

103D CONGRESS  
1ST SESSION

# H. R. 1280

To revise the Occupational Safety and Health Act of 1970.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 10, 1993

Mr. FORD of Michigan (for himself, Mr. CLAY, Mr. MILLER of California, Mr. MURPHY, Mr. KILDEE, Mr. MARTINEZ, Mr. OWENS, Mr. SAWYER, Mr. PAYNE of New Jersey, Mrs. UNSOELD, Mrs. MINK, Mr. ANDREWS of New Jersey, Mr. ENGEL, Mr. BECERRA, Mr. GENE GREEN of Texas, Mr. STRICKLAND, Mr. DE LUGO, and Mr. FALCONE) introduced the following bill; which was referred jointly to the Committees on Education and Labor and House Administration

JULY 22, 1993

Additional Sponsors: Mr. DINGELL, Mr. MCCLOSKEY, Mr. BORSKI, Mr. SANDERS, Mr. BERMAN, Mr. STOKES, Mr. ACKERMAN, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. DELLUMS, Mr. MEEHAN, Mr. OLVER, Mr. FOGLIETTA, Ms. WOOLSEY, Mr. PASTOR, Mr. HASTINGS, Mr. NADLER, Ms. PELOSI, Mr. VISCLOSKEY, Mr. FILNER, Mr. STUPAK, Mr. RANGEL, Mr. LANTOS, Mr. SABO, Mrs. MALONEY, Mr. BLACKWELL, Mr. BONIOR, Mr. TORRES, Mr. NEAL of Massachusetts, Mr. MINETA, Mr. BROWN of California, Ms. KAPTUR, Mr. RAHALL, Mr. GONZALEZ, Mr. GUTIERREZ, Mr. FRANK of Massachusetts, Mr. COLEMAN, Mr. MOAKLEY, Mr. EDWARDS of California, Mr. STARK, Mr. BARLOW, Mr. WILSON, Mr. KENNEDY, Mr. LAFALCE, Mr. VENTO, Mr. DIXON, Mr. EVANS, Ms. VELÁZQUEZ, Mr. YATES, Mrs. SCHROEDER, Mr. HOCHBRUECKNER, Mr. McDERMOTT, Mr. HINCHEY, Mr. SERRANO, Mr. DEUTSCH, Mr. MFUME, Mrs. COLLINS of Illinois, Miss COLLINS of Michigan, Mr. WYNN, Mr. REYNOLDS, Mr. HALL of Ohio, Mr. TOWNS, Ms. ROYBAL-ALLARD, Mr. FLAKE, Mr. STUDDS, Mr. BILBRAY, Ms. NORTON, and Ms. SLAUGHTER

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## A BILL

To revise the Occupational Safety and Health Act of 1970.

1 *Be it enacted by the Senate and House of Representa-*  
 2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; REFERENCE; TABLE OF CON-**  
 4 **TENTS.**

5 (a) SHORT TITLE.—This Act may be cited as the  
 6 “Comprehensive Occupational Safety and Health Reform  
 7 Act”.

8 (b) REFERENCE.—Except as otherwise specifically  
 9 provided, whenever in this Act an amendment or repeal  
 10 is expressed in terms of an amendment to, or repeal of,  
 11 a section or other provision, the reference shall be consid-  
 12 ered to be made to a section or other provision of the Oc-  
 13 cupational Safety and Health Act of 1970 (29 U.S.C. 651  
 14 et seq.).

15 (c) TABLE OF CONTENTS.—The table of contents is  
 16 as follows:

- Sec. 1. Short title; reference; table of contents.
- Sec. 2. Findings.

TITLE I—SAFETY AND HEALTH PROGRAMS

- Sec. 101. Safety and health programs.

TITLE II—SAFETY AND HEALTH COMMITTEES AND EMPLOYEE  
SAFETY AND HEALTH REPRESENTATIVES

- Sec. 201. Safety and health committees and employee safety and health rep-  
representatives.

TITLE III—COVERAGE

- Sec. 301. Extension of coverage to public employees.
- Sec. 302. Congressional coverage.
- Sec. 303. Application of OSHA to DOE nuclear facilities.
- Sec. 304. Extension of employer duties to all employees working at a place of  
employment.

TITLE IV—OCCUPATIONAL SAFETY AND HEALTH STANDARDS

- Sec. 401. Time frames for setting standards.
- Sec. 402. Occupational safety and health standard.
- Sec. 403. Recording of adverse medical condition.
- Sec. 404. Public disclosure of all communications on standards.
- Sec. 405. Revision of permissible exposure limits.
- Sec. 406. Exposure monitoring and health surveillance.
- Sec. 407. Standard on ergonomic hazards.
- Sec. 408. Emergency temporary standard.
- Sec. 409. Air contaminants.

#### TITLE V—ENFORCEMENT

- Sec. 501. No loss of employee pay for inspections.
- Sec. 502. Time frame for response to complaints.
- Sec. 503. Complaints.
- Sec. 504. Mandatory special emphasis.
- Sec. 505. Investigations of deaths and serious incidents.
- Sec. 506. Abatement of serious hazards during employer contests to a citation.
- Sec. 507. Right to contest citations and penalties.
- Sec. 508. Right of employee representatives to participate in other proceedings.
- Sec. 509. Objections to modification of citations.
- Sec. 510. Imminent danger inspections.
- Sec. 511. Citations and penalties for violations.
- Sec. 512. OSHA criminal penalties.
- Sec. 513. Commission members' terms.
- Sec. 514. Inspections.
- Sec. 515. Employee accountability.
- Sec. 516. Serious penalty.

#### TITLE VI—PROTECTION OF EMPLOYEES FROM DISCRIMINATION

- Sec. 601. Antidiscrimination provisions.
- Sec. 602. Posting of employee rights.

#### TITLE VII—TECHNICAL ASSISTANCE AND TRAINING

- Sec. 701. Technical assistance to employers and employees.

#### TITLE VIII—RECORDKEEPING AND REPORTING

- Sec. 801. Data collected by Secretary.
- Sec. 802. Employee reported illnesses.
- Sec. 803. Employee access.

#### TITLE IX—NIOSH

- Sec. 901. Hazard evaluation reports.
- Sec. 902. Safety research.
- Sec. 903. Contractor rights.
- Sec. 904. National surveillance program.
- Sec. 905. Establishment of NIOSH as a separate agency within Public Health Service.
- Sec. 906. Conforming amendments changing references from HEW to HHS.
- Sec. 907. NIOSH Training.

#### TITLE X—STATE PLANS

- Sec. 1001. State plan committees and programs.

- Sec. 1002. Access to information; employee rights.
- Sec. 1003. Application of Federal standards.
- Sec. 1004. Complaints against a State plan.
- Sec. 1005. Action against State plan.
- Sec. 1006. State plan conforming amendments.
- Sec. 1007. Validity of State laws.

TITLE XI—VICTIM'S RIGHTS

- Sec. 1101. Victim's rights.

TITLE XII—CONSTRUCTION SAFETY

- Sec. 1201. Definitions.
- Sec. 1202. Office of Construction Safety, Health, and Education.
- Sec. 1203. Construction safety and health plans and programs.
- Sec. 1204. Inspections, investigations, reporting, and recordkeeping.
- Sec. 1205. Advisory Committee on Construction Safety and Health.
- Sec. 1206. State construction safety and health plans.
- Sec. 1207. Construction Safety and Health Academy.
- Sec. 1208. Enforcement.
- Sec. 1209. Reports to Congress.
- Sec. 1210. Federal construction contracts.
- Sec. 1211. Relationship to existing law and regulations.
- Sec. 1212. Timetable for regulations.

TITLE XIII—WORKER'S COMPENSATION STUDY

- Sec. 1301. Commission.

TITLE XIV—ADMINISTRATION

- Sec. 1401. Administration.

TITLE XV—EFFECTIVE DATE

- Sec. 1501. Effective date.

1 **SEC. 2. FINDINGS.**

2 Congress finds that—

3 (1) during the past two decades progress has  
4 been made in reducing workplace deaths, injuries,  
5 and exposure to toxic substances through efforts of  
6 Federal agencies, States, employers, employees, and  
7 employee representatives;

8 (2) despite the progress described in paragraph  
9 (1), work-related injuries, illnesses, and deaths con-

1       tinue to occur at rates that are unacceptable and  
2       that impose a substantial burden upon employers,  
3       employees, and the Nation in terms of lost produc-  
4       tion, wage loss, medical expenses, compensation pay-  
5       ments, and disability;

6               (3) employers and employees are not suffi-  
7       ciently involved in working together in joint efforts  
8       to identify and correct occupational safety and  
9       health hazards;

10              (4) employers and employees require better  
11       training to identify safety and health problems;

12              (5) mandatory regulation is necessary to pro-  
13       tect employees from health and safety hazards but  
14       Federal agency standard setting has not kept pace  
15       with knowledge about such hazards;

16              (6) enforcement of occupational safety and  
17       health standards has not been adequate to bring  
18       about timely abatement of hazardous conditions or  
19       to deter violations of occupational safety and health  
20       standards.

21              (7) millions of employees exposed to serious oc-  
22       cupational safety and health hazards are excluded  
23       from full coverage under the Occupational Safety  
24       and Health Act of 1970; and

1           (8) the lack of accurate data and information  
2           on work-related deaths, injuries, and illnesses has  
3           impeded efforts to prevent such deaths, injuries, and  
4           illnesses.

5           **TITLE I—SAFETY AND HEALTH**  
6           **PROGRAMS**

7           **SEC. 101. SAFETY AND HEALTH PROGRAMS.**

8           (a) IN GENERAL.—Section 27 (29 U.S.C. 676) is  
9           amended to read as follows:

10          **“SEC. 27. SAFETY AND HEALTH PROGRAMS.**

11          “(a) IN GENERAL.—

12                 “(1) PURPOSE.—Each employer shall establish  
13                 and carry out in accordance with this section a safe-  
14                 ty and health program to reduce or eliminate haz-  
15                 ards and to prevent injuries and illnesses to employ-  
16                 ees.

17                 “(2) MODIFICATIONS TO SAFETY AND HEALTH  
18                 PROGRAMS.—The Secretary may, by regulations is-  
19                 sued under subsection (c)(1), modify the require-  
20                 ments of this section on classes of employers where  
21                 the Secretary determines that in light of the nature  
22                 of the risks faced by the employers’ employees, such  
23                 a modification would not adversely affect employee  
24                 safety and health.

1           “(3) WORKSITE DEFINITION.—As used in this  
2 section and section 28, the term ‘worksite’ means a  
3 single physical location where business is conducted  
4 or operations are performed by employees of an em-  
5 ployer.

6           “(b) REQUIREMENTS.—Each employer covered by  
7 this section shall establish and carry out a written safety  
8 and health program that includes—

9           “(1) methods and procedures for identifying,  
10 evaluating, and documenting safety and health haz-  
11 ards, including investigating and recording work-re-  
12 lated illnesses, injuries, and deaths;

13           “(2) methods and procedures for correcting the  
14 safety and health hazards identified under para-  
15 graph (1);

16           “(3) methods and procedures for providing  
17 emergency response first-aid and other occupational  
18 health services;

19           “(4) methods and procedures for employee par-  
20 ticipation in the implementation of the employer’s  
21 safety and health program, including participation  
22 through a safety and health committee established  
23 under section 28, where applicable;

24           “(5) methods and procedures for providing  
25 safety and health training and education to employ-

1       ees and to members of a safety and health commit-  
2       tee established under section 28;

3           “(6) the designation of representatives of the  
4       employer who have the qualifications and respon-  
5       sibility to identify safety and health hazards and the  
6       authority to initiate corrective action where appro-  
7       priate;

8           “(7) in the case of a worksite where employees  
9       of two or more employers work, procedures for each  
10      employer to protect employees at the worksite from  
11      hazards under the employer’s control, including pro-  
12      cedures to provide information on safety and health  
13      hazards to other employers and employees at the  
14      worksite; and

15          “(8) such other provisions as the Secretary re-  
16      quires to effectuate the purposes of this Act.

17      “(c) REGULATIONS ON EMPLOYER SAFETY AND  
18      HEALTH PROGRAMS.—

19          “(1) IN GENERAL.—The Secretary shall within  
20      one year of the effective date of the Comprehensive  
21      Occupational Safety and Health Reform Act issue  
22      final regulations on employer safety and health pro-  
23      grams required by subsection (a) which shall take ef-  
24      fect no later than 18 months after such effective  
25      date.

1           “(2) REGULATIONS ON TRAINING AND EDU-  
2           CATION.—The regulations of the Secretary under  
3           paragraph (1) respecting an employer’s safety and  
4           health program shall—

5                   “(A)(i) provide for training and education  
6                   of employees at the time of employment, in a  
7                   manner that is readily understood by such em-  
8                   ployees, concerning safety and health hazards,  
9                   control measures, and the employer’s safety and  
10                  health program;

11                   “(ii) provide for the dissemination of infor-  
12                   mation to employees at the time of employment,  
13                   in a manner that is readily understood by such  
14                   employees, regarding employee rights and appli-  
15                   cable laws and regulations; and

16                   “(iii) provide for training and education of  
17                   employees who are selected to be safety and  
18                   health committee members, at the time of their  
19                   selection, to enable such employees to carry out  
20                   the activities of the committee under section 28;  
21                   and

22                   “(B) require that refresher training be  
23                   provided on at least an annual basis and that  
24                   additional training be provided to employees  
25                   and to safety and health committee members

1           when there are changes in conditions or oper-  
2           ations that may expose employees to new or dif-  
3           ferent safety or health hazards or when there  
4           are changes in safety and health regulations or  
5           standards under this Act that apply to the em-  
6           ployer.

7           “(3) COORDINATION OF PROGRAMS.—The regu-  
8           lations of the Secretary under paragraph (1) shall  
9           provide that any specific program or training re-  
10          quirements imposed by regulations issued under sec-  
11          tion 6 may be combined or coordinated with an em-  
12          ployer’s safety and health program.

13          “(4) NO LOSS OF PAY.—The time during which  
14          employees are participating in training and edu-  
15          cation provided in accordance with the regulations of  
16          the Secretary shall be considered hours worked for  
17          purposes of wages, benefits, and other terms and  
18          conditions of employment. The training and edu-  
19          cation shall be provided by an employer at no cost  
20          to the employer’s employees.”.

1 **TITLE II—SAFETY AND HEALTH**  
2 **COMMITTEES AND EMPLOYEE**  
3 **SAFETY AND HEALTH REP-**  
4 **RESENTATIVES**

5 **SEC. 201. SAFETY AND HEALTH COMMITTEES AND EM-**  
6 **PLOYEE SAFETY AND HEALTH REPRESENTA-**  
7 **TIVES.**

8 (a) IN GENERAL.—Section 28 is amended to read as  
9 follows:

10 **“SEC. 28. SAFETY AND HEALTH COMMITTEES AND EM-**  
11 **PLOYEE SAFETY AND HEALTH REPRESENTA-**  
12 **TIVES.**

13 “(a) PURPOSE.—The purpose of this section is to  
14 bring employees and employers together in a  
15 nonadversarial, cooperative effort to promote safety and  
16 health in each worksite. A safety and health committee  
17 established under subsection (b) assists the employer and  
18 makes recommendations regarding methods of addressing  
19 safety and health hazards.

