary to provide for emergencies in |
| 23 | which the safety of an aircraft or its crew |
| | |

or passengers is threatened.

| 1 | (iv) For purposes of this subpara- |
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| 2 | graph, the terms "air transportation", "air |
| 3 | carrier", "foreign air carrier", and "for- |
| 4 | eign air transportation' have the meanings |
| 5 | such terms have under Section 101 of the |
| 6 | Federal Aviation Act of 1958 (49 U.S.C. |
| 7 | App. 1301). |
| 8 | (d) Deferral and Limitation.— |
| 9 | (1) The President may delay the making of a |
| 10 | determination under subsection (a) or the imposition |
| 11 | of sanctions in order to protect— |
| 12 | (A) ongoing criminal investigations; or |
| 13 | (B) sensitive intelligence sources and meth- |
| 14 | ods which are being used to acquire further in- |
| 15 | formation on the proliferation of weapons of |
| 16 | mass destruction, their delivery systems, or ad- |
| 17 | vanced conventional weapons. |
| 18 | The President shall exercise this authority only when |
| 19 | the President determines that nonproliferation objec- |
| 20 | tives do not outweigh the need to delay the imposi- |
| 21 | tion of sanctions to avoid compromising the criminal |
| 22 | investigation or intelligence sources and methods in- |
| 23 | volved. The President shall proceed when the basis |
| 24 | for the delay no longer exists. |

| 1 | (2) The President may delay the imposition of |
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| 2 | sanctions for up to 180 days if the United States is |
| 3 | engaged in diplomatic efforts and consultations with |
| 4 | the objective of— |
| 5 | (A) curtailing the policies and conduct of |
| 6 | the government or person in the country of |
| 7 | weapons activity determined to have engaged in |
| 8 | the sanctioned conduct; or |
| 9 | (B) obtaining, from the government with |
| 10 | effective jurisdiction over the sanctioned person |
| 11 | appropriate sanctions against such person or |
| 12 | the initiation of legal process to impose such |
| 13 | sanctions. |
| 14 | If such diplomatic efforts and consultations succeed |
| 15 | (i) in curtailing the conduct of the government or |
| 16 | person engaged in the sanctioned conduct, or (ii) in |
| 17 | obtaining enforcement action in accordance with |
| 18 | subparagraph (B), the President shall not be re- |
| 19 | quired to apply or maintain sanctions under this sec- |
| 20 | tion. |
| 21 | (3) The President should seek multilateral sup- |
| 22 | port for sanctions against activity covered by this |
| 23 | section. If multilateral sanctions are achieved that |
| 24 | the President determines will be more effective than |

unilateral sanctions in furthering the national secu-

| 1 | rity or nonproliferation objectives of the United |
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| 2 | States, the President shall not be required to exer- |
| 3 | cise the authority in this section in a manner incon- |
| 4 | sistent with such multilateral sanctions. |
| 5 | (e) Exceptions.—The President shall not be re- |
| 6 | quired to apply or maintain sanctions under this section— |
| 7 | (1) in the case of procurement of defense arti- |
| 8 | cles or defense services— |
| 9 | (A) under existing contracts or sub- |
| 10 | contracts, including the exercise of options for |
| 11 | production quantities to satisfy United States |
| 12 | operational military requirements; |
| 13 | (B) if the President determines that the |
| 14 | person to which the sanctions would otherwise |
| 15 | be applied is a sole source supplier of the de- |
| 16 | fense articles or services, that the defense arti- |
| 17 | cles or services are essential, and that alter- |
| 18 | native sources are not readily or reasonably |
| 19 | available; or |
| 20 | (C) if the President determines that such |
| 21 | articles or services are essential to the national |
| 22 | security under defense co-production agree- |
| 23 | ments; |
| 24 | (2) to the import of— |

| 1 | (A) products or services provided under |
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| 2 | contracts entered into before the date on which |
| 3 | the President publishes notice of intention to |
| 4 | impose sanctions; or |
| 5 | (B)(i) spare parts; |
| 6 | (ii) component parts, but not finished |
| 7 | products, essential to United States products or |
| 8 | production; |
| 9 | (iii) information and technology essential |
| 10 | to United States products or production; or |
| 11 | (iv) routine servicing and maintenance of |
| 12 | products, to the extent that alternative sources |
| 13 | are not readily or reasonably available; |
| 14 | (3) to medical or other humanitarian items; |
| 15 | (4) to any transaction subject to the reporting |
| 16 | requirements of title V of the National Security Act |
| 17 | of 1947; or |
| 18 | (5) when the President determines, categori- |
| 19 | cally or on a case-by-case basis, that the application |
| 20 | of sanctions to bar performance of a contract or |
| 21 | agreement entered into before the date of the impo- |
| 22 | sition of sanctions is not necessary to achieve the |
| 23 | national security or nonproliferation objectives of the |
| 24 | United States and would be contrary to the national |
| 25 | interest. |

- 1 (f) TERMINATION OF SANCTIONS FOR USING CHEMI-
- 2 CAL OR BIOLOGICAL WEAPONS.—During the minimum 2
- 3 years period of the mandatory sanctions imposed pursuant
- 4 to a determination under subsection (a)(2), such sanctions
- 5 may be removed if the President determines and so cer-
- 6 tifies to the Congress that—

- (1) the government of that country has provided reliable assurances that it will not use chemical or biological weapons in violation of international law and will not use lethal chemical or biological weapons against its own nationals;
 - (2) that government is not making preparations to use chemical or biological weapons in violation of international law or to use lethal chemical or biological weapons against its own nationals;
 - (3) that government is willing to allow on-site inspections by United Nations observers or other internationally-recognized, impartial observers to verify that it is not making preparations to use chemical or biological weapons in violation of international law or to use lethal chemical or biological weapons against its own nationals, or other reliable means exist to verify that it is not making such preparations; and

1 (4) that government is making restitution to 2 those affected by any use of chemical or biological 3 weapons in violation of international law or by any 4 use of lethal chemical or biological weapons against 5 its own nationals.

