103D CONGRESS 1ST SESSION

H. R. 2731

To encourage the development of a commercial space industry in the United States, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JULY 23, 1993

Mr. Walker (for himself, Mr. Fawell, Mr. Smith of Michigan, and Mr. Rohrabacher) introduced the following bill; which was referred jointly to the Committees on Science, Space, and Technology, Ways and Means, Natural Resources, Agriculture, and the Judiciary

A BILL

To encourage the development of a commercial space industry in the United States, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Omnibus Space Com-
- 5 mercialization Act of 1993".
- 6 SEC. 2. FINDINGS.
- 7 The Congress finds that—

- 1 (1) the exploration of space holds the potential 2 for vast new enterprises which will benefit the 3 United States and all of mankind:
 - (2) inevitably where exploration has taken place commercial activity follows;
 - (3) the development of a robust commercial space industry in the United States is required to restore and maintain United States world leadership in the exploration, development, commercialization, and settlement of space and to maintain the health and growth of the national economy, meet national security objectives, and sustain the position of the United States as a world power;
 - (4) the United States is in danger of losing its leadership position in space transportation;
 - (5) the Federal Government should encourage, facilitate, and promote the United States commercial space industry, including the development of commercial launch facilities, in order to ensure United States economic preeminence in space;
 - (6) creation of a space infrastructure and transportation industries in a timely, profitable, innovative, and sustainable manner can be accomplished only by private enterprise;

1	(7) incentives are needed to be put in place for
2	private enterprise to undertake the high risk venture
3	of commercial space industrialization; and
4	(8) commercial space activity presents unique
5	legal problems that need to be clarified before the
6	full industrialization of space can go forward.
7	SEC. 3. DEFINITIONS.
8	For purposes of this Act—
9	(1) the term "commercial provider" means any
10	person providing space transportation services or
11	other space-related activities;
12	(2) the term "payload" means anything that a
13	person undertakes to transport to, from, or within
14	outer space, or in suborbital trajectory, by means of
15	a space transportation vehicle, but does not include
16	the space transportation vehicle itself except for its
17	components which are specifically designed or adapt-
18	ed for that payload;
19	(3) the term "Secretary" means the Secretary
20	of Transportation;
21	(4) the term "space infrastructure" means all
22	facilities, equipment, and real property (including
23	ranges) used to perform space-related activities;
24	(5) the term "space launch and launch support

facilities "means space infrastructure used —

- 1 (A) to prepare space transportation vehi-2 cles and their payloads for transportation to, 3 from, or within outer space, or in suborbital 4 trajectory; or (B) to launch such vehicles; (6) the term "space-related activities" includes 6 research and development, manufacturing, process-7 8 ing, service, and other associated and support activi-9 ties: (7) the term "space transportation services" 10 11 means the preparation of a space transportation ve-12 hicle and its payloads for transportation to, from, or 13 within outer space, or in suborbital trajectory, and 14 the conduct of transporting a payload to, from, or 15 within outer space, or in suborbital trajectory; (8) the term "space transportation vehicle" 16 17 means any vehicle constructed for the purpose of op-
 - (8) the term "space transportation vehicle" means any vehicle constructed for the purpose of operating in, or transporting a payload to, from, or within, outer space, or in suborbital trajectory, and includes any component of such vehicle not specifically designed or adapted for a payload;
 - (9) the term "United States person" means an individual, corporation, commercial provider, or other entity organized under the laws of the United

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1	States or a State, Commonwealth, territory, or pos-
2	session of the United States which is—
3	(A) more than 50 percent owned by United
4	States nationals; or
5	(B) a subsidiary of a foreign company and
6	the Secretary finds that—
7	(i) such subsidiary has in the past evi-
8	denced a substantial commitment to the
9	United States market through—
10	(I) investments in the United
11	States in long-term research, develop-
12	ment, and manufacturing (including
13	the manufacture of major components
14	and subassemblies); and
15	(II) significant contributions to
16	employment in the United States; and
17	(ii) the country or countries in which
18	such foreign company is incorporated or
19	organized, and, if appropriate, in which it
20	principally conducts its business, affords
21	reciprocal treatment to companies de-
22	scribed in subparagraph (A) comparable to
23	that afforded to such foreign company's
24	subsidiary in the United States, as evi-
25	denced by—

1	(I) providing comparable oppor-
2	tunities for companies described in
3	subparagraph (A) to participate in
4	Government sponsored research and
5	development similar to that authorized
6	under this Act;
7	(II) providing no barriers to com-
8	panies described in subparagraph (A)
9	with respect to local investment op-
10	portunities that are not provided to
11	foreign companies in the United
12	States; and
13	(III) providing adequate and ef-
14	fective protection for the intellectual
15	property rights of companies de-
16	scribed in subparagraph (A); and
17	(10) the term "antitrust laws" has the meaning
18	given it in section 1(a) of the Clayton Act (15
19	U.S.C. 12(a)), except that such term includes sec-
20	tions 2 through 6 of the National Cooperative Re-
21	search Act of 1984 (15 U.S.C. 4301 through 4305),
22	and includes section 5 of the Federal Trade Com-
23	mission Act to the extent that such section 5 applies
24	to unfair methods of competition.

1 TITLE I—SPACE LAUNCH AND 2 LAUNCH SUPPORT FACILITIES

- 3 SEC. 101. INVENTORY OF FACILITIES.
- 4 (a) INVENTORY.—The Comptroller General shall con-
- 5 duct a comprehensive inventory of all space launch and
- 6 launch support facilities owned by the United States Gov-
- 7 ernment and shall identify such facilities that are surplus
- 8 to public and national security needs. This subsection shall
- 9 be carried out in cooperation with the Department of De-
- 10 fense, the National Aeronautics and Space Administra-
- 11 tion, the Department of Transportation, the Department
- 12 of Commerce, and the General Services Administration.
- 13 (b) Report.—Not later than 12 months after the
- 14 date of enactment of this Act, the Comptroller General
- 15 shall submit to the Congress a report containing the inven-
- 6 tory and identification required under subsection (a), in-
- 17 cluding an item by item justification of why each facility
- 18 is or is not identified as surplus. Portions of such report
- 19 may be classified and protected from public disclosure if
- 20 such classification is essential to protect national security.
- 21 (c) Referral for Sale.—All facilities identified
- 22 under this section as surplus shall be referred to the Gen-
- 23 eral Services Administration for disposition.

l SEC. 102. COMMERCIAL SPACE CENTERS.