20 “(b) SAFETY AND HEALTH COMMITTEE ESTABLISH-  
21 MENT.—Each employer of 11 or more employees shall es-  
22 tablish a safety and health committee at each worksite of  
23 the employer except as provided in subsections (e) and (g)  
24 (hereinafter in this section referred to as the ‘safety and  
25 health committee’). For purposes of this section, the term

1 'employee' means an employee who is employed by an em-  
2 ployer an average of 20 or more hours per week.

3 "(c) COMMITTEE RIGHTS.—

4 "(1) IN GENERAL.—Each safety and health  
5 committee shall have the right, within reasonable  
6 limits and in a reasonable manner, to—

7 "(A) review any safety and health program  
8 established under section 27;

9 "(B) review incidents resulting in work-re-  
10 lated deaths, injuries, and illnesses and com-  
11 plaints regarding safety or health hazards by  
12 employees or safety and health committee mem-  
13 bers;

14 "(C) review, upon request to the employer  
15 by any safety and health committee member,  
16 the employer's work injury and illness records,  
17 other than personally identifiable medical infor-  
18 mation, and other reports or documents relating  
19 to occupational safety and health;

20 "(D) conduct inspections of the worksite at  
21 least once every 3 months and in response to  
22 complaints regarding safety or health hazards  
23 by employees or safety and health committee  
24 members;

1           “(E) conduct interviews with employees in  
2 conjunction with inspections of the worksite;

3           “(F) conduct meetings at least once every  
4 3 months and maintain written minutes of such  
5 meetings;

6           “(G) observe the measurement of employee  
7 exposure to toxic materials and harmful phys-  
8 ical agents;

9           “(H) establish procedures for exercising  
10 the rights of the safety and health committee;  
11 and

12           “(I) make, and receive a response from the  
13 employer to—

14           “(i) recommendations on behalf of the  
15 safety and health committee (including the  
16 separate views of any member of the com-  
17 mittee), or

18           “(ii) recommendations on behalf of  
19 the employer or employee representatives  
20 on such safety and health committee,  
21 to the employer for improvements in the em-  
22 ployer’s safety and health program and for the  
23 correction of hazards to employee safety or  
24 health.

1 Recommendations under subparagraph (I) shall be  
2 advisory only and the employer shall retain full au-  
3 thority to manage the worksite.

4 “(2) TIME FOR SAFETY AND HEALTH COMMIT-  
5 TEE ACTIVITIES.—The employer shall permit mem-  
6 bers of the safety and health committee to take such  
7 time from work as is reasonably necessary to exer-  
8 cise the rights of the committee, without suffering  
9 any loss of wages, benefits, and other terms and  
10 conditions of employment for time spent on duties of  
11 the committee.

12 “(d) SAFETY AND HEALTH COMMITTEE.—

13 “(1) MEMBERSHIP.—Each safety and health  
14 committee shall consist of the employee safety and  
15 health representatives selected or appointed under  
16 paragraph (3) and up to an equal number of em-  
17 ployer representatives.

18 “(2) EMPLOYEE SAFETY AND HEALTH REP-  
19 RESENTATIVES.—The safety and health committee  
20 shall include—

21 “(A) 1 employee safety and health rep-  
22 resentative at each worksite where the average  
23 number of nonmanagerial employees of the em-  
24 ployer during the year ending January 1 was  
25 more than 10, but less than 50;

1           “(B) 2 representatives where the number  
2 of employees is at least 50 but less than 100;  
3 and

4           “(C) an additional employee safety and  
5 health representative for each additional 100  
6 such employees, up to a maximum of 6 em-  
7 ployee safety and health representatives.

8           “(3) SELECTION.—The employer’s nonmana-  
9 gerial employees shall select employee safety and  
10 health representatives by and from among them-  
11 selves as follows:

12           “(A) Where none of the employer’s employ-  
13 ees at a worksite are represented by an exclu-  
14 sive bargaining representative, the employees  
15 shall select employee safety and health rep-  
16 resentatives.

17           “(B) Where the employer’s employees are  
18 represented by a single exclusive bargaining  
19 representative, the bargaining representative  
20 shall designate the employee safety and health  
21 representatives.

22           “(C) Where the employer’s employees are  
23 represented by more than one exclusive rep-  
24 resentative or where some but not all of the em-  
25 ployees are represented by an exclusive rep-

1           representative, each bargaining unit of represented  
2           employees (and any residual group of unrepresented  
3           employees) shall have a proportionate  
4           number of employee safety and health representatives  
5           based on the number of employees  
6           in each bargaining unit or group, except that  
7           each such unit or group of 11 or more employees  
8           shall have at least one representative. The  
9           selection process shall be conducted in accordance  
10          with subparagraph (A) or (B), as applicable.  
11          ble.

12           “(4) Each employee’s right to seek to be an employee  
13          safety and health representative and to otherwise  
14          participate in the selection process without  
15          being subject to penalties, discipline, employer interference,  
16          or reprisal of any kind shall be protected.

17          “(e) REGULATIONS.—The Secretary shall, within 1  
18          year of the effective date of the Comprehensive Occupational  
19          Safety and Health Reform Act, issue regulations on  
20          safety and health committees. Such regulations shall be  
21          effective within 18 months of the effective date. Such regulations  
22          shall include provisions on—

23                 “(1) the functioning of committees, including  
24          the selection of employee safety and health rep-

1       representatives, the terms of employee safety and health  
2       representatives, and maintenance of records; and

3               “(2) the functioning of committees, the method  
4       of selection, and the number of employee safety and  
5       health representatives—

6               “(A) where an employer’s employees do not  
7       primarily report to or work at a fixed location;

8               “(B) with regard to worksites with less  
9       than 11 employees of a covered employer; and

10              “(C) where employees of more than 1 em-  
11       ployer are employed.

12       “(f) ADDITIONAL RIGHTS.—The rights and remedies  
13       provided to employees and employee safety and health rep-  
14       resentatives by this section are in addition to, and not in  
15       lieu of, any other rights and remedies provided by con-  
16       tract, by other provisions of this Act, or by other applica-  
17       ble law, and are not intended to alter or affect such rights  
18       and remedies.

19       “(g) ALTERNATIVE MECHANISMS FOR EMPLOYEE  
20       PARTICIPATION.—Upon application of the employer, the  
21       Secretary may approve the establishment of a mechanism  
22       for employee participation in safety and health decision  
23       making which differs in form from the safety and health  
24       committee if the alternative ensures that employees may  
25       meaningfully participate in safety and health activities at

1 the worksite. An application to establish an alternative  
2 mechanism for employee participation may not be ap-  
3 proved by the Secretary unless—

4           “(1) the mechanism for employee participation  
5 provides for the free and fair selection of employee  
6 participants by and from among the employer’s  
7 nonmanagerial employees in a manner that ensures  
8 that employees will not be subject to penalties, dis-  
9 cipline, employer interference, or reprisals of any  
10 kind;

11           “(2) the mechanism for employee participation  
12 ensures that the rights under subsection (c) may be  
13 exercised by the employee participants; and

14           “(3) the mechanism for employee participation  
15 contains such other provisions as the Secretary may  
16 require.

17 The Secretary shall not approve an application unless the  
18 employer’s nonmanagerial employees have received notice  
19 and have been provided at least 60 days in which to com-  
20 ment on the application.

21           “(h) A safety and health committee established under  
22 and operating in conformity with section 28 shall not con-  
23 stitute a labor organization within the meaning of section  
24 2(5) of the National Labor Relations Act or a representa-

1 tive within the meaning of section 1, sixth, of the Railway  
2 Labor Act.”.

3 (b) EMPLOYEE PARTICIPATION IN INSPECTIONS.—  
4 Section 8(e) (29 U.S.C 657(e)) is amended to read as fol-  
5 lows:

6 “(e) Subject to regulations issued by the Secretary,  
7 a representative of the employer and a designee of the em-  
8 ployee safety and health representatives shall be given an  
9 opportunity to accompany the Secretary or the Secretary’s  
10 authorized representative during the physical inspection of  
11 any workplace under subsection (a) for the purpose of aid-  
12 ing such inspection. Where no employee safety and health  
13 representatives have been selected, a representative au-  
14 thorized by an employer’s employees shall be given an op-  
15 portunity to accompany the Secretary in lieu of the des-  
16 ignee of the employee safety and health representative.  
17 Where there is no authorized employee representative, the  
18 Secretary or the Secretary’s authorized representative  
19 shall consult with a reasonable number of employees con-  
20 cerning matters of health and safety in the workplace.”.

## 21 **TITLE III—COVERAGE**

### 22 **SEC. 301. EXTENSION OF COVERAGE TO PUBLIC EMPLOY-** 23 **EES.**

24 Section 3(5) (29 U.S.C. 652(5)) is amended by insert-  
25 ing “, including any State or political subdivision of a

1 State” after “who has employees” and by striking out “or  
2 any State or political subdivision of a State”.

3 **SEC. 302. CONGRESSIONAL COVERAGE.**

4 (a) HOUSE ACTIONS.—The Committee on House Ad-  
5 ministration of the House of Representatives shall estab-  
6 lish and maintain an effective and comprehensive occupa-  
7 tional safety and health program to protect the health and  
8 safety of congressional employees (as defined in section  
9 2107 of title 5, United States Code, but not including an  
10 employee who is paid by the Secretary of the Senate). The  
11 program shall provide—

12 (1) for compliance with section 5(a)(1) of the  
13 Occupational Safety and Health Act of 1970 (re-  
14 ferred to in this subsection as the “Act”), the occu-  
15 pational health and safety standards issued under  
16 section 6 of the Act, and the regulations issued  
17 under section 8 of the Act;

18 (2) for the development of written health and  
19 safety programs consistent with section 27 of the  
20 Act and the establishment of joint health and safety  
21 committees consistent with section 28 of the Act;  
22 and

23 (3) for the establishment of an effective en-  
24 forcement mechanism to ensure compliance with the

1 requirements of the health and safety programs de-  
2 veloped under this section.

3 (4) for the Fair Employment Practices Board  
4 of the House of Representatives to establish proce-  
5 dures (consistent with the procedures under section  
6 11(c) of the Occupational Safety and Health Act of  
7 1970) for discrimination cases brought under the  
8 program.

9 Under the program, if a willful violation of a standard is-  
10 sued under section 6 results in the death or serious bodily  
11 injury of an employee, such violation may be referred to  
12 the Attorney General for prosecution.

13 (b) COMMITTEE ON HOUSE ADMINISTRATION.—In  
14 connection with the program established under subsection  
15 (a), the Committee on House Administration of the House  
16 of Representatives shall—

17 (1) acquire, maintain, and require the use of  
18 engineering controls, work practice controls, safety  
19 equipment, personal protective equipment, and other  
20 devices reasonably necessary to protect employees;  
21 and

22 (2) employ, as appropriate, individuals qualified  
23 by education and experience to identify occupational  
24 safety and health hazards and to recommend correc-  
25 tive actions.

1 (c) RULEMAKING.—The provisions of this section are  
2 enacted by the House of Representatives as an exercise  
3 of the rulemaking power of the House of Representatives  
4 with full recognition of the right of the House to change  
5 its rules in the same manner and to the same extent as  
6 in the case of any other rule of the House.

7 **SEC. 303. APPLICATION OF OSHA TO DOE NUCLEAR FACILI-**  
8 **TIES.**

9 Paragraph (3) of section 4(b) (29 U.S.C. 653(b)(6))  
10 is amended to read as follows:

11 “(3) Notwithstanding paragraph (1) of this sub-  
12 section, this Act shall apply with respect to employment  
13 performed in the Federal nuclear facilities under the con-  
14 trol or jurisdiction of the Department of Energy.”.

15 **SEC. 304. EXTENSION OF EMPLOYER DUTIES TO ALL EM-**  
16 **PLOYEES WORKING AT A PLACE OF EMPLOY-**  
17 **MENT.**

18 Section 5(a)(1) (29 U.S.C. 654(a)(1)) is amended—

19 (1) by striking “each of his employees” and in-  
20 sserting “each employee”; and

21 (2) by striking “to his employees” and inserting  
22 “to employees at the place of employment”.

1 **TITLE IV—OCCUPATIONAL SAFE-**  
2 **TY AND HEALTH STANDARDS**

3 **SEC. 401. TIME FRAMES FOR SETTING STANDARDS.**

4 (a) RECOMMENDATIONS AND PETITIONS FOR STAND-  
5 ARDS.—Paragraph (2) of section 6(b) (29 U.S.C.  
6 655(b)(2)) is amended to read as follows:

7 “(2)(A) If the Secretary receives—

8 “(i) a recommendation of an advisory com-  
9 mittee, the Secretary of Health and Human  
10 Services, or the Administrator of the Environ-  
11 mental Protection Agency, or

12 “(ii) a petition from an interested person  
13 which petition sets forth with reasonable par-  
14 ticularity the facts which the person claims es-  
15 tablish that an occupational safety or health  
16 standard should be promulgated, modified or  
17 revoked,

18 the Secretary shall, within 90 days after receipt of  
19 the recommendation or petition, publish in the Fed-  
20 eral Register a response stating whether the Sec-  
21 retary intends to publish a proposed rule promulgat-  
22 ing, modifying or revoking such standard.

23 “(B) If the Secretary’s response states that the  
24 Secretary does not intend to publish a proposed rule,  
25 the Secretary shall set forth the reasons for that de-

1 cision. In all other cases, the Secretary shall, within  
2 12 months following the decision, publish in the  
3 Federal Register a proposed rule promulgating,  
4 modifying, or revoking the standard cited in the pe-  
5 tition or recommendation.”.

6 (b) PROCEDURE FOR COMMENT AND HEARING.—  
7 Paragraph (3) of section 6(b) (29 U.S.C. 655(b)(3)) is  
8 amended—

9 (1) by designating the present language as sub-  
10 paragraph (B) and by striking out “under para-  
11 graph (2)”;

12 (2) by inserting at the beginning the following:

13 “(3)(A) When information developed by the  
14 Secretary or submitted to the Secretary indicates  
15 that a rule should be proposed promulgating, modi-  
16 fying, or revoking an occupational safety or health  
17 standard, the Secretary shall publish such a pro-  
18 posed rule in the Federal Register and shall afford  
19 interested persons a period of at least 30 days after  
20 publication to submit written data or comments.”.

21 (c) TIME FRAME FOR ISSUING RULES.—Section  
22 6(b)(4) (29 U.S.C. 655(b)(4)) is amended by striking  
23 “Within” and all that follows through “paragraph (3)”  
24 and inserting “Within 18 months following publication of  
25 a proposed rule under paragraph (2)(B)”.