(g) WAIVER.—

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- (1) CRITERION FOR WAIVER.—The President may waive or partially waive the application of any sanction imposed on any entity pursuant to this section, if the President determines and certifies to Congress that such waiver is important to the national interests of the United States.
- (2) Notification of and report to con-GRESS.—If the President decides to exercise the waiver authority provided in paragraph (1), the President shall so notify the Congress not less than 20 days before the waiver takes effect. Such notification shall include a report stating the reasons for exercise of the waiver authority.
- 20 (h) REGULATORY IMPLEMENTATION OF SANC-21 TIONS.—For items subject to the jurisdiction of the Sec-22 retary under this Act, sanctions shall be implemented in 23 regulations issued by the Secretary and shall specify the 24 scope of products and entities. For items subject to the 25 jurisdiction of the Secretary of State under the Arms Ex-

| 1 | port Control Act, sanctions shall be implemented in regu- |
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| 2 | lation issued by the Secretary of State and shall specify |
| 3 | the scope of products and entities. |
| 4 | SEC. 12B. SANCTIONS FOR PROLIFERATION ACTIVITY AND |
| 5 | THE USE OF CHEMICAL AND BIOLOGICAL |
| 6 | WEAPONS. |
| 7 | Section 72 of the Arms Export Control Act is amend- |
| 8 | ed to read as follows: |
| 9 | "SEC. 72. SANCTIONS AGAINST CERTAIN FOREIGN PER- |
| 10 | SONS AND COUNTRIES. |
| 11 | "(a) Determinations.— |
| 12 | "(1) DETERMINATION OF ACTIVITY SUPPORT- |
| 13 | ING THE PROLIFERATION OF CHEMICAL AND BIO- |
| 14 | LOGICAL WEAPONS AND MISSILES.—The President |
| 15 | shall determine whether any foreign person has, on |
| 16 | or after the date of the enactment of this section, |
| 17 | knowingly or with reason to know contributed mate- |
| 18 | rially to the efforts of any government, group, entity, |
| 19 | or project to use, design, develop, produce, stockpile, |
| 20 | or otherwise acquire chemical or biological weapons |
| 21 | or missiles— |
| 22 | "(A) through the export or transfer of— |
| 23 | "(i) any item on the MTCR Annex |
| 24 | whether or not of United States-origin; |
| 25 | and |

| 1 | "(ii) any chemical, biological agents, |
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| 2 | or equipment which may contribute to a |
| 3 | chemical or biological weapons program |
| 4 | such as those listed by the Australia |
| 5 | Group, whether or not of United States- |
| 6 | origin; |
| 7 | "(B) by participating in any financial |
| 8 | transaction related to the activity described in |
| 9 | paragraphs (1)(A) or (1)(B); or |
| 10 | "(C) by facilitating or soliciting the activ- |
| 11 | ity described in paragraphs $(1)(A)$ or $(1)(B)$; |
| 12 | and |
| 13 | "(D) this subsection does not apply— |
| 14 | "(i) under $(a)(1)(A)(i)$ to an export or |
| 15 | transfer that is authorized by the govern- |
| 16 | ment of a country that is an adherent to |
| 17 | the MTCR or is to a country that is an ad- |
| 18 | herent to the MTCR; or |
| 19 | "(ii) under $(a)(1)(A)(ii)$ for an export |
| 20 | or transfer that is to a country that is both |
| 21 | authorized by a country that is an adher- |
| 22 | ent to the Australia Group or a signatory |
| 23 | to the Chemical Weapons Convention and |
| 24 | is to a country that is an adherent to the |

1 Australia Group or a signatory to the 2 Chemical Weapons Convention.

"(2) Determination of use of chemical or biological weapons.—Whenever persuasive information becomes available to the executive branch indicating the substantial possibility that, on or after the date of enactment of this Act, the government of a foreign country has made substantial preparation to use chemical or biological weapons, the President shall, within 60 days after the receipt of such information by the executive branch, determine whether that government, on or after such date of enactment, has used chemical or biological weapons in violation of international law or has used lethal chemical or biological weapons against its own nationals.

"(b) Persons Against Which Sanctions are To
Be Imposed.—In the event of an affirmative determination under subsection (a)(1)(A)(i) or (a)(1)(A)(ii), the
President shall impose sanctions described under subsection (c) on the foreign person that engaged in, facilitated, or solicited the conduct that is the subject of the
determination, on other persons as the President determines should be subject to sanctions because they are re-

| 1 | lated to that person, and on any successor of a sanctioned |
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| 2 | person. |
| 3 | "(c) Sanctions.— |
| 4 | "(1) Mandatory sanctions.—The following |
| 5 | sanctions shall be imposed for a minimum of 2 years |
| 6 | in the event the President makes a determination |
| 7 | under subsections $(a)(1)(A)(i)$ or $(a)(1)(A)(ii)$: |
| 8 | "(A) If the determination is for activity re- |
| 9 | lated to missile proliferation, validated licenses |
| 10 | for items on the MTCR annex shall be denied |
| 11 | under this Act and the Export Administration |
| 12 | Act and imports of such items from such enti- |
| 13 | ties shall be prohibited. |
| 14 | "(B) If the determination is for activity re- |
| 15 | lated to chemical or biological weapons pro- |
| 16 | liferation, validated licenses for items listed by |
| 17 | the Australia Group shall be denied under this |
| 18 | Act and the Export Administration Act and im- |
| 19 | ports of such items from such entities shall be |
| 20 | prohibited. |
| 21 | "(C) The United States Government shall |
| 22 | not procure, or enter into any contract for the |
| 23 | procurement of, any services, commodities, soft- |

ware, and technology, or other products from or

| 1 | produced by any entity described in subsection |
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| 2 | (a)(2). |
| 3 | "(2) DISCRETIONARY SANCTIONS.—In addition |
| 4 | to the sanctions described in paragraph (1), the |
| 5 | President may also take any of the actions listed in |
| 6 | paragraphs (3) and (5), if the President determines |
| 7 | that such additional measures would further the ob- |
| 8 | jectives of this section. Such additional sanctions |
| 9 | shall be proportionate to the harm the sanctioned |
| 10 | behavior has caused or will cause the national secu- |
| 11 | rity or nonproliferation interests of the United |
| 12 | States. |
| 13 | "(3) Mandatory sanctions for use of |
| 14 | CHEMICAL OR BIOLOGICAL WEAPONS.—The follow- |
| 15 | ing sanctions shall be imposed in the event the |
| 16 | President makes a determination under subsection |
| 17 | (a)(2): |
| 18 | "(A) Foreign assistance.—The United |
| 19 | States Government shall terminate assistance to |
| 20 | that country under the Foreign Assistance Act |
| 21 | of 1961, except for urgent humanitarian assist- |
| 22 | ance and food or other agricultural commodities |
| 23 | or products. |
| 24 | "(B) Arms sales.—The United States |
| 25 | Government shall terminate— |