- 2 (a) Designation.—The Secretary shall establish cri-
- 3 teria for the designation of Commercial Space Centers.
- 4 The Secretary shall, in accordance with such criteria, des-
- 5 ignate appropriate launch facilities as Commercial Space
- 6 Centers.
- 7 (b) BENEFITS OF DESIGNATION.—Commercial Space
- 8 Centers, all property located therein, all space transpor-
- 9 tation services and space-related activities carried out
- 10 therein, and all products and services created, processed,
- 11 manufactured, or otherwise arising from such space trans-
- 12 portation services and space-related activities, including
- 13 such services and activities in space as are launched from
- 14 a Commercial Space Center and products created, manu-
- 15 factured, or processed in connection therewith, and pro-
- 16 ceeds from insurance policies insuring such services and
- 17 activities, shall be exempt from—
- 18 (1) all Federal corporate income and other
- 19 taxes; and
- 20 (2) all Federal excises, imposts, duties, and any
- and all other Federal tariffs.
- 22 SEC. 103. PUBLIC LAND FOR NEW SPACE LAUNCH AND
- 23 LAUNCH SUPPORT FACILITIES.
- 24 (a) FACILITATION OF PROPOSALS.—The Secretary of
- 25 the Interior and the Secretary of Agriculture shall facili-
- 26 tate proposals by commercial providers, with or without

- 1 the participation of State and local governments, to estab-
- 2 lish new space launch and launch support facilities on pub-
- 3 lic lands administered through their respective depart-
- 4 ments through sale, lease, grant of overflight and clear-
- 5 ance easements, or other transfer of such lands, and shall
- 6 ensure timely review and decision regarding such
- 7 proposals.
- 8 (b) Leases.—Leases described in subsection (a)
- 9 shall be to commercial providers for periods of 30 years,
- 10 with options to extend for an additional 20 years. Parties
- 11 signing such a lease shall enjoy occupation and use of the
- 12 lands without charge for the first 10 years of the term
- 13 of the lease. The annual lease price for the remaining 20
- 14 years, and for any period of extension, of the lease shall
- 15 be based on fair market value at the time of the submis-
- 16 sion of the initial request for use of the land, except that
- 17 lands used for livestock grazing at the time of the signing
- 18 of a lease shall be leased at the rate charged for grazing
- 19 access.
- 20 (c) Wilderness, Recreation, and Park Areas.—
- 21 (1) Except as provided in paragraph (2), no wilderness
- 22 area, national recreation area, or national park, or any
- 23 part thereof, shall be transferred as described in sub-
- 24 section (a).

1	(2) Overflight easements for extra-atmospheric flight
2	may be granted over such areas if the Secretary of Trans-
3	portation finds that danger to the general public is not
4	significantly increased thereby.
5	(d) Noncontiguous Land Parcels.—Land parcels
6	sold, leased, or otherwise made available under this section
7	need not be contiguous. Road and communication ease-
8	ments shall be granted wherever practical to link such
9	parcels.
10	(e) Compatible Uses.—Proposers shall be encour-
11	aged to submit proposals compatible with—
12	(1) existing uses, including livestock grazing,
13	mining, and forest activities;
14	(2) scientific activities, including aircraft re-
15	search and test flights; and
16	(3) other space-related activities.
17	TITLE II—PURCHASE OF SPACE
18	TRANSPORTATION SERVICES
19	SEC. 201. SHORT TITLE.
20	This title may be cited as the "Space Transportation
21	Services Purchase Act of 1993".
22	SEC. 202. REQUIREMENT TO PROCURE COMMERCIAL
23	LAUNCH SERVICES.
24	Section 204 of the Launch Services Purchase Act of
25	1990 (42 U.S.C. 2465d) is amended to read as follows:

1	"SEC. 204. REQUIREMENT TO PROCURE COMMERCIAL
2	LAUNCH SERVICES.
3	"(a) In General.—Except as otherwise provided in
4	this section, the Federal Government shall purchase
5	launch services from commercial providers whenever such
6	services are required in the course of its activities.
7	"(b) Exceptions.—The Federal Government shall
8	not be required to purchase launch services as provided
9	in subsection (a) if, on a case by case basis the Adminis-
10	trator of the National Aeronautics and Space Administra-
11	tion (hereafter in this section referred to as the 'Adminis-
12	trator'), or the Secretary of Defense, as the case may be,
13	determines that—
14	"(1) the payload requires the unique capabili-
15	ties of the space shuttle;
16	"(2) commercial launch services to meet specific
17	mission requirements are not reasonably available or
18	would not be reasonably available when required;
19	"(3) the use of commercial launch services
20	poses an unacceptable risk of loss of a unique sci-
21	entific opportunity; or
22	"(4) the payload serves national security or for-
23	eign policy purposes.
24	Any determination of such circumstances shall be made
25	by the Administrator or the Secretary of Defense and shall
26	not be delegated. The Administrator, or the Secretary of

- 1 Defense, as the case may be, shall, within 30 days after
- 2 such determination, notify the Committee on Science,
- 3 Space, and Technology and the Committee on Armed
- 4 Services of the House of Representatives and the Commit-
- 5 tee on Commerce, Science, and Transportation of the Sen-
- 6 ate in writing of the determination and its rationale.
- 7 "(c) Federal Government Launch Vehicles.—
- 8 Launch vehicles shall be acquired or owned by the Federal
- 9 Government only—
- 10 "(1) as required under circumstances described
- in subsection (b); or
- 12 "(2) for conducting research and development
- on, and testing of, launch technology.
- 14 "(d) Phase-In Period.—Subsections (a) and (c)
- 15 shall not apply to launch services and launch vehicles for
- 16 which a purchase contract has been signed before the date
- 17 of enactment of this Act.
- 18 "(e) HISTORICAL PURPOSES.—This title shall not be
- 19 interpreted to prohibit the Federal Government from ac-
- 20 quiring, owning, or maintaining launch vehicles solely for
- 21 historical display purposes.".
- 22 SEC. 203. PURCHASE OF LAUNCH SERVICES.
- 23 Section 205 of the Launch Services Purchase Act of
- 24 1990 (42 U.S.C. 2465e) is amended to read as follows:

"SEC. 205. PURCHASE OF LAUNCH SERVICES.