1 (d) REVIEW OF SECRETARY'S FAILURE OR REFUSAL  
2 TO ISSUE RULES.—Section 6 (29 U.S.C. 655) is amended  
3 by adding at the end the following:

4 “(h)(1) Any person who may be adversely affected by  
5 a determination by the Secretary under subsection (b)(2)  
6 not to propose a rule promulgating, modifying, or revoking  
7 a standard may at any time prior to the sixtieth day after  
8 such determination is published in the Federal Register  
9 file a petition seeking review of such determination with  
10 the United States court of appeals for the circuit wherein  
11 such person resides or such person has a principal place  
12 of business. A copy of the petition shall be forthwith trans-  
13 mitted by the clerk of the court to the Secretary. The Sec-  
14 retary's determination shall be set aside if found to be ar-  
15 bitrary, capricious, an abuse of discretion, or otherwise not  
16 in accordance with law.

17 “(2) Any person who may be adversely affected by  
18 a failure of the Secretary to take any action required by  
19 this section within the time period prescribed therefor by  
20 this section may at any time after such period of time has  
21 elapsed file a petition for review stating that such action  
22 has been unlawfully withheld or unreasonably delayed.  
23 Such petition may be filed with the United States court  
24 of appeals for the circuit wherein such person resides or  
25 such person has a principal place of business. A copy of

1 the petition shall be forthwith transmitted by the clerk of  
2 the court to the Secretary. The reviewing court shall com-  
3 pel the Secretary to take any action that is found to have  
4 been unlawfully withheld or unreasonably delayed. The  
5 Secretary's desire to confer with, or to receive approval  
6 from any other Federal agency or Federal executive offi-  
7 cial, shall not justify the withholding or delaying of action  
8 by the Secretary, except where such consultation or solici-  
9 tation of approval is required by statute and has been pur-  
10 sued in a timely fashion.”.

11 (e) JUDICIAL REVIEW.—Section 6(f) (29 U.S.C.  
12 655(f)) is amended by adding at the end the following:  
13 “The procedures of this subsection shall be the exclusive  
14 means of challenging the validity of any occupational safe-  
15 ty and health standard and the validity of any such stand-  
16 ard may not be raised in an enforcement action under sec-  
17 tion 10 or 11.”.

18 **SEC. 402. OCCUPATIONAL SAFETY AND HEALTH STANDARD.**

19 Section 3(8) (29 U.S.C. 652(8)) is amended to read  
20 as follows:

21 “(8) The term ‘occupational safety and health  
22 standard’ means a standard which addresses a sig-  
23 nificant risk to the safety or health of employees by  
24 requiring conditions, or the adoption or use of one  
25 or more practices, means, methods, operations, or

1 processes that most adequately assure, to the extent  
2 feasible, safe and healthful employment and places  
3 of employment. For purposes of this paragraph, the  
4 term ‘significant risk’ means a risk from an occupa-  
5 tional safety or health hazard which may be reason-  
6 ably anticipated to cause material impairment of  
7 health or functional capacity to employees exposed  
8 to such safety or health hazard. A risk shall not be  
9 considered significant—

10 “(A) in the case of a toxic substance or  
11 harmful physical agent that may cause cancer,  
12 if the risk resulting from employee exposure to  
13 such substance or agent does not exceed one in  
14 a million (as determined by conservative risk  
15 assessment models), or

16 “(B) in the case of an occupational safety  
17 or health hazard other than a potential carcino-  
18 gen, if a condition, practice, or exposure is not  
19 reasonably anticipated to cause material impair-  
20 ment of health or functional capacity to employ-  
21 ees exposed to such hazard, taking into account  
22 an ample margin of safety.”.

23 **SEC. 403. RECORDING OF ADVERSE MEDICAL CONDITION.**

24 Section 6(b)(7) (29 U.S.C. 655(b)(7)) is amended by  
25 inserting after the third sentence the following: “The

1 standard shall also prescribe requirements for recording  
2 or reporting work-related adverse medical conditions de-  
3 termined as a result of medical examinations or tests con-  
4 ducted under the standard.”.

5 **SEC. 404. PUBLIC DISCLOSURE OF ALL COMMUNICATIONS**  
6 **ON STANDARDS.**

7 Section 6(b) (29 U.S.C. 655(b)) is amended by add-  
8 ing at the end the following:

9 “(9) The Secretary shall place all written com-  
10 ments and communications and a summary of all  
11 verbal communications with parties outside the De-  
12 partment of Labor (including communications with  
13 executive branch officials but not including commu-  
14 nications with the President) regarding the promul-  
15 gation, modification, or revocation of a standard  
16 under this section in the public record within 10  
17 working days of the receipt of such communica-  
18 tions.”.

19 **SEC. 405. REVISION OF PERMISSIBLE EXPOSURE LIMITS.**

20 Section 6 (29 U.S.C. 655) (as amended by section  
21 401(d)) is amended by adding at the end the following:

22 “(i) In addition to other health and safety standards  
23 promulgated under subsection (b), the Secretary shall, in  
24 cooperation with the Secretary of Health and Human  
25 Services, modify and establish exposure limits for toxic

1 materials and harmful physical agents on a regular basis  
2 in the following manner and in accordance with the re-  
3 quirements of subsection (b)(5):

4           “(1) The Secretary of Health and Human Serv-  
5 ices, acting through the National Institute for Occu-  
6 pational Safety and Health, shall regularly evaluate  
7 available scientific evidence, data, and information to  
8 determine if exposure limits for toxic materials and  
9 harmful physical agents promulgated under sub-  
10 sections (a) and (b) should be modified or if an ex-  
11 posure limit should be established to protect exposed  
12 employees from material impairment of health or  
13 functional capacity. Such evaluation shall include a  
14 review of the scientific literature, standards of pri-  
15 vate and professional organizations, national consen-  
16 sus standards, standards adopted by other countries,  
17 recommendations of State and Federal agencies, and  
18 consideration of whether such toxic materials and  
19 harmful physical agents pose a significant risk to  
20 employee health or safety.

21           “(2) At least every 3 years the Secretary of  
22 Health and Human Services, acting through the Na-  
23 tional Institute for Occupational Safety and Health,  
24 shall, on the basis of the evaluation under paragraph  
25 (1), develop and shall transmit to the Secretary rec-

1       ommendations identifying toxic materials and harm-  
2       ful physical agents, if any, for which exposure limits  
3       should be modified or established to protect employ-  
4       ees from material impairment of health or functional  
5       capacity. For each such material or agent, the rec-  
6       ommendation shall include a suggested permissible  
7       exposure limit, the basis for the suggested exposure  
8       limit, and, where available, information on feasible  
9       control measures.

10       “(3) Within 30 days of receipt of recommenda-  
11       tions under paragraph (2), the Secretary shall pub-  
12       lish the recommendations on exposure limits in the  
13       Federal Register and provide a period of 30 days for  
14       public comment. The Secretary shall evaluate the  
15       recommendations and public comments and, within  
16       6 months of the receipt of the recommendations, the  
17       Secretary shall publish a proposed rule to modify,  
18       maintain, or establish exposure limits for each toxic  
19       material and harmful physical agent for which the  
20       Secretary of Health and Human Services has rec-  
21       ommended that such limit should be modified or es-  
22       tablished. If a proposed exposure limit is not the  
23       same as the exposure limit recommended by the Sec-  
24       retary of Health and Human Services, the Secretary

1 shall explain why the recommended limit is not being  
2 proposed.

3 “(4) Within one year of the publication of the  
4 proposed exposure limits under paragraph (3), the  
5 Secretary shall issue a final standard, which stand-  
6 ard shall be subject to the requirements of sub-  
7 section (b)(5). If a final exposure limit is not the  
8 same as the exposure limits recommended by the  
9 Secretary of Health and Human Services, the Sec-  
10 retary shall explain why the recommended exposure  
11 limit is not being adopted.

12 “(5) In addition to the periodic review of per-  
13 missible exposure limits required by paragraph (1),  
14 the Secretary shall also establish or modify exposure  
15 limits for toxic materials and harmful physical  
16 agents whenever such action is warranted, pursuant  
17 to subsections (b)(5) and (g).”.

18 **SEC. 406. EXPOSURE MONITORING AND HEALTH SURVEIL-**  
19 **LANCE.**

20 Section 6 (29 U.S.C. 655) (as amended by section  
21 405) is amended by adding at the end the following:

22 “(j) Within two years after the effective date of the  
23 Comprehensive Occupational Safety and Health Reform  
24 Act, the Secretary shall promulgate final standards on ex-

1 posure monitoring and health surveillance programs in the  
2 following manner and in accordance with subsection (b).

3 “(1) The standard on exposure monitoring shall  
4 include the following:

5 “(A) Requirements for a formal exposure  
6 assessment where workers may be exposed to  
7 toxic materials or harmful physical agents  
8 which are subject to standards issued under  
9 this section, including toxic materials or harm-  
10 ful physical agents.

11 “(B) Requirements for regular monitoring  
12 and measurement of toxic materials or harmful  
13 physical agents for which an exposure limit has  
14 been established by the Secretary or adopted by  
15 the employer if such monitoring and measure-  
16 ments will assist in protecting the health and  
17 safety of workers exposed to such toxic mate-  
18 rials or harmful physical agents.

19 “(C) Requirements for a written compli-  
20 ance plan for reducing exposures where expo-  
21 sures are determined to exceed limits estab-  
22 lished by the Secretary or adopted by the em-  
23 ployer.

24 “(D) Requirements for employees to be no-  
25 tified in writing of exposures to toxic materials

1 or harmful physical agents above exposure lim-  
2 its established by the Secretary or adopted by  
3 the employer and the steps the employer is tak-  
4 ing to reduce such exposures.

5 “(E) Requirements for maintenance and  
6 access to records of exposure to toxic materials  
7 or harmful physical agents.

8 “(2) The standard on health surveillance pro-  
9 grams shall include the following:

10 “(A) Requirements for an evaluation of  
11 employee exposure assessments and exposure  
12 monitoring to identify which employees may be  
13 at risk of material impairment of health or  
14 functional capacity due to exposure to toxic ma-  
15 terials or harmful physical agents.

16 “(B) Requirements for periodic medical ex-  
17 aminations for employees identified to be at  
18 risk of material impairment of health or func-  
19 tional capacity due to exposure to toxic mate-  
20 rials or harmful physical agents where such ex-  
21 aminations are appropriate to identify or to  
22 prevent material impairment of health or func-  
23 tional capacity.

24 “(C) Requirements for the evaluation of  
25 the results of medical examinations to deter-

1 mine if an employee or a group of employees  
2 are exhibiting indications of present or potential  
3 material impairment of health or functional ca-  
4 pacity due to exposure to toxic substances or  
5 harmful physical agents.

6 “(D) Requirements for the notification of  
7 employees of the results of medical examina-  
8 tions in a manner that is understood by the em-  
9 ployees.

10 “(E) Provisions setting forth the qualifica-  
11 tions for health care providers who may conduct  
12 required medical examinations. Where feasible,  
13 the Secretary in cooperation with the Secretary  
14 of Health and Human Services shall establish  
15 criteria and procedures for the certification of  
16 health care providers who conduct medical ex-  
17 aminations.

18 “(F) Provisions to assure the confidential-  
19 ity of personally identifiable medical informa-  
20 tion.

21 “(G) Provisions to prohibit discrimination  
22 against employees based on the results of medi-  
23 cal examinations, and as appropriate provisions  
24 to provide protection of the wages, benefits, and  
25 other terms and conditions of employment of

1 employees who are transferred or removed from  
2 their jobs due to the result of medical examina-  
3 tions.

4 “(H) Records developed under this sub-  
5 section shall be maintained and made available  
6 according to regulations published at 29 CFR  
7 1910.20.”.

8 **SEC. 407. STANDARD ON ERGONOMIC HAZARDS.**

9 Section 6 (29 U.S.C. 655) (as amended by section  
10 406) is amended by adding at the end the following:

11 “(k) Within 2 years of the effective date of the Com-  
12 prehensive Occupational Safety and Health Reform Act,  
13 the Secretary shall issue a final standard on ergonomic  
14 hazards to protect employees from work-related musculo-  
15 skeletal disorders in accordance with subsection (b)(5).

16 The standard shall include the following:

17 “(1) Requirements for an ergonomics program  
18 where employees are exposed to ergonomic hazards  
19 which requirements shall include provisions for haz-  
20 ard identification, control measures, medical man-  
21 agement, training and education, and employee par-  
22 ticipation.

23 “(2) Requirements for an evaluation of job  
24 processes, work station design, rate of work, and  
25 work methods to identify ergonomic risk factors that

1 cause or are likely to cause musculoskeletal dis-  
2 orders.

3 “(3) Requirements for control measures to re-  
4 duce stressors and musculoskeletal disorders, includ-  
5 ing engineering controls, new equipment, or work or-  
6 ganization controls.

7 “(4) Requirements for an effective medical  
8 management program for musculoskeletal disorders,  
9 including requirements for qualified health care pro-  
10 viders, health surveillance, appropriate diagnosis,  
11 treatment, and follow up.

12 “(5) Requirements for recording musculo-  
13 skeletal disorders as an illness and reporting such  
14 illnesses to the Secretary.

15 “(6) Requirements for training and education  
16 of employees exposed to ergonomic hazards on  
17 ergonomic risk factors, control measures, and the  
18 employer’s medical management program.

19 “(7) Requirements for employee participation in  
20 the establishment and implementation of the employ-  
21 er’s ergonomic program through any safety and  
22 health committee established under section 28.”.

23 **SEC. 408. EMERGENCY TEMPORARY STANDARD.**

24 Section 6(c) (29 U.S.C. 655(c)) is amended—

1           (1) in paragraph (1), by striking “if he deter-  
2           mines” and inserting “if the Secretary determines  
3           on the basis of the best available evidence”; and

4           (2) in paragraph (3), by striking “six months”  
5           and inserting “18 months”.

6 **SEC. 409. AIR CONTAMINANTS.**

7           Not later than 60 days after the date of the enact-  
8           ment of this Act, The Secretary of Labor shall issue an  
9           interim final regulation reducing permissible exposure lim-  
10          its to toxic substances. Such interim final regulation shall  
11          include and place into effect—

12           (1) the final rule on air contaminants published  
13          at 54 Federal Register 2332 (January 19, 1989),  
14          and

15           (2) the proposed rule on air contaminants for  
16          construction, agriculture, and maritime published at  
17          57 Federal Register 26001 (June 12, 1992).

18          Such interim final regulation shall take effect upon its is-  
19          suance (except that such regulation may include a reason-  
20          able delay in the effective date of specific provisions) and  
21          shall have the legal effect of an occupational safety and  
22          health standard issued under section 6 of the Occupational  
23          Safety and Health Act of 1970.