| 1 | "(i) sales to that country under this |
|----|--|
| 2 | Act of any defense articles, defense serv- |
| 3 | ices, or design and construction services; |
| 4 | and |
| 5 | "(ii) licenses for the export to that |
| 6 | country of any item on the United States |
| 7 | Munitions List. |
| 8 | "(C) Arms sales financing.—The |
| 9 | United States Government shall terminate all |
| 10 | foreign military financing for that country |
| 11 | under this Act. |
| 12 | "(D) DENIAL OF UNITED STATES GOVERN- |
| 13 | MENT CREDIT OR OTHER FINANCIAL ASSIST- |
| 14 | ANCE.—The United States Government shall |
| 15 | deny to that country any credit, credit guaran- |
| 16 | tees, or other financial assistance by any de- |
| 17 | partment, agency, or instrumentality of the |
| 18 | United States Government, including the Ex- |
| 19 | port-Import Bank of the United States. |
| 20 | "(E) Exports of National Security- |
| 21 | SENSITIVE ITEMS.—The authorities of this Act |
| 22 | shall be used to prohibit the export to that |
| 23 | country of any items controlled for non-pro- |
| 24 | liferation, regional stability, or national security |
| 25 | reasons. |

| 1 | "(4) Additional sanctions if certain con- |
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| 2 | DITIONS NOT MET.—Unless, within three (3) months |
| 3 | after making a determination pursuant to subsection |
| 4 | (a)(2) with respect to a foreign government, the |
| 5 | President determines and certifies, in writing, to the |
| 6 | Congress that— |
| 7 | "(A) the government is no longer using |
| 8 | chemicals or biological weapons in violation of |
| 9 | international law or using lethal chemicals or |
| 10 | biological weapons against its own nationals; |
| 11 | "(B) the government has provided reliable |
| 12 | assurances that it will not, in the future, en- |
| 13 | gage in any such activities; and |
| 14 | "(C) the government is willing to allow on- |
| 15 | site inspections by United Nations observers or |
| 16 | other internationally-recognized, impartial ob- |
| 17 | servers, or other reliable means exist, to ensure |
| 18 | that government is not using chemicals or bio- |
| 19 | logical weapons in violation of international law |
| 20 | and is not using lethal chemical or biological |
| 21 | weapons against its own nationals, then the |
| 22 | President, after consultation with the Congress, |
| 23 | shall impose on that country the sanctions set |
| 24 | forth in at least three (3) of subparagraphs (A) |

through (F) of paragraph (5).

| 1 | "(5) Additional sanctions for use of |
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| 2 | CHEMICAL OR BIOLOGICAL WEAPONS.—The sanc- |
| 3 | tions referred to in paragraph (4) are the following: |
| 4 | "(A) MULTILATERAL DEVELOPMENT BANK |
| 5 | ASSISTANCE.—The United States Government |
| 6 | shall oppose, in accordance with section 701 of |
| 7 | the International Financial Institutions Act (22 |
| 8 | U.S.C. 262d), the extension of any loan or fi- |
| 9 | nancial or technical assistance to that country |
| 10 | by international financial institutions. |
| 11 | "(B) BANK LOANS.—The United States |
| 12 | Government shall prohibit any United States |
| 13 | bank from making any loan or providing any |
| 14 | credit to the government of that country, except |
| 15 | for loans or credits for the purpose of purchas- |
| 16 | ing food or other agricultural commodities or |
| 17 | products. |
| 18 | "(C) Further export restrictions.— |
| 19 | The authorities of this Act may be used to pro- |
| 20 | hibit exports to the country of all other items |
| 21 | (excluding food and other agricultural commod- |
| 22 | ities and products). |
| 23 | "(D) Import restrictions.—Restriction |
| 24 | shall be imposed on the importation into the |
| 25 | United States of articles (which may include pe- |

| 1 | troleum or any petroleum product) that are the |
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| 2 | growth, product, or manufacture of that coun- |
| 3 | try. |
| 4 | "(E) DIPLOMATIC RELATIONS.—The |
| 5 | President shall use constitutional authorities to |
| 6 | downgrade or suspend diplomatic relations be- |
| 7 | tween the United States and the government of |
| 8 | that country. |
| 9 | "(F) Presidential action regarding |
| 10 | AVIATION.— |
| 11 | "(i)(I) The President is authorized to |
| 12 | notify the government of a country with re- |
| 13 | spect to which the President has made a |
| 14 | determination, pursuant to subsection |
| 15 | 12(a), regarding intention to suspend the |
| 16 | authority of foreign air carriers owned or |
| 17 | controlled by the government of that coun- |
| 18 | try to engage in foreign air transportation |
| 19 | to or from the United States. |
| 20 | "(II) Within 10 days after the date of |
| 21 | notification of a government under |
| 22 | subclause (I), the Secretary of Transpor- |
| 23 | tation shall take all steps necessary to sus- |
| 24 | pend at the earliest possible date the au- |

thority of any foreign air carrier owned or

| 1 | controlled, directly or indirectly, by that |
|----|---|
| 2 | government to engage in foreign air trans- |
| 3 | portation to or from the United States, |
| 4 | notwithstanding any agreement relating to |
| 5 | air services. |
| 6 | ``(ii)(I) The President may direct the |
| 7 | Secretary of State to terminate any air |
| 8 | services agreement between the United |
| 9 | States and a country with respect to which |
| 10 | the President has made a determination |
| 11 | pursuant to subsection (a), in accordance |
| 12 | with the provisions of that agreement. |
| 13 | "(II) Upon termination of an agree- |
| 14 | ment under this clause, the Secretary of |
| 15 | Transportation shall take such steps as |
| 16 | may be necessary to revoke at the earliest |
| 17 | possible date the right of any foreign air |
| 18 | carrier owned, or controlled, directly or in- |
| 19 | directly, by the government of that country |
| 20 | to engage in foreign air transportation to |
| 21 | or from the United States. |
| 22 | "(iii) The Secretary of Transportation |
| 23 | may provide for such exceptions from |
| 24 | clauses (i) and (ii) as the Secretary consid- |