- 2 "(a) Competitive Bidding.—(1) Contracts to pro-
- 3 vide launch services to the Federal Government under sec-
- 4 tion 204 shall be awarded subject to applicable Federal
- 5 law requiring full, fair, and open competition, consistent
- 6 with section 2304 of title 10, United States Code, and sec-
- 7 tion 311 of the National Aeronautics and Space Act of
- 8 1958.
- 9 "(2) Submission of cost or pricing data for the pur-
- 10 pose of supporting a bid or proposal or for the fulfillment
- 11 of a contract shall not be required of the bidders, except
- 12 in cases where only one credible bid meeting minimal tech-
- 13 nical standards as set forth in the original solicitation is
- 14 received.
- 15 "(b) Specification Systems.—Reasonable per-
- 16 formance specifications, rather than Federal civilian or
- 17 military design or construction specifications, shall be
- 18 used to the maximum extent feasible to define require-
- 19 ments for a commercial provider bidding to provide launch
- 20 services. This subsection shall not preclude the Federal
- 21 Government from requiring compliance with applicable
- 22 safety standards.".
- 23 SEC. 204. COMMERCIAL SPACE LAUNCH ACT AMENDMENTS.
- 24 (a) AMENDMENTS.—The Commercial Space Launch
- 25 Act (49 U.S.C. App. 2601 et seq.) is amended—
- 26 (1) in section 4—

1	(A) by inserting "from Earth" after "if
2	any," in paragraph (2);
3	(B) by redesignating paragraphs (9)
4	through (12) as paragraphs (11) through (14),
5	respectively; and
6	(C) by inserting after paragraph (8) the
7	following new paragraphs:
8	"(9) 'reenter' and 'reentry' mean to return pur-
9	posefully, or attempt to return, a reentry vehicle and
10	payload, if any, from Earth orbit or outer space to
11	Earth;
12	"(10) 'reentry vehicle' means any vehicle de-
13	signed to return from Earth orbit or outer space to
14	Earth substantially intact;";
15	(2) in section 6(a), by inserting ", or reenter a
16	reentry vehicle," after "operate a launch site" each
17	place it appears;
18	(3) in section 6(a) (2) and (3), by striking "sec-
19	tion 4(11)" each place it appears and inserting in
20	lieu thereof "section 4(12)";
21	(4) in section $6(a)(3)(A)$, by inserting "or re-
22	entry" after "such launch or operation";
23	(5) in section $6(a)(3)$, by inserting ", or reentry
24	of a reentry vehicle," after "operation of a launch
25	site" each place it appears;

1	(6) in section 6(b)(1)—
2	(A) by striking "launch license" and in-
3	serting in lieu thereof "license";
4	(B) by inserting "or reenter" after "shall
5	not launch";
6	(C) by inserting "or reentry" after "relate
7	to the launch"; and
8	(D) by inserting "or reentered" after "to
9	be launched";
10	(7) in section 6(b)(2)—
11	(A) by inserting "or reentry" after "pre-
12	vent the launch'';
13	(B) by striking "holder of a launch li-
14	cense" and inserting in lieu thereof "licensee";
15	and
16	(C) by inserting "or reentry" after "deter-
17	mines that the launch";
18	(8) in section $6(c)(1)$, by inserting "or reentry
19	of a reentry vehicle" after "operation of a launch
20	site'';
21	(9) in section 7, by striking "both" and insert-
22	ing in lieu thereof "for reentering one or more re-
23	entry vehicles'';
24	(10) in sections 8(a), 9(b), 11(a), 11(b),
25	12(a)(2)(B), and 12(b), by inserting ", or reentry of

1	a reentry vehicle," after "operation of a launch site"
2	each place it appears;
3	(11) in section 8(b), by inserting "and the re-
4	entry of reentry vehicles," after "operation of launch
5	sites,'';
6	(12) in section 11(a), by inserting "or reentry"
7	after "launch or operation";
8	(13) in section 12(a)(1), by inserting "or re-
9	entry" after "prevent the launch";
10	(14) in section 12(b), by inserting "or reentry"
11	after "prevent the launch";
12	(15) in section 14(a)(1)—
13	(A) by inserting "or reentry site" after
14	"observers at any launch site"; and
15	(B) by inserting "or reentry vehicle" after
16	"assembly of a launch vehicle";
17	(16) in section 15(b)(4)(A)—
18	(A) by inserting "and reentries" after "en-
19	sure that the launches";
20	(B) by inserting "or reentry date commit-
21	ment" after "launch date commitment";
22	(C) by inserting "or reentry" after "ob-
23	tained for a launch";
24	(D) by inserting ", reentry sites," after
25	"United States launch sites";

1	(E) by inserting "or reentry site" after
2	"access to a launch site";
3	(F) by inserting ", or services related to a
4	reentry," after "amount for launch services";
5	and
6	(G) by inserting "or reentry" after "the
7	scheduled launch'';
8	(17) in section $15(b)(4)(B)$, by inserting "or re-
9	entry" after "prompt launching";
10	(18) in section 15(c), by inserting "or reentry"
11	after "launch site";
12	(19) in section 16(a)(1) (A) and (B), by insert-
13	ing "or reentry" after "any particular launch" each
14	place it appears;
15	(20) in section $16(a)(1)$ (C) and (D), by insert-
16	ing "or a reentry" after "launch services" each place
17	it appears;
18	(21) in section 16(a)(2), by inserting "or re-
19	entry" after "launch services";
20	(22) in section $16(b)(1)$ and (4) (A) and (B),
21	by inserting "or reentry" after "particular launch"
22	each place it appears;
23	(23) in section 17(b)(2)(A)—
24	(A) by inserting "reentry site," after
25	"launch site,"; and

1	(B) by inserting "or reentry vehicle" after
2	"site of a launch vehicle";
3	(24) in section 21(a), by inserting "and re-
4	entry" after "approval of space launch";
5	(25) in section 21(b)—
6	(A) by inserting ", reentry vehicle," after
7	"A launch vehicle"; and
8	(B) by inserting "or reentry" after "the
9	launching'';
10	(26) in section 21(c)(1)—
11	(A) by striking "or" in subparagraph (B);
12	(B) by redesignating subparagraph (C) as
13	subparagraph (D); and
14	(C) by inserting after subparagraph (B)
15	the following new subparagraph:
16	"(C) reentry of a reentry vehicle, or";
17	(27) in section 21(c)(2), by inserting "reentry,"
18	after "launch,"; and
19	(28) in section 22(a)—
20	(A) by striking "ending after the date of
21	enactment of this Act and before October 1,
22	1989"; and
23	(B) by inserting "and reentries" after
24	"further commercial launches".