# 1           **TITLE V—ENFORCEMENT**

## 2   **SEC. 501. NO LOSS OF EMPLOYEE PAY FOR INSPECTIONS.**

3           Section 8(e) (29 U.S.C. 657(e)) (as amended by sec-  
4   tion 201(b)) is amended by inserting after the first sen-  
5   tence the following: “Time spent by an employee on any  
6   such inspection shall be deemed to be hours worked and  
7   no employee shall suffer any loss of wages, benefits, and  
8   other terms and conditions of employment for having par-  
9   ticipated in the inspection.”.

## 10   **SEC. 502. TIME FRAME FOR RESPONSE TO COMPLAINTS.**

11           The last sentence of section 8(f)(1) (29 U.S.C.  
12   657(f)(1)) is amended by inserting before the period the  
13   following: “within 30 days of receipt of the request for  
14   inspection”.

## 15   **SEC. 503. COMPLAINTS.**

16           Section (8)(f)(1) (29 U.S.C. 657(f)(1)) is amended—

17           (1) by inserting “the Act or” after “a violation  
18   of”;

19           (2) in the second sentence, by striking out “Any  
20   such notice” through “and a copy shall be provided”  
21   and inserting in lieu thereof the following: “Any  
22   such notice shall set forth with reasonable particu-  
23   larity the grounds for the notice, and a copy of the  
24   notice if written or a summary of the notice if oral  
25   shall be provided”; and

1           (3) by adding at the end the following: ‘The  
2       Secretary shall make a special inspection in accord-  
3       ance with this section upon notification from any  
4       Federal or State agency that there are reasonable  
5       grounds to believe that a violation of this Act or  
6       safety and health standard under section 6 exists  
7       that threatens physical harm.’.

8       **SEC. 504. MANDATORY SPECIAL EMPHASIS.**

9       Section 8 (29 U.S.C. 657) is amended by adding at  
10      the end the following:

11       “(h)(1) The Secretary shall establish and carry out  
12      a special emphasis inspection program for conducting in-  
13      spections of industries or operations where—

14           “(A) existing hazards, or

15           “(B) newly recognized or new hazards intro-  
16      duced into worksites,

17      warrant more intensive than normal inspections, as deter-  
18      mined by the Secretary.

19       “(2) The Secretary shall annually designate the in-  
20      dustries and operations for the special emphasis inspection  
21      program and identify the number of special emphasis in-  
22      spections that the Secretary plans to conduct in each des-  
23      ignated industry and operation and the number of enforce-  
24      ment personnel required for such inspections.

1       “(3) Inspections conducted under paragraph (1) shall  
2 be in addition to other programmed and complaint inspec-  
3 tions conducted under this Act.

4       “(4) The Secretary shall annually submit a report to  
5 the Congress on the special emphasis inspection program  
6 as part of the Secretary’s annual report required under  
7 section 26 which includes information on inspections con-  
8 ducted pursuant to paragraph (2) which were carried out  
9 during the preceding year.”.

10 **SEC. 505. INVESTIGATIONS OF DEATHS AND SERIOUS INCI-**  
11 **DENTS.**

12       Section 8 (29 U.S.C. 657) (as amended by section  
13 504) is amended by adding at the end the following:

14       “(i)(1) The Secretary shall investigate any work-re-  
15 lated death or serious incident.

16       “(2) If a death or serious incident occurs in a place  
17 of employment covered by this Act, the employer shall no-  
18 tify the Secretary of the death or serious incident and shall  
19 take appropriate measures to prevent the destruction or  
20 alteration of any evidence that would assist in investigat-  
21 ing the death or serious incident. The appropriate meas-  
22 ures required by this paragraph do not prevent an em-  
23 ployer from taking action on a worksite to prevent injury  
24 to employees or substantial damage to property. If an em-

1 ployer takes such action, the employer shall notify the Sec-  
2 retary of the action in a timely fashion.

3 “(3) As used in this subsection, the term ‘serious in-  
4 cident’ means an incident that results in the hospitaliza-  
5 tion of 2 or more employees.”.

6 **SEC. 506. ABATEMENT OF SERIOUS HAZARDS DURING EM-**  
7 **PLOYER CONTESTS TO A CITATION.**

8 (a) CITATIONS AND ENFORCEMENT.—Section 10 (29  
9 U.S.C. 659) is amended as follows:

10 (1) in subsection (b), by inserting after “which  
11 period” the following: “for other than serious viola-  
12 tions”;

13 (2) by adding at the end the following:

14 “(d) For each violation which the Secretary charac-  
15 terizes as serious, willful, or repeated, the period permitted  
16 for the correction of the violation shall begin to run upon  
17 receipt of the citation. The filling of a notice of contest  
18 by an employer shall not operate as a stay of the period  
19 for correction of the violation. In cases where the failure  
20 to stay the period for correction of the violation may pose  
21 an undue hardship for an employer, the Commission, on  
22 the basis of an employer’s motion, may stay the running  
23 of such period while proceedings before the Commission  
24 are pending. In determining whether a stay should be is-  
25 sued, the Commission shall consider—

1           “(1) whether the employer has demonstrated a  
2           likelihood of success on the merits;

3           “(2) whether the employer will suffer irrep-  
4           arable harm absent a stay;

5           “(3) whether issuance of the stay will substan-  
6           tially injure the other parties interested in the pro-  
7           ceeding; and

8           “(4) the public interest.”.

9           (b) PENALTIES.—Section 17(d) (29 U.S.C. 666(d))  
10          is amended by inserting after “which period” the follow-  
11          ing: “for other than serious violations”.

12          (c) EMPLOYER CONTEST.—Section 10(c) (29 U.S.C.  
13          659) is amended by inserting after the first sentence the  
14          following: “The pendency of a contest before the Commis-  
15          sion shall not bar the Secretary from inspecting a place  
16          of employment or from issuing a citation under section  
17          9.”.

18          (d) STATUTE OF LIMITATION.—Section 9(c) (29  
19          U.S.C 658(c)) is amended by adding at the end the follow-  
20          ing: “The six month time limit shall not apply to a notifi-  
21          cation of penalty.”.

22          (e) VERIFICATION OF ABATEMENT.—Section 10 (as  
23          amended by subsection (a)) is amended by adding at the  
24          end thereof the following:

1       “(e) Each employer to whom a citation for a serious,  
2 willful or repeated violation has been issued under section  
3 9 shall verify the abatement of such violation in writing  
4 to the Secretary not later than 30 days after the period  
5 for correction of the violation has expired. Such verifica-  
6 tion shall include appropriate documentary evidence of  
7 abatement. In addition, each such employer shall promi-  
8 nently post, within 10 days after the verification of abate-  
9 ment, at or near each place a violation occurred a notice  
10 that the violation has been abated, and shall make avail-  
11 able to employees and employee representatives for inspec-  
12 tion a copy of the verification of abatement provided to  
13 the Secretary pursuant to this subsection. The Secretary  
14 shall issue regulations to implement this subsection within  
15 one year of the date of the enactment of the Comprehen-  
16 sive Occupational Safety and Health Reform Act.”.

17 **SEC. 507. RIGHT TO CONTEST CITATIONS AND PENALTIES.**

18       The first sentence of section 10(c) (29 U.S.C. 659(c))  
19 is amended by—

20           (1) inserting after “9(a)” the second time it ap-  
21 pears the following: “or a modification of a cita-  
22 tion”, and

23           (2) inserting after “files a notice with the Sec-  
24 retary” the following: “alleging that the citation fails  
25 properly to designate the violation as serious, willful,

1 or repeated, or that the proposed penalty is not ade-  
2 quate, or”.

3 **SEC. 508. RIGHT OF EMPLOYEE REPRESENTATIVES TO PAR-**  
4 **TICIPATE IN OTHER PROCEEDINGS.**

5 The last sentence of section 10(c) (29 U.S.C. 659(c))  
6 is amended by striking out “hearings” and inserting in  
7 lieu thereof “proceedings”.

8 **SEC. 509. OBJECTIONS TO MODIFICATION OF CITATIONS.**

9 Section 10 (29 U.S.C. 659) (as amended by section  
10 506(e)) is amended by adding at the end the following:

11 “(f)(1) If the Secretary intends to withdraw or to  
12 modify a citation as a result of any agreement with the  
13 cited employer, the rules of procedure prescribed by the  
14 Commission shall provide for prompt notice to affected  
15 employees or representatives of affected employees, which  
16 notice shall include the terms of the proposed agreement.

17 “(2) Within 15 working days of receipt of the notice  
18 provided in accordance with paragraph (1), any employee  
19 or representative of employees, regardless of whether such  
20 employee or representative has previously elected to par-  
21 ticipate in the proceedings, shall have the right to file a  
22 notice with the Secretary alleging that the proposed agree-  
23 ment fails to effectuate the purposes of this Act and stat-  
24 ing the respects in which it fails to do so.

1       “(3) Upon receipt of a notice filed under paragraph  
2 (2), the Secretary shall consider the matter, and if the  
3 Secretary determines to proceed with the proposed agree-  
4 ment, the Secretary shall respond with particularity to the  
5 statements presented in that notice.

6       “(4) Within 15 working days following the Sec-  
7 retary’s response provided pursuant to paragraph (3), the  
8 employee or representative of employees shall, upon a re-  
9 quest to the Commission, have the right to a hearing as  
10 to whether adoption of the proposed agreement would ef-  
11 fectuate the purposes of this Act, including a determina-  
12 tion as to whether the proposed agreement would ade-  
13 quately abate the alleged violations.

14       “(5) If the Commission determines that a proposed  
15 agreement fails to effectuate the purposes of this Act, the  
16 proposed agreement shall not be entered as an order of  
17 the Commission and the citation shall not be withdrawn  
18 or modified in accordance with the proposed agreement.”.

19 **SEC. 510. IMMINENT DANGER INSPECTIONS.**

20       (a) SPECIAL CONDITIONS AND PRACTICES.—Section  
21 13 (29 U.S.C. 662) is amended—

22               (1) by striking out subsection (c), by redesignating  
23 subsections (a) and (b) as subsections (b)  
24 and (c), respectively, and by inserting before sub-  
25 section (b) (as so redesignated) the following:

1       “(a)(1) If the Secretary determines, on the basis of  
2 an inspection or investigation under this section, that a  
3 condition or practice in a place of employment is such that  
4 an imminent danger to safety or health exists that could  
5 reasonably be expected to cause death or serious physical  
6 harm or permanent impairment of the health or functional  
7 capacity of employees if not corrected immediately, the  
8 Secretary shall so inform the employer and affected em-  
9 ployees and shall request that the condition or practice  
10 be corrected immediately or that employees be imme-  
11 diately removed from exposure to such danger.

12       “(2) If the employer refuses to comply with the re-  
13 quest under paragraph (1), the Secretary shall imme-  
14 diately cause notice to be posted in the workplace identify-  
15 ing the equipment, process, or practice that is the source  
16 of the imminent danger. Such notice shall take the form  
17 of a tag or other device that will be seen by employees  
18 who might otherwise be exposed to the dangerous equip-  
19 ment, process, or practice. The notice shall be removed  
20 only by the Secretary.

21       “(3) The fact that notice under paragraph (2) has  
22 been posted shall be noted in any citation issued pursuant  
23 to section 9 with respect to the hazard involved.

24       “(4) No person shall discharge or in any manner dis-  
25 criminate against any employee because such employee

1 has refused to perform a duty that has been identified as  
2 the source of an imminent danger by a notice posted pur-  
3 suant to paragraph (2). The right to refuse to perform  
4 such a duty shall be in addition to any other right to  
5 refuse to perform hazardous work that is afforded to em-  
6 ployees by this Act, by standards or regulations issued  
7 pursuant to this Act, by contract, or by other applicable  
8 law.”; and

9           (2) by amending the first sentence of subsection  
10       (b) (as so redesignated) to read as follows: “The  
11       United States district courts shall have jurisdiction,  
12       upon petition of the Secretary, to restrain any condi-  
13       tions or practices in any place of employment which  
14       pose an imminent danger as described in subsection  
15       (a).”.

16       (b) PENALTIES.—Section 17 is amended by redesi-  
17       gnating subsections (h) through (l) as subsections (i)  
18       through (m), respectively, and by inserting after sub-  
19       section (g) the following:

20       “(h) In the event that an employer does not imme-  
21       diately correct the hazard referenced in a notice posted  
22       under section 13(a)(2) or remove all employees from expo-  
23       sure thereto, the employer shall be assessed a civil penalty  
24       of not less than \$10,000 and not more than \$50,000 for  
25       each day during which an employee continues to be ex-

1 posed to the hazard unless the Commission determines the  
2 condition or practice is not of such nature as to be covered  
3 by section 13(a).”.

4 **SEC. 511. CITATIONS AND PENALTIES FOR VIOLATIONS.**

5 (a) CITATIONS.—Section 9(a) is amended by insert-  
6 ing “, 27 or 28” after “section 5”.

7 (b) PENALTIES.—Section 17 is amended—

8 (1) in subsection (a), by inserting “, 27, 28, or  
9 30” after “section 5”,

10 (2) in subsection (b), by inserting “, 27, 28, or  
11 30” after “section 5”, and

12 (3) in subsection (c), by inserting “, 27, 28, or  
13 30” after “section 5”.

14 **SEC. 512. OSHA CRIMINAL PENALTIES.**

15 (a) IN GENERAL.—Section 17 (29 U.S.C. 666) (as  
16 amended by section 510(b)) is amended—

17 (1) in subsection (e)—

18 (A) by inserting after “employer” the fol-  
19 lowing: “and every officer, management official,  
20 or supervisor having direction, management,  
21 control, or custody of any place of employment  
22 of such employee”;

23 (B) by striking out “fine of not more than  
24 \$10,000” and inserting in lieu thereof “fine in

1           accordance with section 3571 of title 18, United  
2           States Code,”;

3           (C) by striking out “six months” and in-  
4           serting in lieu thereof “10 years”;

5           (D) by striking out “fine of not more than  
6           \$20,000” and inserting in lieu thereof “fine in  
7           accordance with section 3571 of title 18, United  
8           States Code,”; and

9           (E) by striking out “one year” and insert-  
10          ing in lieu thereof “20 years”;

11          (2) in subsection (f), by striking out “fine of  
12          not more than \$1,000 or by imprisonment for not  
13          more than six months,” and inserting in lieu thereof  
14          “fine in accordance with section 3571 of title 18,  
15          United States Code, or by imprisonment for not  
16          more than 2 years,”;

17          (3) in subsection (g), by striking out “fine of  
18          not more than \$10,000, or by imprisonment for not  
19          more than six months,” and inserting in lieu thereof  
20          “fine in accordance with section 3571 of title 18,  
21          United States Code, or by imprisonment for not  
22          more than 1 year,”;

23          (4) by redesignating subsections (i) through  
24          (m) as subsections (j) through (n), respectively;

1           (5) by inserting after subsection (h) the follow-  
2           ing:

3           “(i) Any employer and any officer, management offi-  
4           cial, or supervisor having direction, management, control,  
5           or custody of any place of employment who willfully vio-  
6           lates any standard, rule, or order promulgated pursuant  
7           to section 6, or any regulation prescribed pursuant to this  
8           Act, and that violation causes serious bodily injury to any  
9           employee but does not cause death to any employee, shall,  
10          upon conviction, be punished by a fine in accordance with  
11          section 3571 of title 18, United States Code, or by impris-  
12          onment for not more than 5 years, or by both, except that  
13          if the conviction is for a violation committed after a first  
14          conviction of such person under this subsection or sub-  
15          section (e), punishment shall be by a fine in accordance  
16          with section 3571 of title 18, United States Code, or by  
17          imprisonment for not more than 10 years, or by both.”;  
18          and

19           (6) by adding at the end the following:

20           “(o) If a penalty or fine is imposed on a director,  
21           officer, or agent of an employer under subsection (e), (f),  
22           (g), or (i), such penalty or fine shall not be paid out of  
23           the assets of the employer on behalf of that individual.”.