ers necessary to provide for emergencies in

| 1 | which the safety of an aircraft or its crew |
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| 2 | or passengers is threatened. |
| 3 | "(iv) For purposes of this subpara- |
| 4 | graph, the terms 'air transportation', 'air |
| 5 | carrier', 'foreign air carrier', and 'foreign |
| 6 | air transportation' have the meanings such |
| 7 | terms have under Section 101 of the Fed- |
| 8 | eral Aviation Act of 1958 (49 U.S.C. App. |
| 9 | 1301). |
| 10 | "(d) Deferral and Limitation.— |
| 11 | "(1) The President may delay the making of a |
| 12 | determination under subsection (a) or the imposition |
| 13 | of sanctions in order to protect— |
| 14 | "(A) ongoing criminal investigations; or |
| 15 | "(B) sensitive intelligence sources and |
| 16 | methods which are being used to acquire fur- |
| 17 | ther information on the proliferation of weapons |
| 18 | of mass destruction, their delivery systems, or |
| 19 | advanced conventional weapons. |
| 20 | The President shall exercise this authority only when |
| 21 | the President determines that nonproliferation objec- |
| 22 | tives do not outweigh the need to delay the imposi- |
| 23 | tion of sanctions to avoid compromising the criminal |
| 24 | investigation or intelligence sources and methods in- |

| 1 | volved. The President shall proceed when the basis |
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| 2 | for the delay no longer exists. |
| 3 | "(2) The President may delay the imposition of |
| 4 | sanctions for up to 180 days if the United States is |
| 5 | engaged in diplomatic efforts and consultations with |
| 6 | the objective of— |
| 7 | "(A) curtailing the policies and conduct of |
| 8 | the government or person in the country of |
| 9 | weapons activity determined to have engaged in |
| 10 | the sanctioned conduct; or |
| 11 | "(B) obtaining, from the government with |
| 12 | effective jurisdiction over the sanctioned person |
| 13 | appropriate sanctions against such person or |
| 14 | the initiation of legal process to impose such |
| 15 | sanctions. |
| 16 | If such diplomatic efforts and consultations succeed |
| 17 | (i) in curtailing the conduct of the government or |
| 18 | person engaged in the sanctioned conduct, or (ii) in |
| 19 | obtaining enforcement action in accordance with |
| 20 | subparagraph (B), the President shall not be re- |
| 21 | quired to apply or maintain sanctions under this |
| 22 | section. |
| 23 | "(3) The President should seek multilateral |
| 24 | support for sanctions against activity covered by this |

section. If multilateral sanctions are achieved that

| 1 | the President determines will be more effective than |
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| 2 | unilateral sanctions in furthering the national secu- |
| 3 | rity or nonproliferation objectives of the United |
| 4 | States, the President shall not be required to exer- |
| 5 | cise the authority in this section in a manner incon- |
| 6 | sistent with such multilateral sanctions. |
| 7 | "(e) Exceptions.—The President shall not be re- |
| 8 | quired to apply or maintain sanctions under this section— |
| 9 | "(1) in the case of procurement of defense arti- |
| 10 | cles or defense services— |
| 11 | "(A) under existing contracts or sub- |
| 12 | contracts, including the exercise or options for |
| 13 | production quantities to satisfy United States |
| 14 | operational military requirements; |
| 15 | "(B) if the President determines that the |
| 16 | person to which the sanctions would otherwise |
| 17 | be applied is a sole source supplier of the de- |
| 18 | fense articles or services, that the defense arti- |
| 19 | cles or services are essential, and that alter- |
| 20 | native sources are not readily or reasonably |
| 21 | available; or |
| 22 | "(C) if the President determines that such |
| 23 | articles or services are essential to the national |
| 24 | security under defense coproduction agree- |
| 25 | ments; |

| 1 | "(2) to the import of— |
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| 2 | "(A) products or services provided under |
| 3 | contracts entered into before the date on which |
| 4 | the President publishes notice of intention to |
| 5 | impose sanctions; or |
| 6 | "(B)(i) spare parts; |
| 7 | "(ii) component parts, but not finished |
| 8 | products, essential to United States products or |
| 9 | production; |
| 10 | "(iii) information and technology essential |
| 11 | to United States products or production; and |
| 12 | "(iv) routine servicing and maintenance of |
| 13 | products, to the extent that alternative sources |
| 14 | are not readily or reasonably available; |
| 15 | "(3) to medical or other humanitarian items; or |
| 16 | "(4) to any transaction subject to the reporting |
| 17 | requirements of title V of the National Security Act |
| 18 | of 1947; and |
| 19 | "(5) when the President determines, categori- |
| 20 | cally or on a case-by-case basis, that the application |
| 21 | of sanctions to bar performance of a contract or |
| 22 | agreement entered into before the date of the impo- |
| 23 | sition of sanctions is not necessary to achieve the |
| 24 | national security or nonproliferation objectives of the |

- 1 United States and would be contrary to the national
- 2 interest.
- 3 "(f) TERMINATION OF SANCTIONS FOR USING CHEM-
- 4 ICAL OR BIOLOGICAL WEAPONS.—During the minimum 2
- 5 years period of the mandatory sanctions imposed pursuant
- 6 to a determination under subsection (a)(2), such sanctions
- 7 may be removed if the President determines and so cer-
- 8 tifies to the Congress that—
- 9 "(1) the government of that country has pro-10 vided reliable assurances that it will not use chemi-11 cal or biological weapons in violation of international
- law and will not use lethal chemical or biological
- weapons against its own nationals;
- "(2) that government is not making preparations to use chemical or biological weapons in violation of international law or to use lethal chemical or
- biological weapons against its own nationals;
- 18 "(3) that government is willing to allow on-site
- inspections by United Nations observers or other
- internationally-recognized, impartial observers to
- verify that it is not making preparations to use
- chemical or biological weapons in violation of inter-
- 23 national law or to use lethal chemical or biological
- 24 weapons against its own nationals, or other reliable

- 1 means exist to verify that it is not making such 2 preparations; and
- "(4) that government is making restitution to those affected by any use of chemical or biological weapons in violation of international law or by any use of lethal chemical or biological weapons against its own nationals.

8 "(g) WAIVER.—

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- "(1) CRITERION FOR WAIVER.—The President may waive or partially waive the application of any sanction imposed on any entity pursuant to this section, if the President determines and certifies to Congress that such waiver is important to the national interests of the United States.
- "(2) NOTIFICATION OF AND REPORT TO CON-GRESS.—If the President decides to exercise the waiver authority provided in paragraph (1), the President shall so notify the Congress not less than 20 days before the waiver takes effect. Such notification shall include a report stating the reasons for exercise of the waiver authority.
- "(h) REGULATORY IMPLEMENTATION OF SANC-TIONS.—For items subject to the jurisdiction of the Secretary of Commerce under the Export Administration Act, sanctions shall be implemented in regulations issued by

- 1 the Secretary and shall specify the scope of products and
- 2 entities. For items subject to the jurisdiction of the Sec-
- 3 retary of State under this Act, sanctions shall be imple-
- 4 mented in regulations issued by the Secretary State and
- 5 shall specify the scope of products and entities.".