1	(b) Report to Congress.—The Secretary of
2	Transportation shall submit to Congress an annual report
3	to accompany the President's budget request which re-
4	views the performance of the regulatory activities and the
5	effectiveness of the Office of Commercial Space Transpor-
6	tation.
7	TITLE III—INTELLECTUAL
8	PROPERTY DISPOSITION
9	SEC. 301. RESEARCH UNDER CONTRACT WITH FEDERAL
10	GOVERNMENT.
11	Any commercial provider making an invention under
12	contract with the Federal Government shall have the same
13	rights with respect to such invention as would a small
14	business firm under chapter 38 of title 35, United States
15	Code.
16	SEC. 302. COOPERATIVE RESEARCH AND DEVELOPMENT
17	AGREEMENTS.
18	Section 12 of the Stevenson-Wydler Technology Inno-
19	vation Act of 1980 (15 U.S.C. 3710a) is amended—
20	(1) in subsection (a) by striking ''may permit''
21	and inserting in lieu thereof "shall permit, under au-
22	thority of this or any other appropriate Act,"; and
23	(2) in subsection $(d)(1)$ by inserting "intellec-
24	tual property," after "equipment," both places it
25	appears.

TITLE IV—TAX INCENTIVES FOR

2 **COMMERCIAL SPACE ACTIVI-**

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- 4 SEC. 401. SHORT TITLE.
- 5 This title may be cited as the "Space Business Incen-
- 6 tives Act of 1993".
- 7 SEC. 402. DEDUCTION FOR PURCHASE OF COMMERCIAL
- 8 SPACE CENTER STOCK.
- 9 (a) IN GENERAL.—Part VI of subchapter B of chap-
- 10 ter 1 of the Internal Revenue Code of 1986 (relating to
- 11 itemized deductions for individuals and corporations) is
- 12 amended by adding at the end thereof the following new
- 13 section:
- 14 "SEC. 197. DEDUCTION FOR PURCHASE OF COMMERCIAL
- 15 SPACE CENTER STOCK.
- 16 "(a) IN GENERAL.—At the election of the taxpayer,
- 17 there shall be allowed as a deduction the aggregate
- 18 amount paid during the taxable year for the purchase of
- 19 Commercial Space Center stock on the original issue of
- 20 such stock by a qualified issuer.
- 21 "(b) MAXIMUM DEDUCTION.—
- 22 "(1) IN GENERAL.—The maximum amount al-
- lowed as a deduction under subsection (a) to a tax-
- payer for the taxable year shall not exceed
- 25 \$100,000.

"(2) CONTROLLED GROUPS.—For purposes of 1 2 paragraph (1), the taxpayer and all persons who are 3 related persons with respect to the taxpayer shall be treated as 1 person, and the \$100,000 amount in paragraph (1) shall be allocated among the taxpayer 5 6 and such persons in proportion to their respective 7 purchases of stock during the taxable year for which the deduction is allowable by this section. 8 9 "(3) Allocation of Deduction where more 10 THAN \$100,000 OF STOCK PURCHASED.—If the amount of stock purchased by any person exceeds 11 the limitation under this subsection with respect to 12 13 such person, the deduction allowed under this sec-14 tion shall be allocated pro rata among the stock so 15 purchased in accordance with the purchase price per share. 16 17 "(c) Dispositions of Stock.— 18 "(1) Gain treated as ordinary income.—If 19 any Commercial Space Center stock with respect to 20 which a deduction was allowed under this section is disposed of by the taxpayer, then the lesser of— 21 22 "(A) the excess of— "(i)(I) in the case of a sale or ex-23 24 change, the amount realized, or

1	"(II) in the case of any other disposi-
2	tion, the fair market value of the stock,
3	over
4	"(ii) the adjusted basis of such stock,
5	or
6	$\mbox{``(B)}$ the amount of the deduction allowed
7	under this section with respect to such stock,
8	shall be treated as ordinary income. Such gain shall
9	be recognized notwithstanding any other provision of
10	this subtitle.
11	"(2) Interest charged if disposition
12	WITHIN 3 YEARS OF PURCHASE.—
13	"(A) IN GENERAL.—If any Commercial
14	Space Center stock is disposed of before the
15	end of the 3-year period beginning on the date
16	such stock was purchased by the taxpayer, the
17	tax imposed by this chapter for the taxable year
18	in which such disposition occurs shall be in-
19	creased by the Commercial Space Center stock
20	recapture amount.
21	"(B) Commercial space center stock
22	RECAPTURE AMOUNT.—For purposes of sub-
23	paragraph (A), the term 'Commercial Space
24	Center stock recapture amount' means an
25	amount equal to the amount of interest (deter-

1	mined at the underpayment rate applicable
2	under section 6621) which would accrue—
3	"(i) during the period beginning on
4	the date such stock was purchased by the
5	taxpayer and ending on the date such
6	stock was disposed of by the taxpayer,
7	"(ii) on the aggregate decrease in tax
8	of the taxpayer resulting from the deduc-
9	tion allowed under this section with respect
10	to the stock so disposed of.
11	"(d) Treatment Where Issuer Ceases to be
12	Qualified.—
13	"(1) In general.—If—
14	"(A) any qualified issuer with respect to
15	the stock of which any taxpayer has made an
16	election under this section ceases to meet the
17	requirements of subsection (e)(2)(A), and
18	"(B) such cessation occurs at any time be-
19	fore the close of the 5th taxable year ending
20	after the date such stock was issued,
21	the tax treatment described in paragraph (2) shall
22	apply to the taxable year of the taxpayer in which
23	such cessation occurs.

1	"(2) Tax treatment of taxpayer.—The tax
2	treatment described in this paragraph for any tax-
3	able year is—
4	"(A) the taxpayer shall include in income
5	as ordinary income the amount of the deduction
6	allowed under this section with respect to such
7	stock,
8	"(B) the tax imposed by this chapter for
9	such taxable year shall be increased by an
10	amount equal to the amount of interest (deter-
11	mined at the underpayment rate applicable
12	under section 6621) which would accrue—
13	"(i) during the period beginning on
14	the date such stock was purchased by the
15	taxpayer and ending on the disqualification
16	date,
17	"(ii) on the aggregate decrease in tax
18	of the taxpayer resulting from the deduc-
19	tion allowed under this section with respect
20	to the stock.
21	"(3) Disqualification date.—For purposes
22	of paragraph (2), the term 'disqualification date'
23	means the last day of the taxable year of the quali-
24	fied issuer in which the requirements of subsection
25	(e)(2)(A) ceased to be met.