24           (b) DEFINITION.—Section 3 (29 U.S.C. 652) is  
25           amended by adding at the end the following:

1           “(15) The term ‘serious bodily injury’ means  
2           bodily injury that involves—

3           “(A) a substantial risk of death;

4           “(B) protracted unconsciousness;

5           “(C) protracted and obvious physical dis-  
6           figurement; or

7           “(D) protracted loss or impairment of the  
8           function of a bodily member, organ, or mental  
9           faculty.”.

10          (c) JURISDICTION FOR PROSECUTION UNDER STATE  
11 AND LOCAL CRIMINAL LAWS.—Section 17 (29 U.S.C.  
12 666) (as amended by subsection (a) of this section) is  
13 amended by adding at the end the following:

14          “(p) Nothing in this Act shall preclude State and  
15 local law enforcement agencies from conducting criminal  
16 prosecutions in accordance with the laws of such State or  
17 locality.”.

18 **SEC. 513. COMMISSION MEMBER’S TERMS.**

19          Section 12(b) (29 U.S.C. 661(b)) is amended by add-  
20 ing after the first sentence the following: “A member of  
21 the Commission may serve after the expiration of the  
22 member’s term until a successor has taken office.”.

23 **SEC. 514. INSPECTIONS.**

24          Section 8(a) (29 U.S.C. 657(a)) is amended by add-  
25 ing after and below paragraph (2) the following: “In car-

1 rying out the inspection authority under this section, the  
2 Secretary shall establish an effective system for targeting  
3 inspections of worksites, especially worksites with a high  
4 potential for death, serious injury, or exposure to toxic  
5 materials or harmful physical agents and shall establish  
6 priorities for such inspections to ensure that enforcement  
7 activities are concentrated on such worksites.”.

8 **SEC. 515. EMPLOYEE ACCOUNTABILITY.**

9 Section 9 (29 U.S.C. 658) is amended by adding at  
10 the end the following:

11 “(d) A citation issued under subsection (a) to an em-  
12 ployer who violates the requirements of section 5, any  
13 standard, rule, or order promulgated pursuant to section  
14 6, or any other regulation promulgated under this Act  
15 shall be vacated if such employer demonstrates that—

16 “(1) employees of such employer have been pro-  
17 vided with the proper training and equipment to pre-  
18 vent such a violation;

19 “(2) work rules designed to prevent such a vio-  
20 lation have been established and adequately commu-  
21 nicated to employees by such employer and have  
22 been effectively enforced when such a violation has  
23 been discovered;

24 “(3) the failure of employees to observe work  
25 rules led to the violation; and

1           “(4) reasonable steps have been taken by such  
2           employer to discover any such violation.”.

3 **SEC. 516. SERIOUS PENALTY.**

4           Section 17(b) (29 U.S.C. 656(b)) is amended by in-  
5           serting “(1)” after “(b)” and by adding at the end the  
6           following:

7           “(2) The minimum penalty for a violation described  
8           in paragraph (1) shall be at least \$1,000. The amount  
9           of any such increased penalty collected by the Secretary  
10          (beyond fiscal year 1992 penalty collection levels) shall be  
11          credited as an offsetting collection to the appropriation ac-  
12          count of the Secretary for expenses for the administration  
13          of this Act and shall remain available to the Secretary  
14          until expended.”.

15 **TITLE VI—PROTECTION OF EM-**  
16 **EMPLOYEES FROM DISCRIMINA-**  
17 **TION**

18 **SEC. 601. ANTIDISCRIMINATION PROVISIONS.**

19          (a) EMPLOYEE ACTIONS.—Section 11(c)(1) (29  
20          U.S.C. 660(c)(1)) is amended by adding before the period  
21          at the end the following: “including reporting any injury,  
22          illness or unsafe condition to the employer, agent of the  
23          employer, the safety and health committee, or employee  
24          safety and health representative”

1 (b) PROCEDURE.—Section 11(c) (29 U.S.C. 660(c)  
2 is amended by striking out paragraphs (2) and (3) and  
3 inserting in lieu thereof the following:

4 “(2) No person shall discharge or in any manner dis-  
5 criminate against an employee for refusing to perform the  
6 employee’s duties when the employee has a reasonable ap-  
7 prehension that performing such duties would result in se-  
8 rious injury to the employee or other employees. The cir-  
9 cumstances causing the employee’s apprehension of seri-  
10 ous injury must be of such a nature that a reasonable per-  
11 son, under the circumstances then confronting the em-  
12 ployee would conclude that there is a bona fide danger  
13 of an injury or serious impairment of health resulting from  
14 the circumstances. In order to qualify for protection, the  
15 employee, when practicable, must have sought from his  
16 employer, and have been unable to obtain, correction of  
17 the circumstances causing the refusal to perform the em-  
18 ployee’s duties.

19 “(3) Any employee who believes that the employee  
20 has been discharged, disciplined, or otherwise discrimi-  
21 nated against by any person in violation of paragraph (1)  
22 or (2) may, within 180 days after such alleged violation  
23 occurs, file (or have filed by any person on the employee’s  
24 behalf) a complaint with the Secretary alleging such dis-  
25 charge, discipline, or discrimination violates paragraph (1)

1 or (2). Upon receipt of such a complaint, the Secretary  
2 shall notify the person named in the complaint of the filing  
3 of the complaint.

4 “(4)(A)(i) Within 60 days of receipt of a complaint  
5 filed under paragraph (3), the Secretary shall conduct an  
6 investigation and determine whether there is reasonable  
7 cause to believe that the complaint has merit. During the  
8 investigation, the Secretary shall notify the respondent to  
9 the complaint of the charges made in the complaint, shall  
10 provide the respondent with an opportunity to meet the  
11 investigator conducting the investigation, to submit a re-  
12 sponse to such charges, and to present witnesses to rebut  
13 such charges. The Secretary shall also consider the result  
14 of any collectively bargained grievance proceeding which  
15 may have been held with respect to such charges. Upon  
16 completion of the investigation, the Secretary shall notify  
17 the complainant and the respondent to the complaint of  
18 the Secretary’s findings. Where the Secretary has con-  
19 cluded that there is reasonable cause to believe that a vio-  
20 lation has occurred, the Secretary’s findings shall be ac-  
21 companied by a preliminary order providing the relief pre-  
22 scribed by subparagraph (B).

23 “(ii) After the Secretary has made findings either the  
24 person alleged to have committed the violation or the com-  
25 plainant may, within 30 days, file objections to the find-

1 ings or preliminary order, or both, and request a hearing  
2 on the record, except that the filing of such objections  
3 shall not operate to stay any reinstatement remedy con-  
4 tained in the preliminary order. If the Secretary does not  
5 issue findings with respect to a complaint within 90 days  
6 of the receipt of the complaint, the complainant may re-  
7 quest a hearing on the record on the complaint.

8       “(iii) A hearing requested under clause (ii) shall be  
9 expeditiously conducted. Where a hearing is not timely re-  
10 quested, the preliminary order shall be deemed a final  
11 order which is not subject to judicial review. Upon the con-  
12 clusion of such hearing, the Secretary shall issue a final  
13 order within 120 days. In the interim, such proceedings  
14 may be terminated at any time on the basis of a settlement  
15 agreement entered into by the Secretary, the complainant,  
16 and the person alleged to have committed the violation.

17       “(B) If, in response to a complaint filed under para-  
18 graph (3), the Secretary determines that a violation of  
19 paragraphs (1) or (2) has occurred, the Secretary shall  
20 order—

21               “(i) the person who committed such violation to  
22 correct the violation,

23               “(ii) such person to reinstate the complainant  
24 to the complainant’s former position together with  
25 the compensation (including back pay), terms, condi-

1 tions, and privileges of the complainant's employ-  
2 ment, and

3 "(iii) compensatory damages.

4 If such an order is issued, the Secretary, at the request  
5 of the complainant, may assess against the person against  
6 whom the order is issued a sum equal to the aggregate  
7 amount of all costs and expenses (including attorney's  
8 fees) reasonably incurred, as determined by the Secretary,  
9 by the complainant for, or in connection with, the bringing  
10 of the complaint upon which the order was issued.

11 "(5)(A) Any person adversely affected or aggrieved  
12 by an order issued after a hearing under paragraph (4)(A)  
13 may obtain review of the order in the United States Court  
14 of Appeals for the circuit in which the violation, with re-  
15 spect to which the order was issued, allegedly occurred,  
16 or the circuit in which such person resided on the date  
17 of such violation. The petition for review must be filed  
18 within 60 days from the issuance of the Secretary's order.  
19 Such review shall be in accordance with the provisions of  
20 chapter 7 of title 5, United States Code, and shall be  
21 heard and decided expeditiously.

22 "(B) Whenever a person has failed to comply with  
23 an order issued under paragraph (4)(A), the Secretary  
24 shall file a civil action in the United States district court  
25 for the district in which the violation was found to occur

1 in order to enforce such order. In actions brought under  
2 this subparagraph, the district court shall have jurisdic-  
3 tion to grant all appropriate relief, including injunctive re-  
4 lief, reinstatement, and compensatory damages.

5 “(6) In determining whether a violation of paragraph  
6 (1) or (2) has occurred, the legal burdens of proof are  
7 as follows:

8 “(A) A violation of paragraph (1) or (2) may  
9 be determined to have occurred only if the complain-  
10 ant demonstrates that the exercise of a right pro-  
11 tected by such paragraph was a contributing factor  
12 in the discharge or discrimination alleged in the  
13 complaint.

14 “(B) Relief may not be ordered if the employer  
15 named in the complaint demonstrates by clear and  
16 convincing evidence that the employer would have  
17 taken the same unfavorable action against the com-  
18 plainant in the absence of the complainant’s exercise  
19 of such protected rights.”.

20 **SEC. 602. POSTING OF EMPLOYEE RIGHTS.**

21 Section 8(c)(1) (29 U.S.C. 657(c)(1)) is amended by  
22 adding at the end the following: “Such regulations shall  
23 include provisions requiring employers to post for employ-  
24 ees the protections afforded under section 11(c).”.

1                   **TITLE VII—TECHNICAL**  
2                   **ASSISTANCE AND TRAINING**

3   **SEC. 701. TECHNICAL ASSISTANCE TO EMPLOYERS AND EM-**  
4                   **PLOYEES.**

5           Section 7 (29 U.S.C. 656) is amended by adding at  
6 the end the following:

7           “(d)(1) The Secretary shall develop and disseminate,  
8 directly or by grant or contract, training curricula, model  
9 programs, and other information and materials designed  
10 to assist employers in complying with—

11                   “(A) the requirements for safety and health  
12 programs and employee safety and health training  
13 and education under section 27,

14                   “(B) the requirements for safety and health  
15 committees under section 28,

16                   “(C) the requirements of section 5, including  
17 the requirements of standards issued under section  
18 6, and

19                   “(D) other requirements of this Act.

20           “(2) The Secretary shall establish and implement a  
21 program to provide technical assistance and consultative  
22 services for employers and employees, either directly or by  
23 grant or contract, concerning worksite safety and health  
24 and compliance with this Act. Such assistance and con-

1 sultative services shall be targeted at small employers,  
2 high hazard worksites, and high hazard industries.

3 “(e)(1) There is established in the Treasury of the  
4 United States a revolving fund to be known as the ‘OSHA  
5 Assistance Fund’ (hereinafter in this subsection referred  
6 to as the ‘Fund’). The Fund shall be used to pay the costs  
7 of implementing subsection (d) (including administrative  
8 and personnel expenses). Monies in the Fund shall be  
9 available without fiscal year limitation to the Secretary for  
10 such purpose.

11 “(2)(A) The Secretary shall charge fees in accordance  
12 with this paragraph to offset the cost of implementing sub-  
13 section (d). Such fees—

14 “(i) shall be imposed on a uniform basis on per-  
15 sons receiving assistance under subsection (d);

16 “(ii) shall not exceed the cost of implementing  
17 subsection (d); and

18 “(iii) with respect to each person receiving such  
19 assistance, shall bear a reasonable relationship to  
20 the cost of providing such assistance to such person.

21 “(B) Fees received by the Secretary under this sub-  
22 section shall be deposited in the Fund.

23 “(C) The Secretary shall report with respect to each  
24 fiscal year to the Congress on the operation of the Fund  
25 and shall include in such report—

1           “(i) a summary of the assistance which the Sec-  
2           retary has provided under subsection (d) with mon-  
3           ies in the Fund in the fiscal year for which such re-  
4           port is prepared;

5           “(ii) the cost to the Secretary to provide such  
6           assistance; and

7           “(iii) the amount of any fee received by the Sec-  
8           retary for such assistance.

9           “(3) The Secretary of the Treasury shall invest the  
10          portion of the Fund not required to satisfy current ex-  
11          penditures from the Fund, as determined by the Sec-  
12          retary, in obligations of the United States or obligations  
13          guaranteed as to principal by the United States. Invest-  
14          ment proceeds shall be deposited in the Fund.

15          “(4) There is transferred to the Fund \$30,000,000  
16          from the Salaries and Expenses appropriation of the Sec-  
17          retary for fiscal year 1994.”.

## 18           **TITLE VIII—RECORDKEEPING** 19           **AND REPORTING**

### 20           **SEC. 801. DATA COLLECTED BY SECRETARY.**

21           Section 24(a) (29 U.S.C. 673) is amended—

22                   (1) by designating the first through third sen-  
23                   tences as paragraphs (1) through (3), respectively;  
24                   and

25                   (2) by adding at the end the following:

1       “(4)(A) For the purpose of setting safety and health  
2 standards, targeting inspections to individual establish-  
3 ments, evaluating standard setting and enforcement pro-  
4 grams, and for other purposes, the Secretary shall collect  
5 such information as may be necessary and conduct analy-  
6 ses that identify—

7           “(i) industries, employers, establishments, proc-  
8 esses, operations, and occupations that have a high  
9 rate of injury or illness;

10          “(ii) factors that cause or contribute to injuries  
11 and illnesses;

12          “(iii) workers’ compensation and other costs as-  
13 sociated with the injuries and illnesses; and

14          “(iv) employee exposures to toxic substances  
15 and harmful physical agents.