6 SEC. 13. ANNUAL REPORT.

- 7 (a) CONTENTS.—Not later than March 1 of each
- 8 year, the Secretary shall submit to the Congress a report
- 9 on the administration of this Act during the preceding cal-
- 10 endar year. All agencies shall cooperate fully with the Sec-
- 11 retary in providing information for such report. Such re-
- 12 port shall include detailed information on—
- 13 (1) the implementation of the policies set forth
- in section 3, including delegations of authority by
- the President as provided in section 4(e), consulta-
- 16 tions with the technical advisory committees estab-
- lished pursuant to section 4(g), and any changes in
- the exercise of the authorities contained in sections
- 19 5(a), 6(a), and 7(a);
- 20 (2) adjustments to multilateral export controls;
- 21 activities involving the license free zones authorized
- by section 5(f)(4); and determinations under section
- 5(l), the criteria used to make such determinations,
- 24 the removal of any export controls under such sec-
- 25 tion, and any evidence demonstrating a need to

- maintain export controls notwithstanding foreignavailability;
 - (3) the effectiveness of unilateral export controls imposed under section 5, and any adjustments thereto; and embargoes imposed, maintained, or removed in accordance with section 5, including descriptions of each embargo and the rationale for imposing, maintaining, or removing such embargoes;
 - (4) short supply controls and monitoring in accordance with section 6;
 - (5) organizational and procedural changes undertaken in furtherance of the policies set forth in this Act, including changes to increase the efficiency of the export licensing process and to fulfill the requirements of section 8, including an accounting of appeals received, and actions taken pursuant thereto under section 8(h);
 - (6) violations under section 9, enforcement activities under section 10, and any reviews undertaken in furtherance of the policies of this Act;
 - (7) the issuance of regulations under the authority of this Act;
 - (8) the results, in as much detail as may be included consistent with multilateral arrangements and the need to maintain the confidentiality of pro-

- prietary information and classified information, of the reviews of the Commerce Control List, and any revisions to the Commerce Control List resulting from such reviews, required by section 11; and
- 5 (9) the imposition or removal of sanctions 6 against certain entities and foreign countries in ac-7 cordance with section 12.
- 8 (b) Report on Certain Export Controls.—To
 9 the extent that the President determines that the policies
 10 set forth in section 3 require the control of the export of
 11 items other than those subject to multilateral controls, or
 12 require more stringent controls than the multilateral re13 gimes, the President shall include in each annual report
 14 the reasons for the need to impose, or to continue to im15 pose, such controls and the estimated domestic economic
 16 impact on the various industries affected by such controls.

17 SEC. 14. DEFINITIONS.

- 18 As used in this Act:
- (1) AFFILIATES.—The term "affiliates" includes both governmental entities and commercial entities that are controlled in fact by target countries:
- 23 (2) AUSTRALIA GROUP ("AG").— The term 24 "Australia Group" or "AG" means the multilateral 25 arrangement in which the United States participates

- that seeks to prevent the proliferation of chemical and biological weapons.
- 3 (3) BIOLOGICAL WEAPONS CONVENTION.—The
 4 term "Biological Weapons Convention" refers to the
 5 "Convention on the Prohibition of the Development,
 6 Production and Stockpiling of Bacteriological (Biological) and Toxin Weapons and on Their Destruction of 1972".
 - (4) CHEMICAL WEAPONS CONVENTION.—The term "Chemical Weapons Convention" refers to the Convention on the Prohibition of the Development, Production, Stockpiling and Use of Chemical Weapons and on Their Destruction of 1992.
 - (5) Commodity.—The term "commodity" means any article, natural or manmade substance, material, supply or manufactured product, including inspection and test equipment, and excluding technical data.
 - (6) COORDINATING COMMITTEE ("COCOM").—
 The term "Coordinating Committee" or "COCOM"
 means the multilateral organization in which the
 United States participates that cooperates in restricting transfers of strategic items to certain countries.
- 25 (7) Export.—The term "export" means—

| 1 | (A) an actual shipment, transfer, or trans- |
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| 2 | mission of items out of the United States; or |
| 3 | (B) a transfer to any person of items ei- |
| 4 | ther within the United States or outside of the |
| 5 | United States or to a end user, end use, or des- |
| 6 | tination with the knowledge or intent that the |
| 7 | items will be shipped, transferred, or transmit- |
| 8 | ted outside the United States; |
| 9 | (C) unless otherwise clear from the con- |
| 10 | text, the term "export" includes the term "reex- |
| 11 | port'': |
| 12 | Provided, That the Secretary may further define the |
| 13 | term by regulation to include, among other concepts, |
| 14 | that a transfer of items in the United States to an |
| 15 | embassy or affiliate of a country is an export to the |
| 16 | country, that disclosure of technology to a foreign |
| 17 | national is a deemed export to his or her home coun- |
| 18 | try, and that transfer of effective control from one |
| 19 | country to another over a satellite above the earth |
| 20 | is an export from one country to another. |
| 21 | (8) Facilitating the activity.—The term |
| 22 | "facilitating the activity" includes but is not limited |
| 23 | to, acting as a freight forwarder, shipper, designated |
| 24 | export or import agent, consignee, purchasing agent, |
| 25 | marketing agent, manufacturer, assembler, designer, |

- financier, or end user with respect to the services or items to be exported, transferred, or provided.
- (9) FINANCIAL TRANSACTIONS.—The term "fi-3 nancial transactions" means any transactions involving the exchange, transfer, crediting, debiting, de-5 posit, withdrawal, or payment of currency, securities, 6 7 debt, credit, checks, other monetary instruments, precious metals or minerals, or other items of value 8 9 whether physically or by electronic means. The term is intended to be interpreted broadly to include such 10 11 transactions as the opening or drawing down of let-12 ters of credit, the extension of a loan, the receipt of 13 payment, or the use of credit cards.
 - (10) ITEM.—The term "item" means any commodity, technology, or software.
 - (11) MISSILE.—The term "missile" means any missile system or component listed in category I of the MTCR Annex, and any other unmanned delivery system or component of similar capability, as well as the specially designed production facilities for these systems.
 - (12) MISSILE TECHNOLOGY CONTROL REGIME ("MTCR").— The term "Missile Technology Control Regime" or "MTCR" means the policy statement and Guidelines between the United States, the Unit-

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ed Kingdom, the Federal Republic of Germany, France, Italy, Canada, and Japan, announced on April 16, 1987, to restrict sensitive missile-related transfers based on the MTCR Annex, and any

amendments to the Annex or Guidelines.