1	"(4) Exception for small investors.—In
2	the case of an individual, paragraph (1) shall not
3	apply if, on the disqualification date with respect to
4	any qualified issuer, the aggregate of the deductions
5	allowed to the taxpayer under this section with re-
6	spect to stock issued by such issuer does not exceed
7	\$5,000 (\$10,000 in the case of a joint return).
8	"(e) Definitions.—For purposes of this section—
9	"(1) Commercial space center stock.—The
10	term 'Commercial Space Center stock' means com-
11	mon stock issued by a qualified issuer but only if the
12	proceeds of such issue are used by such issuer to es-
13	tablish or operate a Commercial Space Center.
14	"(2) QUALIFIED ISSUER.—The term 'qualified
15	issuer' means any corporation which, at the time of
16	issuance of the stock involved is conducting a busi-
17	ness at least 75 percent of the gross receipts of
18	which for the taxable year are attributable to—
19	"(A) operations within a Commercial
20	Space Center, or
21	"(B) the establishment or operation of a
22	Commercial Space Center,
23	in the active conduct of a trade or business.
24	"(3) RELATED PERSON.—A person is a related
25	person to another person if—

1	"(A) such persons are treated as a single
2	employer under subsections (a) and (b) of sec-
3	tion 52, or
4	"(B) in the case of individuals, such per-
5	sons are husband and wife.
6	"(f) Special Rules.—
7	"(1) Amount paid after close of taxable
8	YEAR.—An amount paid after the close of the tax-
9	able year for the purchase of Commercial Space
10	Center stock shall be treated for purposes of sub-
11	section (a) as paid during such year if—
12	"(A) such amount is so paid not later than
13	the time prescribed by law for filing the return
14	for such taxable year (including extensions
15	thereof), and
16	"(B) the taxpayer was under a binding
17	contract as of the close of such taxable year to
18	purchase such stock.
19	"(2) Limitation on amount of deduc-
20	TION.—If—
21	"(A) any Commercial Space Center stock
22	is issued in exchange for property,
23	"(B) the basis of such stock in the hands
24	of the taxpayer is determined by reference to
25	the basis of such property, and

1	"(C) the adjusted basis (for determining
2	gain) of such property immediately before the
3	exchange exceeded its fair market value at such
4	time,
5	then the deduction under this section, and such ad-
6	justed basis, shall both be reduced by the excess de-
7	scribed in subparagraph (C).
8	"(g) Basis Adjustment.—For purposes of this sub-
9	title, if a deduction is allowed under this section with re-
10	spect to the purchase of any stock, the basis of such stock
11	(without regard to this subsection) shall be reduced by the
12	amount of the deduction allowed with respect to the pur-
13	chase of such stock.
14	"(h) Application of Section.—This section shall
15	apply only to stock acquired after December 31, 1992, and
16	before January 1, 2008."
17	(b) Technical Amendment.—Subsection (a) of
18	section 1016 of such Code (relating to adjustments to
19	basis) is amended by striking out "and" at the end of
20	paragraph (23), by striking out the period at the end of
21	paragraph (24) and inserting in lieu thereof ", and", and
22	by adding at the end thereof the following new paragraph:
23	(25) to the extent provided in section 197(g),
24	in the case of stock with respect to which a deduc-
25	tion was allowed under section 197."

1	(c) Clerical Amendment.—The table of sections
2	for part VI of subchapter B of chapter 1 of such Code
3	is amended by adding at the end thereof the following new
4	item:
	"Sec. 197. Deduction for purchase of Commercial Space Center stock."
5	(d) Effective Date.—The amendments made by
6	this section shall apply to stock purchased after December
7	31, 1992.
8	SEC. 403. EXCLUSION OF GAIN ON SALE OF STOCK OF COR-
9	PORATION SUBSTANTIALLY ENGAGED IN
10	SPACE-RELATED ACTIVITIES.
11	(a) IN GENERAL.—Part III of subchapter B of chap-
12	ter 1 of the Internal Revenue Code of 1986 (relating to
13	items specifically excluded from gross income) is amended
14	by redesignating section 137 as section 138 and by insert-
15	ing after section 136 the following new section:
16	"SEC. 137. GAIN ON SPACE CORPORATION STOCK.
17	"(a) GENERAL RULE.—Gross income shall not in-
18	clude gain on the sale or exchange of space corporation
19	stock.
20	"(b) Limitations.—
21	"(1) Maximum dollar amount.—
22	"(A) In GENERAL.—The maximum

payer for the taxable year shall not exceed \$100,000.

- "(B) Controlled Groups.—For purposes of subparagraph (A), the taxpayer and all persons who are related persons (as defined in section 197(c)(3)) with respect to the taxpayer shall be treated as 1 person, and the \$100,000 amount in subparagraph (A) shall be allocated among the taxpayer and such persons in proportion to their respective sales and exchanges of stock during the calendar year in which the taxable year of the taxpayer begins.
- "(2) EXCLUDED GAIN MUST BE LONG-TERM CAPITAL GAIN.—Subsection (a) shall not apply to any gain other than long-term capital gain.
- "(c) SPACE CORPORATION STOCK.—
- "(1) IN GENERAL.—The term 'space corporation stock' means common stock acquired by the taxpayer on its original issue by a space corporation.
- "(2) Space corporation.—The term 'space corporation' means any corporation which, during each of its 3 taxable years ending before the date of the sale or exchange by the taxpayer, derived at least 75 percent of its gross receipts of from the active conduct of a trade or business involving the pro-

- viding of space-related products or services. For pur-
- 2 poses of the preceding sentence, gross receipts at-
- 3 tributable to operations within a Commercial Space
- 4 Center, or to the establishment or operation of a
- 5 Commercial Space Center, shall not be taken into
- 6 account.
- 7 "(d) Application of Section.—This section shall
- 8 apply only to stock acquired after December 31, 1992, and
- 9 before January 1, 2008."
- 10 (b) CLERICAL AMENDMENT.—The table of sections
- 11 for such part III is amended by striking the last item and
- 12 inserting the following new item:

"Sec. 137. Gain on space corporation stock."