16       “(B) Data collected under subparagraph (A) shall be  
17 publicly available in a form suitable for further statistical  
18 analysis.

19       “(C) The Secretary shall issue regulations that re-  
20 quire each employer covered by this Act to report to the  
21 Secretary each work-related death of an employee of the  
22 employer immediately upon knowledge of the employer  
23 and to report each serious incident that results in the hos-  
24 pitalization of 2 or more employees of the employer within  
25 24 hours of the incident.”.

1 **SEC. 802. EMPLOYEE REPORTED ILLNESSES.**

2 Section 8(c)(2) (29 U.S.C. 657(c)(2)) is amended by  
3 striking “injuries and illnesses other than minor injuries  
4 requiring only first aid treatment and” and inserting “in-  
5 juries, illnesses, a work-related illness reported by an em-  
6 ployee or an employee’s physician unless the employer  
7 makes a reasonable determination that the illness is not  
8 work related, and an adverse medical condition determined  
9 as a result of a medical examination or test conducted  
10 under an occupational safety and health standard.  
11 Records and reports shall not be required for minor inju-  
12 ries requiring only first aid treatment and”.

13 **SEC. 803. EMPLOYEE ACCESS.**

14 Section 8(c)(2) (29 U.S.C. 657(c)(2)) is amended by  
15 adding at the end the following: “The records and reports  
16 required under this section shall be made available to the  
17 Secretary, to the Secretary of Health and Human Serv-  
18 ices, to employees, and to employee representatives.”.

19 **TITLE IX—NIOSH**

20 **SEC. 901. HAZARD EVALUATION REPORTS.**

21 Section 20(a)(6) (29 U.S.C. 669(a)(6)) is amended—

22 (1) in the second sentence, by inserting “,  
23 whether any potentially hazardous condition or  
24 harmful physical agent found in the place of employ-  
25 ment poses a risk to exposed employees” after “as  
26 used or found”; and

1           (2) by inserting after the second sentence the  
2 following: “If a determination is not made within 6  
3 months of the request, the Secretary shall provide  
4 the employer and employees with an interim report  
5 on the known or suspected hazards, a recommenda-  
6 tion for control, and an estimate of the time that a  
7 final determination will be made.”.

8 **SEC. 902. SAFETY RESEARCH.**

9           Section 20(a) (29 U.S.C. 669(a)) is amended by add-  
10 ing at the end the following:

11           “(8) The Secretary of Health and Human Services  
12 shall identify major factors contributing to occupational  
13 injuries and deaths through accident investigations and  
14 epidemiological research.”.

15 **SEC. 903. CONTRACTOR RIGHTS.**

16           Section 20(b) (29 U.S.C. 669(b)) is amended in the  
17 first sentence by inserting after “Secretary of Health and  
18 Human Services” the following: “or the Secretary’s des-  
19 ignees or contractors”

20 **SEC. 904. NATIONAL SURVEILLANCE PROGRAM.**

21           Section 20 (29 U.S.C. 669) is amended by adding  
22 at the end the following:

23           “(f)(1) The Secretary of Health and Human Services,  
24 acting through the National Institute for Occupational  
25 Safety and Health, shall (in cooperation with other agen-

1 cies of the Department of Health and Human Services and  
2 the Secretary of Labor), within 2 years of the date of the  
3 enactment of the Comprehensive Occupational Safety and  
4 Health Reform Act, establish a national surveillance pro-  
5 gram to identify cases of occupational illnesses, deaths,  
6 and serious injuries. In conducting the national surveil-  
7 lance program, the Secretary of Health and Human Serv-  
8 ices shall coordinate the activities of the Secretary with  
9 State health agencies and Federal and State workers'  
10 compensation agencies.

11       “(2)(A) The Secretary of Health and Human Serv-  
12 ices shall collect data each year on the number and charac-  
13 teristics of all occupational deaths, selected occupational  
14 illnesses, and selected occupational injuries.

15       “(B) In selecting occupational illnesses and injuries  
16 for the collection of data under subparagraph (A), the Sec-  
17 retary of Health and Human Services shall consider the  
18 known frequency of the disorder, the severity of the dis-  
19 order, and the size of the population at risk.

20       “(3) The Secretary of Health and Human Services  
21 shall prepare reports and analysis of deaths, occupational  
22 illnesses, and injuries collected under the national surveil-  
23 lance program and transmit the information to the Sec-  
24 retary of Labor, State health agencies, employers, employ-  
25 ees, and other interested parties.



1 this Act,” the following: “including education programs  
2 for employees and members of safety and health commit-  
3 tees, as appropriate,”

## 4 **TITLE X—STATE PLANS**

### 5 **SEC. 1001. STATE PLAN COMMITTEES AND PROGRAMS.**

6 Section 18(c) (29 U.S.C. 667(c)) is amended—

7 (1) by striking “and” at the end of paragraph  
8 (7);

9 (2) by striking the period at the end of para-  
10 graph (8) and inserting a comma; and

11 (3) by adding at the end the following:

12 “(9) provides for the development of safety and  
13 health programs and safety and health committees  
14 and training programs that are at least as effective  
15 as those required under sections 27 and 28, and.”.

### 16 **SEC. 1002. ACCESS TO INFORMATION; EMPLOYEE RIGHTS.**

17 Section 18(c) (29 U.S.C. 667(c)) (as amended by sec-  
18 tion 1001) is amended by adding at the end the following:

19 “(10) provides for reporting requirements, pro-  
20 tection of employee rights, and access to information  
21 that are at least as effective as those required under  
22 this Act or other Federal laws which govern access  
23 to information related to this Act.”.

1 **SEC. 1003. APPLICATION OF FEDERAL STANDARDS.**

2 Section 18 (29 U.S.C. 667) is amended by adding  
3 at the end the following:

4 “(i) In the event a State, within 6 months after the  
5 promulgation of a safety and health standard by the Sec-  
6 retary under section 6, fails to adopt or promulgate a  
7 standard which is at least as effective as the Secretary’s  
8 standard, the State shall enforce the Secretary’s standard  
9 until a State standard which is at least as effective as such  
10 standard is in effect.”.

11 **SEC. 1004. COMPLAINTS AGAINST A STATE PLAN.**

12 Section 18 (29 U.S.C. 667) (as amended by section  
13 1003) is amended—

14 (1) in the third sentence of subsection (e), by  
15 inserting after “preceding sentence” the following:

16 “except as provided in subsections (f) and (j)”; and

17 (2) by adding at the end the following:

18 “(j)(1) If the Secretary receives a written complaint  
19 from an employer, employee, or employee representative  
20 that a State is deficient in its compliance with a provision  
21 of its State plan and the Secretary determines that there  
22 are reasonable grounds to believe that such deficiency ex-  
23 ists, the Secretary shall promptly investigate any such  
24 complaint, except that complaints which allege a deficiency  
25 in an enforcement action by a State shall be investigated  
26 within 30 days of the receipt of the complaint.

1       “(2) The Secretary shall, within 30 days of comple-  
2 tion of any investigation, transmit the findings in writing  
3 to the State and to the complainant, which findings in-  
4 clude recommendations to correct any deficiency which is  
5 identified. If the Secretary determines there are no reason-  
6 able grounds to believe that a deficiency exists, the Sec-  
7 retary shall notify the complainant in writing of such de-  
8 termination.

9       “(3) Within 30 days of the receipt of a finding issued  
10 under paragraph (2), the State shall respond to the Sec-  
11 retary in writing as to what action the State has taken  
12 in response to the Secretary’s findings and recommenda-  
13 tions.

14       “(4) If after receipt of the response of the State the  
15 Secretary believes a serious violation of this Act exists for  
16 which the State has failed to issue a citation, the Secretary  
17 with reasonable promptness shall issue a citation. Section  
18 9(c) shall not apply with respect to a citation issued under  
19 this paragraph.”.

20 **SEC. 1005. ACTION AGAINST STATE PLAN.**

21       Section 18(f) (29 U.S.C. 667(f)) is amended—

22               (1) by designating the first sentence as para-  
23 graph (1);

24               (2) by redesignating the second sentence as  
25 paragraph (3); and

1           (3) by inserting after paragraph (1) (as so des-  
2           ignated) the following new paragraph:

3           “(2)(A) If the Secretary determines at any time that  
4 there are reasonable grounds for concluding there is a fail-  
5 ure to comply substantially with any provision of the State  
6 plan (or any assurance contained therein), the Secretary  
7 shall give notice to the State of the deficiencies which, in  
8 the Secretary’s view, warrant such withdrawal of approval,  
9 and shall allow 6 months for the correction of the defi-  
10 ciencies.

11          “(B) If after 6 months the Secretary determines that  
12 the State has not corrected the deficiencies and that  
13 grounds for withdrawing approval of the State plan still  
14 exist, the Secretary shall institute proceedings pursuant  
15 to paragraph (3) for the withdrawal of approval of the  
16 plan, unless the Secretary determines in writing that ex-  
17 ceptional circumstances exist that justify a decision not  
18 to institute such proceedings.

19          “(C) During the pendency of proceedings pursuant  
20 to paragraph (3), the Secretary shall exercise jurisdiction,  
21 concurrent with the State, over the safety and health is-  
22 sues that are subject to the State plan.”.

23 **SEC. 1006. STATE PLAN CONFORMING AMENDMENTS.**

24          Section 18 (29 U.S.C. 667) (as amended by section  
25 1004) is amended by adding at the end the following:

1       “(k)(1) Each State which is exercising authority to  
2 operate a State safety and health plan under this section  
3 shall within one year of the effective date of the Com-  
4 prehensive Occupational Safety and Health Reform Act  
5 modify the plan to conform with the requirements of this  
6 Act.

7       “(2) In the case of a State which the Secretary identi-  
8 fies as—

9           “(A) requiring State legislation (other than leg-  
10 islation appropriating funds) to modify the State  
11 safety and health plan to conform to the require-  
12 ments of this Act, and

13           “(B) having a legislature which is not scheduled  
14 to meet within 1 year of the effective date of the  
15 Comprehensive Occupational Safety and Health Re-  
16 form Act in legislative session in which such legisla-  
17 tion may be considered,

18 the State shall modify the plan to conform to the require-  
19 ments of this Act within 1 year or by the first day of the  
20 first calendar quarter beginning after the close of the first  
21 legislative session of the State legislature that begins after  
22 the effective date of the Comprehensive Occupational Safe-  
23 ty and Health Reform Act, whichever is later. For pur-  
24 poses of the previous sentence, in the case of a State that  
25 has a 2-year legislative session, each year of such session

1 shall be deemed to be a separate session of the State legis-  
2 lature.”.

3 **SEC. 1007. VALIDITY OF STATE LAWS.**

4 Section 18 (29 U.S.C. 667) (as amended by section  
5 1006) is amended by adding at the end the following:

6 “(l) Nothing in this section shall prevent any State  
7 from enacting or enforcing State public safety and health  
8 laws which are not limited to providing safe and healthful  
9 employment or places of employment, including—

10 “(1) laws that regulate employees or places of  
11 employment as a means of protecting the safety and  
12 health of both non-employee members of the public  
13 and employees, and

14 “(2) laws that license individuals to perform  
15 particular types of work.”.

16 **TITLE XI—VICTIM’S RIGHTS**

17 **SEC. 1101. VICTIM’S RIGHTS.**

18 Section 29 is amended to read as follows:

19 **“SEC. 29. VICTIM’S RIGHTS.**

20 “(a) DEFINITION.—For purposes of this section, the  
21 term ‘victim’ means—

22 “(1) an employee who has sustained a work-re-  
23 lated injury or illness which is the subject of an in-  
24 spection or investigation conducted under section 8,  
25 or

1           “(2) a family member of an employee if the em-  
2       ployee—

3           “(A) is killed as a result of a work-related  
4       injury or illness which is the subject of an in-  
5       spection or investigation of a death or serious  
6       incident conducted under section 8; or

7           “(B) sustains a work-related injury which  
8       is the subject of an inspection or investigation  
9       conducted under section 8 and the employee  
10      cannot reasonably exercise the employee’s rights  
11      under this section.

12      “(b) RIGHTS.—On request, a victim shall be afforded  
13      the right, with respect to a work-related injury, illness,  
14      or death, to—

15           “(1) meet with the Secretary or an authorized  
16      representative of the Secretary respecting the inspec-  
17      tion or investigation conducted under section 8 con-  
18      cerning the injury, illness, or death before the Sec-  
19      retary’s decision to issue a citation or to take no ac-  
20      tion, and

21           “(2) receive, at no cost, a copy of any citation  
22      or report issued as a result of such inspection or in-  
23      vestigation on the date the citation or report is is-  
24      sued, be informed of any notice of contest filed  
25      under section 10.



1           ing mutual assistance in the case of a natural  
2           or man-made disaster shall not be considered a  
3           construction employer.

4           “(B) The term ‘construction owner’ means  
5           a person who owns, leases or has effective con-  
6           trol over property with or without improve-  
7           ments, a structure, or other improvement on  
8           real property on which construction work is  
9           being, or will be, performed.

10          “(C) The term ‘construction project’  
11          means all construction work by one or more  
12          construction employers which is performed for a  
13          construction owner and which is described in  
14          work orders, permits, requisitions, agreements,  
15          and other project documents.

16          “(D) The term ‘construction work’ means  
17          work for construction, alteration, demolition, or  
18          repair, or any combination thereof, including  
19          painting and decorating, but does not include  
20          work performed under a contract between a  
21          construction employer and a homeowner for  
22          work on the homeowner’s own residence, or rou-  
23          tine maintenance and upkeep performed at least  
24          monthly, and such term shall include work per-  
25          formed under a contract between a construction

1 employer and an agency of the United States or  
2 any State or political subdivision of a State.

3 “(E) The term ‘construction worksite’  
4 means a site within a construction project  
5 where construction work is performed by one or  
6 more construction employers.

7 “(F) The term ‘competent person’ means a  
8 representative of a construction employer who is  
9 capable of identifying safety and health hazards  
10 and has authorization from the employer to  
11 take prompt corrective action.”.

12 **SEC. 1202. OFFICE OF CONSTRUCTION SAFETY, HEALTH,**  
13 **AND EDUCATION.**

14 The Occupational Safety and Health Act of 1970 (29  
15 U.S.C. 651 et seq.) is amended—

16 (1) by striking out sections 29 through 32 and  
17 section 34; and

18 (2) by inserting after section 28 the following  
19 new section:

20 **“SEC. 30. OFFICE OF CONSTRUCTION SAFETY, HEALTH,**  
21 **AND EDUCATION.**

22 “(a) ESTABLISHMENT.—There is established in the  
23 Occupational Safety and Health Administration an Office  
24 of Construction Safety, Health, and Education (herein-  
25 after in this section referred to as the ‘Office’) to ensure

1 safe and healthful working conditions in the performance  
2 of construction work.