- (A) MTCR ADHERENT.—The term "MTCR adherent" means a country that is a member of the MTCR or that, pursuant to an international understanding to which the United States is a party, controls MTCR equipment or technology in accordance with the criteria and standards set forth in the MTCR.
- (B) MTCR ANNEX.—The term "MTCR Annex" means the Equipment and Technology Annex of the MTCR and any amendments thereto.
- (13) MULTILATERAL CONTROL.—The term "multilateral control" means a licensing requirement exercised by the United States and at least one other nation.
- (14) NUCLEAR SUPPLIERS' GROUP ("NSG").—
 The term "Nuclear Suppliers' Group" or "NSG"
 means the multilateral arrangement in which the
 United States participates whose purpose is to restrict the transfers of items with relevance to the

| 1 | nuclear fuel cycle and/or nuclear explosive applica- |
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| 2 | tions. |
| 3 | (15) Person.—The term "person" includes— |
| 4 | (A) the single and plural of any individual, |
| 5 | corporation, partnership, business association, |
| 6 | society, trust, organization, or other group cre- |
| 7 | ated or organized under the laws of a country; |
| 8 | or |
| 9 | (B) any government, governmental body, |
| 10 | corporation, trust, agency, department, division, |
| 11 | or group operating as a business enterprise |
| 12 | (16) Protocol on biological warfare.— |
| 13 | The term "Protocol on Biological Warfare" refers to |
| 14 | the Protocol for the Prohibition of the Use in War |
| 15 | of Asphyxiating, Poisonous or Other Gases, and of |
| 16 | Bacteriological Methods of Warfare of 1925. |
| 17 | (17) REGIME, MULTILATERAL EXPORT CON- |
| 18 | TROL REGIME, MULTILATERAL REGIME.—The terms |
| 19 | "regime" and "multilateral export control regime" |
| 20 | and "multilateral regime" each means a arrange- |
| 21 | ment of two or more countries to which the United |
| 22 | States is a party or which the United States would |
| 23 | seek to create or join and brought together for the |

purpose of curtailing access to controlled items by

- target countries by means of cooperative export controls.
- 3 (18) REEXPORT.—The term "reexport" means 4 the shipment, transfer, transhipment, or diversion of 5 items from one foreign country to another.
 - (19) SECRETARY.—The term "Secretary" means the Secretary of Commerce.
 - (20) TARGET COUNTRY.—The term "target country" means a country for which it is the objective under this Act to deny or attempt to deny access to controlled items or a country from which the United States distances itself by means of a unilateral export control adopted under this Act.
 - (21) TECHNOLOGY.—The term "technology" means specific information required for the "development", "production", or "use" of a product. The information takes the form of "technical data" or "technical assistance". Controlled "technology" is defined in the General Technology Note and in the Commerce Control List.
 - (22) Unilateral control.—The term "unilateral control" means a license requirement that is not multilaterally agreed to by two or more countries.

- 1 (23) UNITED STATES.—The term "United States" means the States of the United States, the District of Columbia, and any commonwealth, territory, dependency, or possession of the United States, and includes the Outer Continental Shelf, as defined in section 2(a) of the Outer Continental Shelf Lands Act (43 U.S.C. 1331(a)).
- 8 (24)United states person.—The term "United States person" means any United States 9 10 citizen, resident, national (other than an individual 11 resident outside the United States and employed by 12 other than a United States person), or person within the United States, any domestic concern (including 13 14 any permanent domestic establishment of any for-15 eign concern) and any foreign subsidiary or affiliate 16 (including any permanent foreign establishment) of 17 any domestic concern which is controlled in fact by 18 such domestic concern, as determined under regula-19 tions of the President.
 - (25) Weapons of mass destruction.—The term "weapons of mass destruction" means any chemical or biological weapons or nuclear explosive devices.
- 24 SEC. 15. EFFECTS ON OTHER ACTS.
- 25 (a) Commodity Jurisdiction.—

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- 1 (1) COORDINATION OF CONTROLS.—The authority granted under this Act and under section 38
 3 of the Arms Export Control Act (22 U.S.C. 2778)
 4 shall be exercised by each licensing authority in such
 5 a manner as to achieve effective coordination be6 tween the dual use and munitions licensing systems
 7 and share information regarding the trustworthiness
 8 of parties.
 - (2) ELIMINATION OF OVERLAPPING CONTROLS.—No item may be included on both the Commerce Control List and the United States Munitions List after the effective date of this Act.
 - (3) Commodity Jurisdiction dispute Resolution.—Under procedures to be established by the President, disputes regarding conflicting claims of jurisdiction between the Commerce Control List and the United States Munitions List shall be resolved in a timely fashion by the Department of State, in consultation with other agencies. Consultations shall be carried out through committees chaired by representatives of the Department of State at the Assistant Secretary or Under Secretary level. The procedures of the committees shall allow the initiation of matters by either the State Department or other agencies including in response to requests to the De-

- 1 partments of State and Commerce. Consultation
- 2 procedures within the committees shall provide for
- 3 interagency meetings to permit the free exchange of
- 4 views regarding jurisdictional issues. Disputes that
- 5 cannot be resolved may be referred to the President
- 6 by the Secretary of State, the Secretary of Defense,
- 7 or the Secretary of Commerce.
- 8 (b) In General.—Except as otherwise provided in
- 9 this Act, nothing contained in this Act shall be construed
- 10 to modify, repeal, supersede, or otherwise affect the provi-
- 11 sions of any other laws authorizing control over exports
- 12 of any commodity.
- 13 (c) Amendments to the International Emer-
- 14 GENCY ECONOMIC POWERS ACT.—
- 15 (1) The International Emergency Economic
- Powers Act (50 U.S.C. 1707) is amended by adding
- after the last section the following section 208:
- 18 "Sec. 208. Confidentiality of Information.—
- 19 "(1) Exemptions from disclosure.—Infor-
- 20 mation obtained under this Act may be withheld
- only to the extent permitted by statute, except that
- information submitted, obtained or considered in
- connection with an application for an export license
- or other export authorization under this Act, includ-
- ing the export license or other export authorization

itself, classification requests, information obtained during the course of a foreign availability assessment, information or evidence obtained in the course of any investigation, and information obtained or furnished in connection with multilateral agreements, treaties, or obligations under this Act shall not be subject to disclosure under section 552 of title 5, United States Code, and shall be withheld from public disclosure unless the release of such information is determined by the Secretary to be in the national interest.