- 13 (c) Effective Date.—The amendments made by
- 14 this section shall apply to stock purchased after December
- 15 31, 1992.
- 16 SEC. 404. TREATMENT OF BONDS TO FINANCE SPACE
- 17 LAUNCH AND LAUNCH SUPPORT FACILITIES.
- 18 (a) IN GENERAL.—Subsection (a) of section 142 of
- 19 the Internal Revenue Code of 1986 (defining exempt facil-
- 20 ity bond) is amended by striking "or" at the end of para-
- 21 graph (10), by striking the period at the end of paragraph
- 22 (11) and inserting ", or", and by adding at the end thereof
- 23 the following:
- 24 "(12) space launch and launch support facili-
- 25 ties.

- 1 Paragraph (12) shall not apply to any bond issued after
- 2 December 31, 2007."
- 3 (b) Space Launch and Launch Support Facili-
- 4 TIES.—Section 142 of such Code is amended by adding
- 5 at the end thereof the following new subsection:
- 6 "(j) Space Launch and Launch Support Facili-
- 7 TIES.—For purposes of subsection (a)(12), the term
- 8 'space launch and launch support facilities' means—
- 9 "(1) all facilities, equipment, and real property
- 10 used to prepare space transportation vehicles and
- their payloads for transportation to, from, or within
- outer space, or in suborbital trajectory or to launch
- such vehicles, and
- 14 "(2) all facilities, equipment, and real property
- used to conduct research and development, manufac-
- ture, process, and service space transportation vehi-
- 17 cles and their payloads.
- 18 For purposes of the preceding sentence, the terms 'space
- 19 transportation vehicles' and 'payloads' have the respective
- 20 meanings given such terms by section 3 of the Omnibus
- 21 Space Commercialization Act of 1993."
- 22 (c) EXCEPTION FROM VOLUME CAP.—Paragraph (3)
- 23 of section 146(g) of such Code is amended by striking "or
- 24 (2)" and inserting ", (2), or (12)" and by inserting "and

- launch support facilities" launch and after 1 space "wharves". 3 (d) CERTAIN ADDITIONAL REQUIREMENTS NOT TO APPLY TO SPACE LAUNCH AND LAUNCH SUPPORT FA-CILITIES BONDS.— 6 (1) Subsection (h) of section 147 of such Code 7 is amended by adding at the end thereof the following new paragraph: 8 9 "(3) Space Launch and Launch support 10 FACILITIES BONDS.—Subsections (a), (b), (c), and 11 (d) shall not apply to any exempt facility bond described in section 142(a)(12)." 12 13 (2) The heading for subsection (h) of section 14 147 of such Code is amended by striking "AND Bonds" 15 Qualified 501(c)(3) and inserting "Qualified 501(c)(3) Bonds, and Space Launch 16 17 AND LAUNCH SUPPORT FACILITIES BONDS". 18 (e) Federal Guaranteed Space Launch and Launch Support Facilities Bonds Permitted.— 19 Paragraph (3) of section 149(b) of such Code is amended 21 by adding at the end thereof the following new subpara-22 graph:
- 23 "(E) EXCEPTION FOR SPACE LAUNCH AND
 24 LAUNCH SUPPORT FACILITIES BONDS.—Para25 graph (1) shall not apply to any exempt facility

- bond described in section 142(a)(12) in situa-
- 2 tions where the guarantee of the United States
- 3 (or any agency or instrumentality thereof) is
- 4 the result of payment of rent, user fees, or
- 5 other charges by the United States (or any
- 6 agency or instrumentality thereof) for the use
- of a facility financed with such a bond."
- 8 (f) Exception From Advance Refunding
- 9 Rules.—Paragraph (2) of section 149(d) of such Code
- 10 is amended by striking "bond)." and inserting "bond or
- 11 any exempt facility bond described in section
- 12 142(a)(12))."
- 13 (g) Effective Date.—The amendments made by
- 14 this section shall apply to obligations issued after the date
- 15 of the enactment of this Act.
- 16 SEC. 405. SPACE MANUFACTURING INCENTIVE.
- 17 (a) IN GENERAL.—Part III of subchapter B of chap-
- 18 ter 1 of the Internal Revenue Code of 1986 (relating to
- 19 items specifically excluded from gross income) is amended
- 20 by inserting after section 137 the following new section:
- 21 "SEC. 138. SPACE MANUFACTURING INCOME.
- "(a) GENERAL RULE.—Gross income shall not in-
- 23 clude space manufacturing income.

- 1 "(b) Space Manufacturing Income.—For pur-
- 2 poses of this section, the term 'space manufacturing in-
- 3 come' means—
- 4 "(1) income derived from the commercial sale
- of any product which is manufactured in outer space
- 6 and returned to Earth, and
- 7 "(2) income of an individual attributable to
- 8 services performed in outer space by such individual
- 9 in a commercial space activity.
- 10 "(c) Exclusion From Tariffs, Etc.—Any product
- 11 which is manufactured in outer space and returned to
- 12 Earth shall be exempt from all Federal excises, imposts,
- 13 and duties and any other Federal tariffs.
- 14 "(d) Phaseout of Benefits.—In the case of a tax-
- 15 able year beginning after December 31, 2022, the amount
- 16 excluded under subsection (a) shall be reduced (but not
- 17 below zero) by x/20th's of the amount excludable without
- 18 regard to this subsection, where 'x' is the number of years
- 19 such taxable year is after the last taxable year beginning
- 20 before January 1, 2023. A similar rule shall apply to the
- 21 benefits under subsection (c)."
- 22 (b) CLERICAL AMENDMENT.—The table of sections
- 23 for such part III is amended by adding at the end the
- 24 following new items:

[&]quot;Sec. 138. Space manufacturing income.

[&]quot;Sec. 139. Cross references to other Acts."

- 1 (c) Effective Date.—The amendments made by
- 2 this section shall apply to taxable years beginning after
- 3 December 31, 1992.
- 4 SEC. 406. STATE TAX BENEFITS FOR COMMERCIAL SPACE
- 5 **ACTIVITIES TO BE ENCOURAGED.**
- 6 The President shall encourage State and local govern-
- 7 ments to offer tax and other incentives to encourage com-
- 8 mercial space activities.