3 “(b) DUTIES.—The Secretary shall—

4 “(1) identify construction employers that have  
5 high fatality rates or high lost workday injury or ill-  
6 ness rates or who have demonstrated a pattern of  
7 noncompliance with safety and health standards,  
8 rules, and regulations;

9 “(2) develop a system for notification of em-  
10 ployers identified under paragraph (1);

11 “(3) establish, after consultation with the Advi-  
12 sory Committee on Construction Safety and Health,  
13 training courses and curriculum for the training of  
14 inspectors and other persons with duties related to  
15 construction safety and health who are employed by  
16 the Occupational Safety and Health Administration;

17 “(4) establish model compliance programs for  
18 construction safety and health standards and assist  
19 employers, employees, and organizations represent-  
20 ing employers and employees in establishing training  
21 programs appropriate to such standards; and

22 “(5) establish a toll-free line on which reports,  
23 complaints, and notifications required under this Act  
24 may be made.

25 “(c) PERSONNEL.—

1           “(1) DEPUTY ASSISTANT SECRETARY FOR CON-  
2           STRUCTION.—The Office shall be headed by a Dep-  
3           uty Assistant Secretary of Labor for Construction,  
4           appointed by the Secretary. The Deputy Assistant  
5           Secretary shall coordinate the activities of the Office  
6           and the Advisory Committee on Construction Safety  
7           and Health with the activities of other offices and  
8           directorates within the Occupational Safety and  
9           Health Administration to the extent that the activi-  
10          ties of those other offices and directorates relate to  
11          safety, health, and education in the construction in-  
12          dustry.

13          “(2) QUALIFICATIONS OF INSPECTORS.—The  
14          Secretary, with the advice of the Advisory Commit-  
15          tee on Construction Safety and Health, shall deter-  
16          mine the necessary qualifications and training re-  
17          quirements for individuals employed by the Occupa-  
18          tional Safety and Health Administration whose re-  
19          sponsibilities include the inspection of construction  
20          worksites. Such qualifications and requirements  
21          shall, at a minimum, include—

22                 “(A) a requirement that the inspector,  
23                 after receiving appropriate training, have a full  
24                 understanding of this Act and the Secretary’s

1 standards and regulations applicable to con-  
2 struction work; and

3 “(B) in the case of a construction safety  
4 inspector, at least 5 years of experience working  
5 in the construction industry.”.

6 **SEC. 1203. CONSTRUCTION SAFETY AND HEALTH PLANS**  
7 **AND PROGRAMS.**

8 The Occupational Safety and Health Act of 1970 (29  
9 U.S.C. 651 et seq.) (as amended by section 1202) is fur-  
10 ther amended by adding after section 30 the following new  
11 section:

12 **“SEC. 31. CONSTRUCTION SAFETY AND HEALTH PLANS AND**  
13 **PROGRAMS.**

14 “(a) PROJECT CONSTRUCTOR.—The Secretary shall,  
15 by regulation, require each construction project to have  
16 an individual or entity (hereinafter referred to as the  
17 ‘project constructor’) that is responsible for the establish-  
18 ment of the safety and health plan for such project and  
19 for ensuring that the project safety coordinator exercises  
20 the duties set forth in this Act. Such regulations shall re-  
21 quire that—

22 “(1) if only one general or prime contractor ex-  
23 ists on a construction project, such contractor shall  
24 be the project constructor, unless such contractor

1 designates another individual or entity with its con-  
2 sent to be the project constructor; and

3 “(2) if a construction project has more than  
4 one general or prime contractor, the construction  
5 owner shall be the project constructor unless such  
6 construction owner designates another individual or  
7 entity with its consent to be the project constructor.

8 “(b) CONSTRUCTION SAFETY AND HEALTH PLAN.—

9 “(1) IN GENERAL.—The Secretary shall, by  
10 regulation, require that the project constructor for a  
11 construction project develop and implement a writ-  
12 ten construction safety and health plan for the con-  
13 struction project (hereinafter in this section referred  
14 to as the ‘plan’) to protect employees against haz-  
15 ards which may occur at such project.

16 “(2) REQUIREMENTS.—The regulations under  
17 paragraph (1) shall, at a minimum, require that the  
18 plan shall include a hazard analysis and construction  
19 process protocol which shall apply to each worksite  
20 of the project. The analysis and protocol shall in-  
21 clude a specific reference to critical conditions in the  
22 construction process which may cause hazards to  
23 exist, identify the methods to be used at such work-  
24 site to ensure the structural stability of all buildings,  
25 structures, and excavations, and list all inspections

1 and tests required at such worksite to protect the  
2 safety and health of employees.

3 “(3) AVAILABILITY.—Copies of the plan shall  
4 be made available to each construction employer  
5 prior to commencement of construction work by that  
6 employer.

7 “(c) PROJECT SAFETY COORDINATOR.—

8 “(1) IN GENERAL.—The Secretary shall, by  
9 regulation, require that for every construction  
10 project, the project constructor shall designate a  
11 project safety coordinator appointed by and acting  
12 on behalf of the project constructor. Such regula-  
13 tions shall, at a minimum, require the following:

14 “(A) The project safety coordinator shall,  
15 on behalf of the project constructor—

16 “(i) implement the plan;

17 “(ii) ensure that each construction  
18 employer on the project has a safety and  
19 health program which complies with the  
20 plan and the requirements of subsection  
21 (d);

22 “(iii) conduct regular inspections of  
23 the worksite to monitor compliance by em-  
24 ployers with the plan and with their safety  
25 and health programs;

1           “(iv) notify affected construction em-  
2           ployers of any hazardous conditions discov-  
3           ered at a construction worksite or of non-  
4           compliance by an employer with the project  
5           safety and health plan, or the employer’s  
6           own safety and health plan; and

7           “(v) if the hazard or noncompliance is  
8           not corrected, notify the construction  
9           owner and the project constructor.

10          “(B) The project safety coordinator shall  
11          issue written approval before an employer may  
12          engage in an operation of a type determined by  
13          the Secretary to pose a substantial risk of death  
14          or serious bodily injury.

15          “(C) The project safety coordinator shall—

16               “(i) upon request of any construction  
17               employer, employee, or employee represent-  
18               ative conduct an inspection at a construc-  
19               tion worksite to determine if an imminent  
20               danger exists and shall stop work at, or re-  
21               move affected employees from, an area in  
22               which such a danger exists;

23               “(ii) investigate each fatality, serious  
24               bodily injury, structural failure, fire, or ex-  
25               plosion that occurs on the project; and

1           “(iii) notify the Secretary if a con-  
2           struction employer fails promptly to abate  
3           an imminent danger, and request the Sec-  
4           retary to conduct an immediate inspection  
5           of the worksite.

6           “(D) The project safety coordinator shall  
7           be on site as necessary and be promptly avail-  
8           able at all times that work is being performed  
9           on the project.

10          “(2) QUALIFICATIONS.—The project safety co-  
11          ordinator shall be an individual who is certified by  
12          an organization or organizations approved by the  
13          Secretary as having fulfilled the requirements of a  
14          standardized training course and testing program  
15          developed or approved by the Secretary with the ad-  
16          vice of the Advisory Committee on Construction  
17          Safety and Health. Until the Secretary develops  
18          such approved procedures, the project safety coordi-  
19          nator shall meet the requirements of a competent  
20          person under subsection (e).

21          “(d) CONSTRUCTION SAFETY AND HEALTH PRO-  
22          GRAMS.—The Secretary shall, by regulation, require every  
23          construction employer on a construction project to have  
24          a written safety and health program applicable to the em-  
25          ployer’s work on such project. The Secretary’s regulations

1 shall, in addition to the requirements under section 27(b),  
2 at a minimum, require the following:

3           “(1) The program shall provide for safety and  
4 health meetings to review the safety and health pro-  
5 gram to be conducted with construction employees  
6 during working hours prior to the commencement of  
7 the employer’s work on the project. Thereafter, safe-  
8 ty and health meetings shall be held at least monthly  
9 to provide updated information to employees on the  
10 construction process and the hazards associated with  
11 those processes. A safety and health meeting shall be  
12 held with newly hired employees and with those em-  
13 ployees assigned to construction work with which  
14 they are unfamiliar before such work commences.

15           “(2) The program shall contain procedures for  
16 the emergency evacuation of the employer’s employ-  
17 ees from a construction worksite.

18           “(3) The program shall contain procedures to  
19 ensure that a competent person is on the construc-  
20 tion worksite at all times that work is being per-  
21 formed by such employer.

22           “(4) The program shall contain procedures to  
23 ensure that all construction employees of the em-  
24 ployer shall receive or have received within the 12-  
25 month period immediately preceding their employ-

1       ment, general safety and health training in a man-  
2       ner prescribed by the Secretary. The Secretary shall  
3       prescribe a procedure or procedures by which an em-  
4       ployer may verify that employees have received the  
5       required training.

6               “(5) The program shall indicate if the employer  
7       has received notification under section 30(b)(2).

8               “(e) COMPETENT PERSONS.—The Secretary shall, by  
9       regulation, require each construction employer to des-  
10      ignate one or more competent persons who shall be respon-  
11      sible for the administration of the safety and health pro-  
12      gram. Such regulations shall, at a minimum, require the  
13      following:

14              “(1) A competent person shall be on the con-  
15      struction worksite at all times that work is being  
16      performed by such employer.

17              “(2) A competent person shall engage in inspec-  
18      tions of the site, materials, and equipment, as appro-  
19      priate, and shall stop work of such employer at, or  
20      remove affected employees of the employer from, an  
21      area in which an imminent danger exists. The com-  
22      petent person shall notify forthwith the project con-  
23      structor or project safety coordinator of the immi-  
24      nent danger and of the action taken to ensure the

1 prompt abatement of such danger and to prevent its  
2 recurrence.

3 “(f) APPLICATION.—

4 “(1) IN GENERAL.—The Secretary, by regula-  
5 tion, may modify the requirements of subsections (a)  
6 through (e), or portions thereof, as they apply to  
7 certain types of construction work or operations  
8 where the Secretary determines that, in light of the  
9 nature of the risks faced by employees engaged in  
10 such work or operation, such a modification would  
11 not adversely affect employee safety and health. In  
12 making such modifications, the Secretary shall take  
13 into account the risk of death or serious injury or  
14 illness, and the frequency of fatalities and the lost  
15 work day injury rate attendant to such work or op-  
16 erations.

17 “(2) EMERGENCY WORK.—If it is necessary to  
18 perform construction work on a worksite imme-  
19 diately in order to prevent injury to persons, or sub-  
20 stantial damage to property, and such work must be  
21 conducted before compliance with the requirements  
22 of the regulations under subsections (a) through (e)  
23 can be made, the Secretary shall be given notice as  
24 soon as practicable of such work. Compliance with

1 such requirements shall then be made as soon as  
2 practicable thereafter.”.

3 **SEC. 1204. INSPECTIONS, INVESTIGATIONS, REPORTING,**  
4 **AND RECORDKEEPING.**

5 Section 8 (29 U.S.C. 657) (as amended by sections  
6 504 and 505) is further amended by adding at the end  
7 thereof the following new subsections:

8 “(j)(1) The Secretary shall establish an effective  
9 targeting system for general schedule construction inspec-  
10 tions. In establishing such system, the Secretary shall es-  
11 tablish priorities to ensure that construction enforcement  
12 activities are concentrated on construction projects, work-  
13 sites, or operations having a high potential for deaths, in-  
14 juries or illnesses.

15 “(2) In establishing construction inspection priorities  
16 under paragraph (1), the Secretary shall give due weight  
17 to—

18 “(A) the record of compliance with this Act and  
19 its regulations by particular construction employers;  
20 and

21 “(B) the fatality rate and the lost workday in-  
22 jury rate attributable to particular construction own-  
23 ers and construction employers and particular types  
24 of construction projects and construction operations.

1       “(3) The Secretary shall use reports and notices filed  
2 with the Secretary and other pertinent information to de-  
3 velop the construction inspection priorities required under  
4 this subsection.

5       “(4) The construction inspection priorities required  
6 by paragraph (1) shall not have the effect of limiting the  
7 Secretary’s authority to conduct inspections of any em-  
8 ployer or worksite under other provisions of this Act.

9       “(5) The Secretary shall, by regulation, require that,  
10 before the commencement of (A) specific, highly hazard-  
11 ous construction work, or (B) work by employers identified  
12 under section 30(b)(1), the project constructor shall re-  
13 port to the Secretary information regarding the project to  
14 allow the Secretary, on the basis of the inspection priority  
15 system required by paragraph (1), to determine whether  
16 to conduct an inspection of such project or of a worksite  
17 or worksites on such project. Such regulations shall re-  
18 quire, at a minimum, that the information reported in-  
19 clude the location of the project or worksite, the names  
20 of the construction owner, project constructor, project  
21 safety coordinator, and construction employers working on  
22 the project, the type of work to be performed, and the  
23 anticipated dates of such construction activities.

24       “(k)(1) The Secretary shall, by regulation, require  
25 that the project constructor of a construction project

1 promptly report to the Secretary any incident involving  
2 construction work that results in—

3 “(A) an injury or illness causing 2 or more hos-  
4 pitalizations; or

5 “(B) a structural failure or fire or explosion  
6 which caused or could have caused serious bodily in-  
7 jury to employees.

8 “(2) The Secretary’s regulations shall provide at a  
9 minimum that each report required under paragraph (1)  
10 shall contain the names, business addresses, and telephone  
11 numbers of the construction owner of the worksite, the  
12 project constructor and project safety coordinator, and the  
13 construction employer whose construction employee was  
14 killed or seriously injured.

15 “(3) The Secretary shall investigate any incident re-  
16 ported pursuant to paragraph (1).

17 “(l) The Secretary shall, by regulation, require  
18 project constructors to make and maintain accurate  
19 records concerning fatalities, serious bodily injuries, struc-  
20 tural failures, fires, and explosions at construction  
21 projects.”.

22 **SEC. 1205. ADVISORY COMMITTEE ON CONSTRUCTION**  
23 **SAFETY AND HEALTH.**

24 Section 7 (29 U.S.C. 656) (as amended by section  
25 701) is amended—

1           (1) by redesignating subsections (c), (d), and  
2           (e) as subsections (e), (f), and (g), respectively; and

3           (2) by inserting after subsection (b) the follow-  
4           ing new subsections:

5           “(c)(1) The Advisory Committee on Construction  
6           Safety and Health, established by the Secretary pursuant  
7           to section 107(e) of the Contract Work Hours and Safety  
8           Standards Act (40 U.S.C. 333(e)), shall be composed of  
9           15 members, as follows:

10           “(A) One member shall be designated by the  
11           Secretary of Health and Human Services.