"(2) Information to congress and gao.—

"(A) IN GENERAL.—Nothing in this Act shall be construed as authorizing the withholding of information from the Congress or from the General Accounting Office.

"(B) Availability to the congress.—

"(i) IN GENERAL.—All information obtained at any time under this Act regarding the control of exports, including any report or license application required under this Act, shall upon request be made available to the Committee on Foreign Affairs and the Subcommittee on International Economic Policy and Trade of the

House of Representatives and the Committee on Banking, Housing, and Urban Affairs and the Subcommittee on International Finance and Monetary Policy of the Senate. Each of the above designated committees and subcommittees may provide other members of Congress information obtained under this authority provided that such information may not be further disclosed except upon a finding made under the following subparagraph.

"(ii) Prohibition on further discussions.—No such committee or subcommittee, or member thereof, and no other committee, subcommittee, or member of Congress shall disclose any information obtained under this Act or previous Acts regarding the control of exports which is submitted pursuant to this subsection unless one of the above described full committees determines that the withholding of that information is contrary to the national interest.

"(C) Availability to the gao.—

IN GENERAL.—Notwithstanding 1 2 paragraph (1), information referred to in subparagraph (B) shall, consistent with 3 the protection of intelligence, counterintelligence, and law enforcement sources, methods, and activities, as determined by 6 7 the agency that originally obtained the information, and consistent with the provi-8 sions of section 313 of the Budget and Ac-9 counting Act of 1921, be made available 10 11 only by the agency, upon request, to the Comptroller General of the United States 12 or to any officer or employee of the Gen-13 14 eral Accounting Office authorized by the Controller General to have access to such 15 information. 16 17 "(ii) Prohibition on further dis-18 CLOSURES.—No officer or employee of the 19 General Accounting Office shall disclose, 20 except to the Congress in accordance with paragraph, any such information 21 this 22 which is submitted on a confidential basis

and from which any individual can be iden-

tified.

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1 "(3) Penalties for disclosure of con-2 FIDENTIAL INFORMATION.—Any officer or employee 3 of the United States, or any department or agency thereof, who publishes, divulges, discloses, or makes 5 known in any manner or to any extent not author-6 ized by law any information coming to him in the 7 course of his or her employment or official duties or by reason of any examination or investigation made 8 9 by, report or record made to or filed with, such de-10 partment or agency, or officer or employee thereof, 11 which information is exempt from disclosure under this subsection, shall be fined not more than \$1,000, 12 13 or imprisoned not more than one year, or both, and 14 may be removed from office or employment and shall 15 be subject to a civil penalty of not more than \$1000.". 16

- (2) Section 206 of the International Emergency Economic Powers Act (50 U.S.C. 1705) is amended by inserting "or attempts to violate," after "violates" in subsection (a); and by inserting "or willfully attempts to violate," after "violates" in subsection (b).
- 23 (d) CIVIL AIRCRAFT EQUIPMENT.—Except as nec-24 essary to comply with international obligations under the 25 International Emergency Economic Powers Act (Public

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- 1 Law 95-223) (50 U.S.C. 1701 et seq.) or the United Na-
- 2 tions Participation Act of 1945, as amended (Public Law
- 3 79–264) (22 U.S.C. 287 et seq.), notwithstanding any
- 4 other provision of law, any product (1) which is standard
- 5 equipment, certified by the Federal Aviation Administra-
- 6 tion, in civil aircraft and is an integral part of such air-
- 7 craft, and (2) which is to be exported to a country other
- 8 than a controlled country, shall be subject to export con-
- 9 trols exclusively under this Act. Any such product shall
- 10 not be subject to controls under section 38(b)(2) of the
- 11 Arms Export Control Act (22 U.S.C. 2778(b)(2)).
- 12 (e) Nuclear Non-proliferation Controls.—
- 13 (1) Nothing in section 5 of this Act shall be
- construed to supersede the procedures published by
- the President pursuant to section 309(c) of the Nu-
- clear Non-Proliferation Act of 1978 (42 U.S.C.
- 17 2139a(c)).
- 18 (2) The procedures published by the President
- pursuant to section 309(c) of the Nuclear Non-Pro-
- 20 liferation Act of 1978 (42 U.S.C. 2139a(c)) shall be
- superseded to the extent they are inconsistent with
- the provisions of section 8 of this Act.
- 23 (f) Conforming Amendment to the Arms Ex-
- 24 PORT CONTROL ACT.—

| 1 | (1) Section 73 of the Arms Export Control Act |
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| 2 | (Public Law 90-626), as amended by section 1703 |
| 3 | of the National Defense Authorization Act of 1991 |
| 4 | (Public Law 101-510) (22 U.S.C. 2797b), is hereby |
| 5 | repealed. |
| 6 | (2) Section 81 of the Arms Export Control Act |
| 7 | (Public Law 90-626), as amended by section 305 of |
| 8 | the Miscellaneous Foreign Affairs Act of 1991 (Pub- |
| 9 | lic Law 102–182) (22 U.S.C. 2798, is hereby re- |
| 10 | pealed. |
| 11 | (3) Sections 306, 307, 308, and 309(b) of the |
| 12 | Chemical and Biological Weapons Control and War- |
| 13 | fare Elimination Act of 1991 (Public Law 102–182) |
| 14 | (22 U.S.C. 5604, 5605, and 5606) are hereby re- |
| 15 | pealed. |
| 16 | (4) Section 74 of the Arms Export Control Act |
| 17 | (Public Law 90-626), as amended by section 1703 |
| 18 | of the National Defense Authorization Act for Fiscal |
| 19 | Year 1991 (Public Law 101–510) (22 U.S.C. 2797c) |
| 20 | is amended by redesignating "Section 74" as "Sec- |
| 21 | tion 73". It is further amended to read as follows: |
| 22 | "SEC. 73. DEFINITIONS. |
| 23 | "For purposes of this chapter: |
| 24 | "(1) Australia Group ('Ag').—The term 'Aus- |

tralia Group' or 'AG' means the multilateral ar-

- rangement in which the United States participates that seeks to prevent the proliferation of chemical and biological weapons.
 - "(2) BIOLOGICAL WEAPONS CONVENTION.—The term 'Biological Weapons Convention' refers to the Convention on the Prohibition of the Development, Production and Stockpiling of Bacteriological (Biological) and Toxin Weapons and on Their Destruction of 1972.
 - "(3) CHEMICAL WEAPONS CONVENTION.—The term 'Chemical Weapons Convention' refers to the Convention on the Prohibition of the Development, Production, Stockpiling and Use of Chemical Weapons and on Their Destruction of 1992.
 - "(4) FACILITATING THE ACTIVITY.—The term facilitating the activity includes but is not limited to, acting as a freight forwarded, shipper, designated export or import agent, consignee, purchasing agent, marketing agent, manufacturer, assembler, designer, financier, or end user with respect to the services or items to be exported, transferred, or provided.
 - "(5) FINANCIAL TRANSACTIONS.—The term 'financial transactions' means any transactions involving the exchange, transfer, crediting, debiting, deposit, withdrawal, or payment of currency, securities,