9 TITLE V—MISCELLANEOUS

- 10 SEC. 501. ANTITRUST EXEMPTIONS.
- 11 (a) STANDING TO CONDUCT CERTAIN LITIGATION.—
- 12 Notwithstanding sections 4 and 4C of the Clayton Act (15
- 13 U.S.C. 15 and 15C) and section 4 (a) and (b) of the Na-
- 14 tional Cooperative Research Act of 1984 (15 U.S.C. 4303
- 15 (a) and (b)), standing to conduct litigation arising from
- 16 causes of action under such Acts arising out of activities
- 17 carried out under this Act is reserved to the Department
- 18 of Justice under the direction of the Attorney General and
- 19 the Federal Trade Commission.
- 20 (b) Limitation on Relief.—Notwithstanding sec-
- 21 tion 4(a) of the Clayton Act (15 U.S.C. 15(a)) and section
- 22 4 of the National Cooperative Research Act of 1984 (15
- 23 U.S.C. 4303), and in lieu of the relief specified in such
- 24 sections, the sole relief available to the United States act-
- 25 ing on its own behalf or on the behalf of any State or

- 1 persons, in causes of action under such Acts arising out
- 2 of activities carried out under this Act, shall be injunctive
- 3 relief.

4 SEC. 502. EVIDENCE.

- 5 In any action against a commercial provider arising
- 6 in connection with activities carried out under this Act,
- 7 evidence of the failure of such commercial provider to fol-
- 8 low military specifications or National Aeronautics and
- 9 Space Administration specifications shall not, in and of
- 10 itself, constitute proof of negligence on the part of a com-
- 11 mercial provider, except where such specifications are spe-
- 12 cifically required by contract or in cases concerning emer-
- 13 gency flight termination (range safety) equipment when
- 14 flights are made from launch sites owned by the Federal
- 15 Government.

16 SEC. 503. REPORT ON LAWS THAT AFFECT SPACE COMMER-

17 CIALIZATION.

- 18 Within one year after the date of enactment of this
- 19 Act, the Director of the National Space Council, in co-
- 20 operation with the Director of the Office of Space Com-
- 21 merce, shall report to the Committee on Science, Space,
- 22 and Technology of the House of Representatives and the
- 23 Committee on Commerce, Science, and Transportation of
- 24 the Senate on the status of laws and treaties in the United
- 25 States and internationally that affect the ability of the

- 1 United States to commercially exploit space. Such report
- 2 shall include recommendations for any changes to such
- 3 laws or treaties that may be desirable.

4 SEC. 504. OFFICE OF SPACE COMMERCE.

- 5 (a) Establishment.—There is established within
- 6 the Department of Commerce an Office of Space Com-
- 7 merce.
- 8 (b) Functions.—The Office of Space Commerce
- 9 shall be the principal unit for the coordination of space-
- 10 related issues, programs, and initiatives within the De-
- 11 partment of Commerce. The Office's primary responsibil-
- 12 ities shall include—
- 13 (1) promoting private sector investment in
- space activities by collecting, analyzing, and dissemi-
- nating information on space markets, and conduct-
- ing workshops and seminars to increase awareness
- of commercial space opportunities;
- 18 (2) assisting commercial space companies in
- their efforts to do business with the United States
- 20 Government, and acting as an industry advocate
- 21 within the executive branch to ensure that the Fed-
- 22 eral Government meets its space-related require-
- 23 ment, to the fullest extent feasible, with commer-
- cially available space goods and services;

- 1 (3) ensuring that the United States Govern-2 ment does not compete with the private sector in the 3 provision of space hardware and services otherwise 4 available from the private sector;
 - (4) promoting the export of space-related goods and services:
 - (5) representing the Department of Commerce in the development of United States policies and in negotiations with foreign countries to ensure free and fair trade internationally in the area of space commerce;
 - (6) seeking the removal of legal, policy, and institutional impediments to space commerce; and
 - (7) licensing private sector parties to operate private remote sensing space systems and supporting the private sector's role in the commercial development of Landsat remote sensing data distribution.

18 SEC. 505. SPACE-RELATED RESEARCH.

19 (a) REQUIRED REPORTS.—Each Federal agency or 20 department covered by this section shall, within 1 year 21 after the appropriation of the amount that brings the 22 agency or department under the coverage of this section, 23 submit a report to Congress containing a plan for activi-24 ties to support space-related research appropriate to the 25 mission of such agency or department. Once every 2 years

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- 1 after the submission of such report, the agency or depart-
- 2 ment shall report to Congress on progress made in imple-
- 3 menting such plan, together with suggestions for any pol-
- 4 icy or legislative changes necessary to enhance the agen-
- 5 cy's or department's ability to implement that plan.
- 6 (b) COVERAGE.—A Federal agency or department
- 7 shall be covered by this section if it has an annual research
- 8 and development budget, for a fiscal year ending after the
- 9 date of enactment of this Act, greater than \$100,000,000.
- 10 SEC. 506. COMMERCIAL ADVERTISING.
- To the extent that safety is not compromised, the
- 12 United States shall accommodate commercial advertis-
- 13 ing—
- 14 (1) by its contractors or their assigns providing
- space transportation vehicles, space infrastructure,
- payloads, or space launch or launch support facili-
- 17 ties; or
- 18 (2) by persons who are engaged in activities
- which reuse or recycle space transportation vehicles,
- space infrastructure, payloads, or space launch or
- 21 launch support facilities.
- 22 SEC. 507. PURCHASE OF SPACE SCIENCE DATA.
- 23 (a) In General.—To the maximum extent possible,
- 24 the National Aeronautics and Space Administration shall
- 25 purchase from the private sector space science data. Ex-

- 1 amples of such data include scientific data concerning the
- 2 elemental and mineralogical resources of the moon and the
- 3 planets, Earth environmental data obtained through re-
- 4 mote sensing observations, and solar storm monitoring.
- 5 (b) Competitive Bidding.—(1) Contracts for the
- 6 purchase of space science data shall be awarded in a proc-
- 7 ess of full, fair, and open competitive bidding among
- 8 United States persons.
- 9 (2) Submission of cost data either for the purposes
- 10 of supporting the bid or for the fulfillment of the contract
- 11 shall not be required of bidders.
- 12 (3) Conformance with military specifications
- 13 (Milspec) or National Aeronautics and Space Administra-
- 14 tion specification systems with respect to the design, con-
- 15 struction, or operation of equipment used in obtaining
- 16 space science data for the Federal Government shall not
- 17 be a requirement for a commercial provider bidding to pro-
- 18 vide such services.
- 19 (4) Contracts under this section shall not provide for
- 20 the Federal Government to obtain ownership of data not
- 21 specifically sought by the Federal Government.
- 22 SEC. 508. PROCUREMENT.
- 23 (a) PROCUREMENT DEMONSTRATION PROGRAM.—
- 24 (1) IN GENERAL.—The Administrator shall es-
- 25 tablish within the Office of Advanced Concepts and