12           “(B) Five members, appointed by the Sec-  
13           retary, shall be qualified by experience and affili-  
14           ation with construction employer and employer asso-  
15           ciations to present the viewpoint of the employers in-  
16           volved and five members, appointed by the Sec-  
17           retary, shall be qualified by experience and affili-  
18           ation with labor organizations in the building and  
19           construction industry to present the viewpoint of em-  
20           ployees involved.

21           “(C) Two members, appointed by the Secretary,  
22           shall be representatives of State safety and health  
23           agencies.

24           “(D) Two members, appointed by the Sec-  
25           retary, shall be qualified by knowledge and experi-

1           ence to be able to make useful contribution to the  
2           work of the Advisory Committee.

3           “(2) The term of office of each member shall be 3  
4           years. The terms of 5 members shall expire each year and  
5           the terms of no more than 2 representatives of the same  
6           interest shall expire the same year. A member whose term  
7           has expired shall continue to serve until a successor is ap-  
8           pointed unless such member resigns or becomes unable to  
9           serve.

10          “(d)(1) In addition to the functions prescribed by sec-  
11          tion 107(e) of the Contract Work Hours and Safety  
12          Standards Act (40 U.S.C. 333(e)), the Advisory Commit-  
13          tee on Construction Safety and Health shall also serve as  
14          an advisory committee to the Secretary and the Secretary  
15          of Health and Human Services on matters relating to the  
16          administration of this Act. The Committee shall advise,  
17          consult with, and make recommendations to the Secretary  
18          and the Secretary of Health and Human Services in the  
19          formulation of construction safety and health standards  
20          and other regulations and with respect to policy matters  
21          arising in the administration of this Act as it affects the  
22          construction industry. In carrying out its functions, the  
23          Advisory Committee may—

24                  “(A) with the consent of the Secretary, obtain  
25                  special advisory and technical experts or consultants

1 as may be necessary to carry out the functions of  
2 the Advisory Committee;

3 “(B) establish working groups to address mat-  
4 ters coming before the Committee during times the  
5 Committee is not in session;

6 “(C) schedule no fewer than four meetings dur-  
7 ing each calendar year and require a transcript to  
8 be kept of the meetings and to be made available for  
9 public inspection; and

10 “(D) consider such matters as it may determine  
11 to be appropriate, in addition to those matters re-  
12 ferred by the Secretary.

13 “(2) The Secretary shall respond in writing to any  
14 recommendations made by a majority of the members of  
15 the Advisory Committee within 60 days of the Advisory  
16 Committee’s issuance of such recommendation.”.

17 **SEC. 1206. STATE CONSTRUCTION SAFETY AND HEALTH**  
18 **PLANS.**

19 Section 18 (29 U.S.C. 667) (as amended by sections  
20 1003, 1004 and 1006) is further amended by adding at  
21 the end thereof the following new subsection:

22 “(l) Any State plan that covers construction safety  
23 and health shall contain requirements which, and the en-  
24 forcement of which, are, and will be, at least as effective,  
25 in providing safe and healthful employment and places of

1 employment in the construction industry as the require-  
2 ments contained in subsection (c), and the requirements  
3 imposed by, and enforced under, this Act and section 107  
4 of the Contract Work Hours Standards Act (40 U.S.C.  
5 333), including—

6           “(1) requirements relating to the training and  
7           qualifications of State agency construction inspec-  
8           tors;

9           “(2) requirements relating to construction safe-  
10          ty and health plans and programs; and

11          “(3) requirements relating to inspections, inves-  
12          tigations, reporting, and recordkeeping.”.

13 **SEC. 1207. CONSTRUCTION SAFETY AND HEALTH ACADEMY.**

14          The Occupational Safety and Health Act of 1970 (29  
15 U.S.C. 651 et seq.) (as amended by section 1203) is fur-  
16 ther amended by inserting after section 31 the following  
17 new section:

18 **“SEC. 32. CONSTRUCTION SAFETY AND HEALTH ACADEMY.**

19          “‘There is established in the Occupational Safety and  
20 Health Administration a Construction Safety and Health  
21 Academy to conduct training of employees of the Occupa-  
22 tional Safety and Health Administration who conduct in-  
23 spections of construction worksites and such other persons  
24 as the Secretary, with the advice of the Advisory Commit-

1 tee on Construction Safety and Health, shall consider ap-  
2 propriate.”.

3 **SEC. 1208. ENFORCEMENT.**

4 Section 9 (29 U.S.C. 658) (as amended by section  
5 515) is further amended by adding at the end the follow-  
6 ing:

7 “(e) For purposes of this section and sections 8, 10,  
8 11, and 17, a project constructor shall be considered an  
9 employer.”.

10 **SEC. 1209. REPORTS TO CONGRESS.**

11 The Occupational Safety and Health Act of 1970 (29  
12 U.S.C. 651 et seq.) (as amended by section 1202) is fur-  
13 ther amended by adding after section 33 the following new  
14 section:

15 **“SEC. 34. REPORTS TO CONGRESS.**

16 “(a) IN GENERAL.—The Secretary, in consultation  
17 with the Advisory Committee on Construction Safety and  
18 Health, shall prepare and submit to the President for  
19 transmittal to the Congress an annual report upon the  
20 same general subjects as are set forth in section 26 and  
21 as they relate to the construction industry, including the  
22 operation of the Office of Construction Safety, Health,  
23 and Education.

24 “(b) EFFECT OF EXISTING CONDITIONS IN CON-  
25 STRUCTION INDUSTRY.—Within 120 days following the

1 conclusion of 3 years of operation of the Office of Con-  
2 struction Safety, Health, and Education, the Secretary,  
3 with the advice and assistance of the Advisory Committee  
4 on Construction Safety and Health, shall prepare and sub-  
5 mit to the President for transmittal to the Congress a re-  
6 port upon the subject whether the then existing conditions  
7 of occupational safety and health in the construction in-  
8 dustry, the effectiveness of regulation and enforcement,  
9 and any other relevant information supports the continued  
10 existence of the Office within the Occupational Safety and  
11 Health Administration, or the enactment of legislation to  
12 establish in the Department of Labor a Construction In-  
13 dustry Safety and Health Administration to be headed by  
14 an Assistant Secretary of Labor for Construction Safety  
15 and Health, or the enactment of legislation making any  
16 other changes in the law.”.

17 **SEC. 1210. FEDERAL CONSTRUCTION CONTRACTS.**

18 Not later than 90 days after the date of the enact-  
19 ment of this Act, the Secretary of Labor shall deliver to  
20 the Committee on Education and Labor of the House of  
21 Representatives and the Committee on Labor and Human  
22 Resources of the Senate recommendations regarding legis-  
23 lative changes required to make the safety records (includ-  
24 ing records of compliance with Federal safety and health  
25 laws and regulations) of persons bidding for contracts sub-

1 ject to section 107 of the Contract Work Hours and Safety  
2 Standards Act (40 U.S.C. 333) a criterion to be consid-  
3 ered in the awarding of such contracts.

4 **SEC. 1211. RELATIONSHIP TO EXISTING LAW AND REGULA-**  
5 **TIONS.**

6 (a) IN GENERAL.—Nothing contained in the amend-  
7 ments made by this title or the regulations issued to carry  
8 out the amendments shall limit the application of, or less-  
9 en, any of the requirements of the Occupational Safety  
10 and Health Act of 1970 (29 U.S.C. 651 et seq.), the Con-  
11 tract Work Hours Standards Act (40 U.S.C. 327 et seq.),  
12 or the standards or regulations issued by the Secretary  
13 of Labor to carry out either such Act.

14 (b) PROJECT CONSTRUCTORS.—The presence and  
15 duties of a project constructor or a project safety coordi-  
16 nator on a project shall not in any way diminish the re-  
17 sponsibilities of construction employers under the Occupa-  
18 tional Safety and Health Act of 1970 (29 U.S.C. 651 et  
19 seq.) for the safety and health of their employees.

20 **SEC. 1212. TIMETABLE FOR REGULATIONS.**

21 The Secretary shall publish in the Federal Register  
22 in proposed form, no later than 90 days after the effective  
23 date of this Act, the regulations that this Act directs the  
24 Secretary to prescribe, and shall promulgate the final reg-  
25 ulations no later than 180 days after the effective date

1 of this title. The final rules and regulations shall become  
2 effective 60 days after the date on which they are promul-  
3 gated.

## 4 **TITLE XIII—WORKER’S** 5 **COMPENSATION STUDY**

### 6 **SEC. 1301. COMMISSION.**

7 (a) ESTABLISHMENT.—There is established the Fed-  
8 eral Worker’s Compensation Commission (hereinafter in  
9 this title referred to as the “Commission”).

10 (b) MEMBERSHIP.—The Commission shall be com-  
11 posed of 15 members appointed as follows:

12 (1) 7 members shall be appointed by the Presi-  
13 dent. One of such members shall be the Chairman.

14 (2) 4 members shall be appointed by the Speak-  
15 er of the House of Representatives. The Speaker  
16 may appoint a Member of Congress to serve on the  
17 Commission.

18 (3) 4 members shall be appointed by the Major-  
19 ity Leader of the Senate. The Majority Leader may  
20 appoint a Member of the Senate to serve on the  
21 Commission.

22 8 members of the Commission shall constitute a quorum  
23 for the purpose of doing business.

24 (c) DUTIES.—The duties of the Commission are as  
25 follows:

1           (1) The Commission shall review the rec-  
2           ommendations of the National Commission on State  
3           Workmen's Compensation Laws to determine the ex-  
4           tent such recommendations were implemented, to  
5           identify barriers to such implementation which ex-  
6           isted or still exist, and to determine if the rec-  
7           ommendations which were not implemented are still  
8           appropriate.

9           (2) The Commission shall study the feasibility  
10          of utilizing worker's compensation data to target  
11          loss prevention activities on high risk occupations.

12          (3) The Commission shall examine worker's  
13          compensation laws to determine—

14                 (A) the effectiveness of the laws in meeting  
15                 financial and medical needs of injured workers,

16                 (B) the adequacy of the administrative sys-  
17                 tem under such laws and the appropriateness of  
18                 such laws being the exclusive remedy for inju-  
19                 ries and deaths in light of disputes, litigation,  
20                 and delays in resolving cases brought under  
21                 such laws,

22                 (C) whether such laws provide adequately  
23                 for occupational illnesses and diseases and pro-  
24                 vide for quality control and medical and reha-  
25                 bilitation costs with cost control,

1 (D) whether such laws provide sufficient  
2 time for recuperation and counseling before an  
3 injured or ill worker returns to full duty,

4 (E) the relationship between worker's com-  
5 pensation, safety and health programs, and in-  
6 surance rates and services,

7 (F) the feasibility and appropriateness of  
8 transferring the branch of the Department of  
9 Labor involved in worker's compensation stud-  
10 ies from the Employment Standards Adminis-  
11 tration to the Occupational Safety and Health  
12 Administration, and

13 (G) the feasibility of preempting State  
14 worker's compensation laws with a national pro-  
15 gram.

16 (4) The Commission shall evaluate the factors  
17 responsible for the differentials in workers' com-  
18 pensation insurance premiums in different States in  
19 high hazard occupations and shall make rec-  
20 ommendations for reducing injury rates and exces-  
21 sive workers' compensation costs in such occupa-  
22 tions. Such an evaluation shall include a review of  
23 the injury rates, laws, and programs and practices  
24 pursuant to the laws in the States. The rec-  
25 ommendations of the Commission shall be sent to

1 the Governors of the States, State legislatures, and  
2 the Congress.

3 (5) The Commission shall report to the Con-  
4 gress on the effect of preemption under section 514  
5 of the Employee Retirement Income Security Act of  
6 1974 on State workers' compensation laws and on  
7 whether such preemption has been used by employ-  
8 ers to undercut worker protection, coverage, and the  
9 premium structure under State workers' compensa-  
10 tion laws.

11 (6) The Commission shall transmit to the  
12 President and the Congress not later than two years  
13 after the effective date of this Act a final report con-  
14 taining a detailed statement of its findings, conclu-  
15 sions, and recommendations.

16 (d) AUTHORITY.—

17 (1) The Commission or, on the authorization of  
18 the Commission, any subcommittee or members  
19 thereof, may, for the purpose of carrying out sub-  
20 section (c), hold such hearings, take such testimony,  
21 and sit and act at such times and places as the  
22 Commission deems advisable. Any member author-  
23 ized by the Commission may administer oaths or af-  
24 firmations to witnesses appearing before the Com-  
25 mission or any subcommittee or members thereof.

1           (2) Each department, agency, and instrumen-  
2           tality of the executive branch of the Government, in-  
3           cluding independent agencies, shall furnish to the  
4           Commission, upon request made by the Chairman,  
5           such information as the Commission deems nec-  
6           essary to carry out its functions under subsection  
7           (c).

8           (3) Subject to such regulations as may be  
9           adopted by the Commission, the Chairman shall  
10          have the power to—

11                (A) appoint and fix the compensation of an  
12                executive director, and such additional staff  
13                personnel as the Chairman deems necessary,  
14                without regard to the provisions of title 5, Unit-  
15                ed States Code, governing appointments in the  
16                competitive service, and without regard to the  
17                provisions of chapter 51 and subchapter III of  
18                chapter 53 of such title relating to classification  
19                and General Schedule pay rates, but at rates  
20                not in excess of the maximum rate for GS-18  
21                of the General Schedule under section 5332 of  
22                such title, and

23                (B) procure temporary and intermittent  
24                services to the same extent as is authorized by  
25                section 3109 of title 5, United States Code.

1           (4) The Commission may enter into contracts  
2 with Federal or State agencies, private firms, insti-  
3 tutions, and individuals for the conduct of research  
4 or surveys, the preparation of reports, and other ac-  
5 tivities necessary to the discharge of its duties.

6           (5) Members of the Commission who are not  
7 Members of Congress shall receive compensation for  
8 each day they are engaged in the performance of  
9 their duties as members of the Commission at the  
10 daily rate prescribed for GS-18 under section 5332  
11 of title 5, United States Code, and shall be entitled  
12 to reimbursement for travel, subsistence, and other  
13 necessary expenses.

## 14       **TITLE XIV—ADMINISTRATION**

### 15       **SEC. 1401. ADMINISTRATION.**

16       There is established in the Department of Labor an  
17 Occupational Safety and Health Administration to be  
18 headed by an Assistant Secretary of Labor for Occupa-  
19 tional Safety and Health appointed by the President, by  
20 and with the advice and consent of the Senate. The Sec-  
21 retary shall, except as specifically provided otherwise,  
22 carry out the Secretary's functions under the Occupational  
23 Safety and Health Act of 1970 through the Occupational  
24 Safety and Health Administration.

1       **TITLE XV—EFFECTIVE DATE**

2   **SEC. 1501. EFFECTIVE DATE.**

3       This Act and the amendments made by this Act shall  
4 take effect upon the expiration of 90 days after the date  
5 of the enactment of this Act.

○

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