- debt, credit, checks, other monetary instruments,
 precious metals or minerals, or other items of value
 whether physically or by electronic means. The term
 is intended to be interpreted broadly to include such
 transactions as the opening or drawing down of letters of credit, the extension of a loan, the receipt of
 payment, or the use of credit cards.
 - "(6) ITEM.—The term 'item' means any commodity, technology, or software.
 - "(7) MISSILE.—The term 'missile' means any missile system or component listed in category I of the MTCR Annex, and any other unmanned delivery system or component of similar capability, as well as the specially designed production facilities for these systems.
 - "(8) MISSILE TECHNOLOGY CONTROL REGIME ('MTCR').—The term 'Missile Technology Control Regime' or 'MTCR' means the policy statement and Guidelines between the United States, the United Kingdom, the Federal Republic of Germany, France, Italy, Canada, and Japan, announced on April 16, 1987, to restrict sensitive missile-related transfers based on the MTCR Annex, and any amendments to the Annex or Regime.

| 1 | "(A) MTCR ADHERENT.—The term |
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| 2 | 'MTCR adherent' means a country that is a |
| 3 | member of the MTCR or that, pursuant to an |
| 4 | international understanding to which the Unit- |
| 5 | ed States is a party, controls MTCR equipment |
| 6 | or technology in accordance with the criteria |
| 7 | and standards set forth in the MTCR. |
| 8 | "(B) MTCR ANNEX.—The term 'MTCR |
| 9 | Annex' means the Equipment and Technology |
| 10 | Annex of the MTCR and any amendments |
| 11 | thereto. |
| 12 | "(9) Nuclear suppliers' group ('nsg').— |
| 13 | The term 'Nuclear Suppliers' Group' or 'NSG' |
| 14 | means the multilateral arrangement in which the |
| 15 | United States participates whose purpose is to re- |
| 16 | strict transfers of items with sensitive nuclear appli- |
| 17 | cations. |
| 18 | "(10) Person.—The term 'person' includes— |
| 19 | "(A) the single and plural of any individ- |
| 20 | ual, corporation, partnership, business associa- |
| 21 | tion, society, trust, organization, or other group |
| 22 | created or organized under the laws of a coun- |
| 23 | try; or |

| 1 | "(B) any government, governmental body, |
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| 2 | corporation, trust, agency, department, division, |
| 3 | or group operating as a business enterprise. |
| 4 | "(11) Protocol on biological warfare.— |
| 5 | The term 'Protocol on Biological Warfare' refers to |
| 6 | the Protocol for the Prohibition of the Use in War |
| 7 | of Asphyxiating, Poisonous or Other Gases, and of |
| 8 | Bacteriological Methods of Warfare of 1925. |
| 9 | "(12) Weapons of mass destruction.—The |
| 10 | term 'weapons of mass destruction' means any |
| 11 | chemical or biological weapons or nuclear explosive |
| 12 | devices.". |
| 13 | (5) Section 323 of the Foreign Relations Au- |
| 14 | thorization Act for Fiscal Years 1992–93 (Public |
| 15 | Law 102–138) is hereby repealed. |
| 16 | (g) Effect on Section 38(e) of the Arms Ex- |
| 17 | PORT CONTROL ACT.—This Act modifies provisions of the |
| 18 | Export Administration Act of 1979, as amended, which |
| 19 | are incorporated by reference in section $38(e)$ of the Arms |
| 20 | Export Control Act (22 U.S.C. 2778(e)). The changes |
| 21 | made to such provisions shall have no effect on the admin- |
| 22 | istration and enforcement of section 38(e) of the Arms Ex- |
| 23 | port Control Act. The relevant provisions of the Export |
| 24 | Administration Act of 1979, as amended, shall continue |
| 25 | to have full force and effect for purposes of that Act. |

- 1 (Add conforming amendments for the approximately
- 2 60 statutory references to the EAA in other Federal stat-
- 3 utes.)
- 4 SEC. 16. AUTHORIZATION OF APPROPRIATIONS.
- 5 AUTHORIZATION.—There are authorized to be appro-
- 6 priated to the Department of Commerce to carry out the
- 7 purposes of this Act—
- 8 (1) \$43,372,000 for fiscal year 1995, and such
- 9 amounts as may be necessary for fiscal year 1996;
- 10 and
- 11 (2) such additional amounts for each of the fis-
- cal years 1995 and 1996 as may be necessary for in-
- creases in salary, pay, retirement, other employee
- benefits authorized by law, and other non-discre-
- tionary costs.
- 16 SEC. 17. EFFECTIVE DATE.
- 17 EFFECTIVE DATE.—This Act shall take effect upon
- 18 the expiration of the Export Administration Act of 1979.
- 19 SEC. 18. SAVINGS PROVISION.
- 20 (a) IN GENERAL.—All delegations, rules, regulations,
- 21 orders, determinations, licenses, sanctions, or other forms
- 22 of administrative action which have been made, issued,
- 23 conducted, or allowed to become effective under the Ex-
- 24 port Control Act of 1949, the Export Administration Act
- 25 of 1969, the Export Administration Act of 1979, or the

- 1 Arms Export Control Act and which are in effect at the
- 2 time this Act or the Arms Export Control Act takes effect,
- 3 shall continue in effect according to their terms until
- 4 modified, superseded, set aside, or revoked under this Act
- 5 or the Arms Export Control Act.
- 6 (b) Repeal.—Title XVII of the National Defense
- 7 Authorization Act for Fiscal Year 1991 (Public Law 101–
- 8 510) and sections 301-308 and 309(b) of the Chemical
- 9 and Biological Weapons Control and Warfare Elimination
- 10 Act of 1991 (Public Law 102-182) and amendments to
- 11 these acts are hereby repealed.
- 12 (c) Administrative Proceedings.—This Act shall
- 13 not apply to any administrative proceedings commenced
- 14 or any application for a license made, under the Export
- 15 Administration Act of 1979, which is pending at the time
- 16 this Act takes effect.

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