- Technology a program of expedited technology procurement for the purpose of demonstrating how innovative technology concepts can rapidly be brought to bear upon space missions of the National Aeronautics and Space Administration.
 - (2) PROCEDURES AND EVALUATION.—The Administrator shall establish procedures for actively seeking from nongovernment persons innovative technology concepts relating to the provision of space hardware, technology, or services to the National Aeronautics and Space Administration, and for the evaluation of such concepts by the National Aeronautics and Space Administration's Advisory Council against mission requirements.
 - (3) REQUIREMENT.—At least 10 percent of amounts authorized to be appropriated for Commercial Programs, Research and Development, for each fiscal year shall be used for innovative technology procurements that are determined under paragraph (2) to meet mission requirements.
 - (4) Special authority.—Notwithstanding any other provision of Federal law or regulation, in order to carry out this subsection the Administrator shall recruit and hire for limited term appointments persons from the nongovernmental sector with spe-

1	cial expertise and experience related to the innova-
2	tive technology concepts with respect to which pro-
3	curements are made under this subsection. Further,
4	in carrying out this subsection the Administrator
5	may waive—
6	(A) Federal Acquisition Regulations;
7	(B) Military Specifications; and
8	(C) cost data requirements.
9	(b) Report.—The Office of Space Commerce shall,
10	within 6 months after the date of enactment of this Act,
11	submit a report to the President and the Congress con-
12	taining recommendations for procuring space infrastruc-
13	ture, space launch and launch support facilities, and pay-
14	loads using proof of concept methods and unsolicited pro-
15	posals. In preparing such report, the Office of Space Com-
16	merce shall consult with appropriate persons in the private
17	sector.
18	SEC. 509. LAND REMOTE SENSING POLICY ACT OF 1992
19	AMENDMENTS.
20	Section 105(a) of the Land Remote Sensing Policy
21	Act of 1992 is amended—
22	(1) by striking paragraphs (1), (3), and (4);
23	(2) by redesignating paragraphs (2), (5), and
24	(6) as paragraphs (3), (4), and (7), respectively;

- 1 (3) by inserting before paragraph (3), as so redesignated, the following new paragraphs:
- "(1) define the roles and responsibilities of various public and private sector entities that would be involved in the acquisition, processing, distribution, and archiving of Landsat 7 data and in the operations of the Landsat 7 spacecraft;
 - "(2) ensure that unenhanced data shall be provided to the United States Government and its affiliated users at the cost of fulfilling user requests, and that such data may be reproduced and disseminated to other Federal agencies and affiliated users, on the condition that such unenhanced data is used solely for noncommercial purposes;";
 - (4) in paragraph (4), as so redesignated by paragraph (2) of this section, by striking "and" at the end; and
 - (5) by inserting after such paragraph (4) the following new paragraphs:
 - "(5) ensure that instructional data sets, selected from the Landsat data archives, shall be made available to educational institutions exclusively for noncommercial, educational purposes at the cost of fulfilling user requests;

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1	"(6) ensure that the proposed data distribution
2	system contributes to the goal of the commercializa-
3	tion of land remote sensing; and".
4	SEC. 510. LAND REMOTE SENSING FOR AGRICULTURAL
5	MANAGEMENT.
6	(a) FINDINGS.—The Congress finds that—
7	(1) the use of land remote sensing data is po-
8	tentially a valuable resource to the agricultural com-
9	munity;
10	(2) land remote sensing data can inform the ag-
11	ricultural community as to the condition of crops
12	and the land which sustains those crops;
13	(3) land remote sensing data can be useful for
14	farmers engaged in prescription farming;
15	(4) land remote sensing data on agricultural
16	conditions can be valuable, when received on a time-
17	ly basis; and
18	(5) the National Aeronautics and Space Admin-
19	istration, using the expertise of the Earth Observa-
20	tions Commercialization Applications Program, and
21	the Department of Agriculture should work in tan-
22	dem to aid farmers to obtain data which would be
23	conducive to sound agricultural management and
24	greater crop yields.

- 1 (b) Definitions.—For the purposes of this sec-2 tion—
- 3 (1) the term "Administrator" means the Ad-4 ministrator of the National Aeronautics and Space 5 Administration;
 - (2) the term "prescription farming" means a method by which farmers can regulate the application rates of pesticides, nutrients, and water, among other inputs, to farmlands in the exact amount necessary to maximize crop yield, without harming the environment; and
- 12 (3) the term "data voucher" means a grant to 13 enable farmers to purchase land remote sensing in-14 formation from commercial entities.
- 15 (c) Data Vouchers.—The Secretary of Agriculture 16 and the Administrator shall jointly develop a mechanism 17 to provide farmers with data vouchers. Data vouchers 18 shall be distributed to farmers through the Agricultural 19 Extension Service, which shall contract with commercial 20 entities to provide farmers engaged in prescription farm-21 ing with timely data on crop conditions, fertilization and
- irrigation needs, pest infiltration, and soil conditions.
 (d) TRAINING.—The Secretary of Agriculture and the
- 24 Administrator shall jointly establish a program to train

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- 1 farmers in the use and interpretation of land remote sens-
- 2 ing data for prescription farming.
- 3 (e) AUTHORIZATION.—Funds necessary for carrying
- 4 out this section shall be derived from funds otherwise au-
- 5 thorized for the Agricultural Extension Service.
- 6 (f) Sunset.—The provisions of this section shall ex-
- 7 pire 5 years after the date of enactment of this Act.
- 8 SEC. 511. SUNSET.
- 9 Sections 102(b), 501, 502, 503, and 505 shall expire
- 10 15 years after the date of enactment of this Act.

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HR 2731 IH——2

HR 2731 IH——3

HR 2731 IH——4

HR 2731 IH——5